



**2022**

**ANNUAL COMPREHENSIVE  
FINANCIAL REPORT**

**FISCAL YEARS ENDED DECEMBER 31, 2022 & 2021**

**EMPLOYEES' RETIREMENT FUND**

OF THE CITY OF DALLAS

**DALLAS, TX**



**2022 AT – A – GLANCE**  
(unaudited)  
(\$ in thousands)

Active Members	7,464
Benefit Recipients	7,766
Inactive Members	2,192
Fund Net Position	\$3,516,280
Benefits Paid	\$317,528
Refunds	\$12,158
Member Contributions	\$63,427
City Contributions	\$67,288
Investment Rate of Return	-8.38%

The Employees' Retirement Fund provides retirement, disability and death benefits to permanent civilian employees of the City of Dallas.

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# ANNUAL COMPREHENSIVE FINANCIAL REPORT | 2022

FISCAL YEARS ENDED  
DECEMBER 31, 2022 AND 2021



Prepared by the Staff of The Employees' Retirement Fund

**CHERYL D. ALSTON**  
**EXECUTIVE DIRECTOR**

## EMPLOYEES' RETIREMENT FUND OF THE CITY OF DALLAS

1920 McKinney Ave, 10th Floor | Dallas, TX | 75201

Phone 214.580.7700 | Fax 214.580.3515

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# INTRODUCTORY SECTION

INTRODUCTORY SECTION





Employees' Retirement Fund  
of the City of DALLAS |®

## LETTER OF TRANSMITTAL

July 26, 2023

Board of Trustees  
Employees' Retirement Fund of the City of Dallas  
1920 McKinney Avenue - 10th Floor  
Dallas, Texas 75201

Dear Board Members:

The Annual Comprehensive Financial Report ("Annual Report" or "ACFR") of the Employees' Retirement Fund of the City of Dallas ("ERF" or "Plan") for the fiscal years ended December 31, 2022 and 2021 is submitted herewith. Our mission is to provide retirement benefits and superior service to advance the financial security of our members. The management of ERF assumes full responsibility for both the accuracy of the data and the completeness and fairness of the presentation based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Weaver and Tidwell, L.L.P. have issued an unmodified ("clean") opinion on the financial statements for the year ended December 31, 2022. The independent auditor's report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

### Plan Overview

ERF was established by ordinance in November 1943 and became effective in January 1944 after ratification by the voters of the City of Dallas. ERF is a single-employer defined benefit pension plan sponsored by the City of Dallas, Texas (the "City"), and it provides retirement, disability, and death benefits to its members. All employees of the City are members except police officers, firefighters, elected officers, non-salaried appointee members of administrative boards or commissions, temporary employees, individuals working under contract, and individuals whose salaries are paid in part by another government agency. Members are entitled to retirement benefits at the date of eligibility for retirement or disability or to survivor benefits after two years of service.

### Investments

The Board of Trustees oversees ERF's portfolio, managers, and performance, as well as reviews and approves potential investment opportunities, with input from the investment consultant and staff. The Board follows the "prudent person rule" which states that fiduciaries shall discharge their duties solely in the interest of ERF and its participants and beneficiaries with the degree of diligence, care and skill which a prudent person would ordinarily exercise under similar circumstances in such a position.

An integral part of the overall investment policy is the strategic asset allocation policy. This policy is designed to provide an optimal diversification to reduce risk and maximize the total rate of return relative to risk. This emphasizes



Employees' Retirement Fund  
of the City of DALLAS |®

a maximum diversification of the portfolio that protects ERF from declines that a particular asset class may experience in a given period. The Plan had a return of -8.4% for 2022 and 16.4% for 2021, 5.8% for 2020. The Fund expects and assumes an investment rate of 7.25% over the long term, which encompasses many years in the future.

### Additions to Plan Net Position

The collection of employer and member contributions, as well as income from investments, is intended to provide the reserves needed to finance retirement benefits. Contribution and net investment income, including unrealized gains and losses, for 2022 total (\$238.2) million.

City and member contributions for the fiscal year were \$130.7 million, an increase of \$7.9 million from the prior year. This is primarily attributed to merit pay increases for civilian employees and an overall increase in hiring. The City's net contribution rate toward the pension plan was 14.12% in 2022. The City's total contribution rate was 22.68%, of which 8.56% was for debt service payments on pension obligation bonds. The members' contribution rate remained unchanged at 13.32% in 2022. The City's contributions received in 2022 were \$67.3 million and members' contributions were \$63.4 million.

### Deductions to Plan Net Position

The principal purpose for which ERF was established is to provide retirement benefits, survivor benefits, and total and permanent disability benefits to qualified members and their beneficiaries. The cost of such programs includes recurring benefit payments, refund of contributions to terminated employees, and the cost of administering ERF.

Deductions for fiscal year 2022 totaled \$338.7 million representing an increase of 7.7% compared to 2021. This increase can be attributed to several factors, including the average number of retirees and beneficiaries, the cost of living adjustment of 5% for Tier A and 3% for Tier B, as well as higher average benefit payments for new retirees compared to retirees who have passed away. Additionally, administrative expenses, which are controlled by a budget approved by the Board of Trustees, increased by \$1.7 million compared to the previous year due to inflation, merit increases and hiring.

### Accounting System and Internal Controls

This ACFR was prepared to conform with accounting principles generally accepted in the United States of America ("GAAP") that apply to government accounting for fiduciary funds. The accompanying financial statements are prepared using the accrual basis of accounting. Member and employer contributions are recognized in the period in which employee services are performed. Expenses are recorded when the corresponding liabilities are incurred, regardless of when payment is made.

The statistical section presents detailed information, typically in ten-year trends, that assists users in utilizing the basic financial statements, notes to basic financial statements, and required supplementary information to assess the economic condition of a government. The statistical section is a required part of an ACFR.

In developing and evaluating ERF's accounting system, it was determined that internal controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.



Employees' Retirement Fund  
of the City of DALLAS |®

### Funding

A pension fund is well funded when it is receiving enough money to meet all expected future obligations to its participants. ERF's funding objective is to meet long-term benefit payments through contributions that remain approximately level as a percent of member payroll. The actuarial accrued liability and actuarial value of assets of ERF as of December 31, 2022, amounted to \$5.28 billion and \$3.87 billion, respectively. A detailed discussion of funding is provided in the Actuarial Section of this report.

### Professional Services

Consultants are appointed by the Board of Trustees to perform professional services that are essential to the effective and efficient operation of ERF. An opinion from the certified public accounting firm of Weaver and Tidwell, L.L.P., the actuarial report from Gabriel, Roeder, Smith & Company, and the investment consultant letter from Wilshire Associates Inc. are included in this report. The consultants appointed by the Board of Trustees are listed in the Introductory Section.

### Awards and Acknowledgments

The Government Finance Officers Association of the United States and Canada ("GFOA") awarded a Certificate of Achievement for Excellence in Financial Reporting to the Employees' Retirement Fund of the City of Dallas for its Annual Comprehensive Financial Report for the fiscal year ended December 31, 2021. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports. This was the sixth consecutive year that ERF had achieved this prestigious award. To be awarded a Certificate of Achievement, the ERF had to publish an easily readable and efficiently organized Annual Comprehensive Financial Report that satisfied both GAAP and applicable program requirements.

A Certificate of Achievement is valid for a period of one year. We believe our current report continues to conform to the Certificate of Achievement Program requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The compilation of this report reflects the combined effort of the staff under the leadership of the Board of Trustees. It is intended to provide complete and reliable information as a basis for making management decisions, as a means of determining compliance with legal provisions, and as a means of determining responsible stewardship of the funds of ERF. The report is available to all members of ERF.

We would like to express our gratitude to the Board, staff, advisors, and others who have worked so diligently to assure the successful operation of ERF.

Respectfully submitted,

Cheryl D. Alston  
Executive Director

Edward R. Scott  
Chief Financial Officer



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Employees' Retirement Fund of the City of Dallas  
Texas**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

December 31, 2021

*Christopher P. Morrill*

Executive Director/CEO

## BOARD OF TRUSTEES

*As of December 31, 2022*

Henry Talavera – Chair  
Council Appointed Member

Dr. John W. Peavy III – Vice Chair  
Council Appointed Member

Carla B. Brewer  
Employee Elected Member

Sunil King  
Employee Elected Member

Tina B. Richardson  
Employee Elected Member

T. Dupree Scovell  
Council Appointed Member

Mark S. Swann  
City Auditor

## ADMINISTRATIVE STAFF

*As of December 31, 2022*

Cheryl D. Alston  
Executive Director/Chief Investment Officer

David K. Etheridge  
Deputy Executive Director

Edward R. Scott, CPA, CGMA  
Chief Financial Officer

Natalie Jenkins Sorrell  
Deputy Chief Investment Officer

Duc Lam  
Chief Technology Officer

Melissa Harris  
Chief of Communications

C. Kay Watson  
Chief Compliance Officer

Juan Carlos Ayala  
Senior Pension Specialist

Andrew Barker, CPA  
Controller

Joshua Berman  
Investment Officer

Ruby Castelano  
Senior Pension Specialist

Thalia Dominique  
Brand Manager

Anita Gage  
Senior Pension Specialist

Micaela Galicia  
Pension System Specialist

Yvonne Garcia  
Senior Pension Specialist

Todd Green  
Pension Officer

Andrea Houston  
Pension Officer

Patricia Jack  
Pension Officer

Jessie Jayakumar  
System Analyst

Kaleb Jones  
Pension Officer

Naveed Khan  
Senior Accounting Specialist

Margaret Lara  
Senior Pension Specialist

Calvin Nguyen  
Senior Accounting Specialist

Aditi Patel  
Communications Specialist

Al Perez  
Pension Officer

Phong Pham  
Cyber Security Administrator

Kate Shaw  
Learning & Development Manager

Diann Salone  
Pension Payroll Manager

Jaladhi Shukla  
Investment Analyst

Nicole Spencer-Berry  
Pension Officer

Jody Thigpen  
Senior Web Developer

Jason Thompson  
System Administrator

Trevor Thompson  
Desktop Support Engineer

Mubina Tukulic  
Communications Specialist

Saki Vimal  
Financial Planning & Analysis Manager

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## **PROFESSIONAL SERVICE PROVIDERS**

*As of December 31, 2022*

### **MASTER CUSTODIAN**

The Northern Trust Company

### **CONSULTING ACTUARY**

Gabriel, Roeder, Smith & Company

### **INVESTMENT CONSULTANT**

Wilshire Advisors LLC

Bloomberg Inc

### **INVESTMENT ACCOUNTING FIRM**

STP Investment Services

### **AUDITOR**

Weaver and Tidwell, L.L.P.

### **LEGAL ADVISORS**

Baker & Hostetler LLP

Ford & Harrison LLP

Foster Garvey PC

Locke Lord LLP

The Schedule of Investment Management Fees can be found on page 82.

## PLAN SUMMARY

### Summary of Key Provisions

Employees' Retirement Fund of the City of Dallas  
As of December 31, 2022

**Membership** An employee becomes a member upon permanent employment and contributes to the Plan. Tier A members were hired prior to January 1, 2017. An amendment to the governing document passed by voters on November 8, 2016 created a new tier of benefits, Tier B, for members hired on or after January 1, 2017.

**Contributions** **Member:** 37% of the current adjusted total obligation rate. New rates effective October 1 after the valuation date.

**City:** 63% of the current adjusted total obligation rate. New rates effective October 1 after the valuation date.

### Definitions

#### Final Average Salary

##### Tier A

Average monthly salary over the member's highest three years of service.

##### Tier B

Average monthly salary over the member's highest five years of service.

##### Credited Service:

Length of time as an employee of the City of Dallas and while making contributions to the Plan.

### Retirement

#### Pension Eligibility

##### Tier A

- a. Attainment of age 60; or
- b. Attainment of age 55 (if credited service began before May 9, 1972); or
- c. At any age after completion of 30 years of credited service with a reduced benefit before age 50; or
- d. Attainment of age 50, if the sum of an active member's age and credited service is at least equal to 78.

##### Tier B

- a. Attainment of age 65 and 5 years of service; or
- b. At any age after completion of 40 years of credited service; or
- c. At any age if the sum of an active member's age and credited service is at least equal to 80. Under this eligibility rule, the member's pension will be actuarially reduced for each year prior to the age of 65 that the member retires.
- d. Restricted prior service credit only applies to eligibility.

**Retirement Benefits****Tier A**

The retirement benefit equals 2-3/4% multiplied by average monthly salary multiplied by credited service limited to a maximum of 36.36 years plus a monthly \$125 health supplement (prorated for service less than 5 years).

**Tier B**

The retirement benefit equals 2-1/2% multiplied by average monthly salary multiplied by credited service limited to a maximum of 40 years (no monthly health supplement).

**Form of Payment****Tier A**

An unreduced pension benefit under a joint and one-half survivor option with 10 years guaranteed or a ten-year certain and life option. An actuarially equivalent joint and full survivor option is also available after 15 years of service.

**Tier B**

An unreduced pension payable for life with 10 years guaranteed. Actuarially equivalent joint and survivor options (50% and 100%) are also available.

**Deferred Retirement****Eligibility:**

Deferred retirement pension benefit commencing at age 60 for Tier A members or at age 65 for Tier B members with at least five (5) years of credited service if accumulated contributions are left on deposit with the Fund.

**Monthly Benefit:**

The deferred retirement benefit is equal to the retirement pension based on earnings and credited service at the time of termination.

**Disability Retirement Pension****Non-Service Disability:****Eligibility:**

Five (5) years of service if active or ten (10) years of service if deferred vested and totally and permanently incapacitated for duty.

**Monthly Benefit:**

Computed based on average monthly earnings and credited service at time of disability but not less than 10 times the percentage multiplied by the average monthly earning.

**Service Disability:****Eligibility:**

Totally and permanently incapacitated from the further performance of duty as a result of injury while in the course of employment for the City.

**Monthly Benefit:**

Calculated as a non-service disability pension but not less than \$1,000 per month.

**Death Benefits**

**Form:**

Benefit paid in accordance with the option on file; or the eligible option; or, if no eligible beneficiary, a lump sum equivalent of 10 years of benefit payments to the member's or designee's estate.

**Monthly Benefit:**

Based on average monthly earnings and credited service at death but not less than 10 times the percentage multiplier multiplied by the average monthly earnings.

**Minimum Service Death Benefit:**

Not less than \$1,000 per month if death resulted from a service-related injury.

**Return of Accumulated Contributions**

A member at the time of termination is entitled to be paid accumulated member contributions without interest.

**Cost-of-Living Adjustment**

An annual cost-of-living adjustment to the base pension benefit shall be made based on the greater of:

- a. The percentage of change in the price index for October of the current year over October of the previous year, up to 5% for Tier A and 3% for Tier B or
- b. The percentage of annual average change in the price index for the 12-month period ending with the effective date of the adjustment, up to 5% for Tier A and 3% for Tier B.

# FINANCIAL SECTION



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EMPLOYEES' RETIREMENT FUND OF THE CITY OF DALLAS

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FINANCIAL STATEMENTS

As of December 31, 2022 and 2021  
With Independent Certified Public Accountant's Report Thereon

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## Independent Auditor's Report

To the Board of Trustees of the  
Employees' Retirement Fund of the City of Dallas

### Report on the Audit of the Financial Statements

#### Opinion

We have audited the accompanying financial statements of the Employees' Retirement Fund of the City of Dallas (the Plan), which comprise the statements of fiduciary net position as of December 31, 2022 and 2021, and the related statements of changes in fiduciary net position for the years then ended and the related notes to the financial statements, which collectively comprise the Plan's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Plan as of December 31, 2022 and 2021, and the changes in its financial position for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Plan and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Emphasis of Matter

As discussed in Note 2 to the basic financial statements, during the year ended December 31, 2022, the Plan implemented Governmental Accounting Standards Board (GASB) Statement No. 87, *Leases*. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

The Plan's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Plan's ability to continue as a going concern for one year after the date that the financial statements are issued.

Weaver and Tidwell, L.L.P.  
2300 North Field Street, Suite 1000 | Dallas, Texas 75201  
Main: 972.490.1970

CPAs AND ADVISORS | [WEAVER.COM](http://WEAVER.COM)

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The Board of Trustees of the  
Employees' Retirement Fund of the City of Dallas

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Plan's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Plan's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Schedule of Changes in Net Pension Liability and Related Ratios, Schedule of Money-Weighted Rates of Return, and Schedule of Contributions on pages 23-26 and 59-61 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with

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The Board of Trustees of the  
Employees' Retirement Fund of the City of Dallas

**Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Plan's basic financial statements. The Introductory section, Schedule of administrative expenses, Schedule of investment expenses, Schedule of payments for professional services, Investment section, Actuarial section, and Statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Schedule of administrative expenses, Schedule of investment expenses, and Schedule of payments for professional services, are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of administrative expenses, Schedule of investment expenses, and Schedule of payments for professional services are fairly stated, in all material respects, in relation to the basic financial statements as a whole. The Introductory section, Investment section, Actuarial section, and Statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and accordingly, we do not express an opinion or provide any assurance on them.

*Weaver and Tidwell, L.L.P.*

WEAVER AND TIDWELL, L.L.P.

Dallas, Texas  
July 26, 2023

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# MANAGEMENT'S DISCUSSION AND ANALYSIS

Required Supplementary Information

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## MANAGEMENT’S DISCUSSION AND ANALYSIS (unaudited)

The Management’s Discussion and Analysis of the Employees’ Retirement Fund of the City of Dallas (“ERF” or “the Plan”) financial performance provides an overview of the financial activities and funding conditions for the fiscal years ended December 31, 2022, 2021, and 2020. The intent of this discussion and analysis is to give a narrative overview and analysis of the Plan’s financial performance as a whole. For more detailed information regarding performance, readers should also review the Financial Statements, Notes to the Financial Statements, and Required Supplementary Information in order to enhance their understanding of the Plan’s financial performance.

### FINANCIAL STATEMENTS

The Plan is a defined benefit plan that provides retirement, disability, and death benefits to permanent full-time and part-time civilian employees of the City of Dallas (“the City”). The Plan has two basic Financial Statements:

- A Statement of Fiduciary Net Position that provides information about the fair value and composition of plan assets, plan liabilities, and fiduciary net position; and
- A Statement of Changes in Fiduciary Net Position that provides information about the year-to-year Changes in Fiduciary Net Position.

There are also notes to the Financial Statements that include a brief Plan description, a summary of significant accounting policies, and information about contributions, legally required reserves, investment concentrations, and the net pension liability. The report also contains the required supplementary information in addition to the basic financial statements. Collectively, this information presents the Net Position Restricted for Pension Benefits and summarizes the changes in net position for those benefits.

### FINANCIAL HIGHLIGHTS

Fiscal year 2022 experienced a decrease in investments. The Plan’s Financial Highlights for fiscal year ended December 31, 2022, are as follows:

- The Plan had a return of -8.38% for the year, a 5-year return of 4.67% and a 10-year return of 6.65%.
- The Net Position Restricted for Pension Benefits was \$3.5 billion as of December 31, 2022. This amount reflects a decrease of \$577 million from last year. This decline is primarily the result of a net decrease in investments.
- Total contributions for fiscal year 2022 were \$130.7 million, an increase of approximately \$7.9 million from last fiscal year. This is primarily attributed to a merit pay increase for civilian employees and additional full-time employees eligible for retirement benefits.
- Pension benefits paid to retirees and beneficiaries increased \$20.9 million in 2022 compared to 2021, bringing the total benefit payments to \$318 million. Refunds of contributions paid to former members after termination of employment were \$12 million for 2022 and \$10 million for 2021.
- Net Investment Income (net appreciation/(depreciation) in the fair value of investments, plus interest and dividend income, less investment expenses), excluding Other Income, decreased \$939 million compared to last fiscal year.
- Administrative Expenses of \$8.2 million in 2022 were higher than 2021 by \$1.7 million due to many factors such as inflation, employees’ salary increments, benefits, and legal fees.

**CONDENSED FINANCIAL INFORMATION**

(\$ in thousands)

<b>As of and for the FY Ended December 31,</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>
<b>Fiduciary Net Position</b>			
Assets	\$4,199,708	\$4,745,318	\$4,376,675
Liabilities	683,428	652,103	669,922
Fiduciary Net Position Restricted for Pension Benefits	<u>\$3,516,280</u>	<u>\$4,093,215</u>	<u>\$3,706,753</u>
<b>Changes in Fiduciary Net Position</b>			
<b>Additions:</b>			
Employer contributions	\$67,288	\$63,584	\$61,615
Employee contributions	63,427	59,256	58,358
Investment & other income/(loss), net	(368,929)	578,010	229,105
<b>Deductions:</b>			
Benefit payments	\$317,528	\$296,587	\$287,465
Refund of contributions	12,158	10,452	6,857
Administrative expenses	8,206	6,547	5,699
Depreciation expense	829	802	392
Change in Fiduciary Net Position Restricted for Pension Benefits	<u>(\$576,935)</u>	<u>\$386,462</u>	<u>\$48,665</u>
<b>Net Position Restricted for Pension Benefits:</b>			
Beginning of Year	4,093,215	3,706,753	3,658,088
End of Year	<u>\$3,516,280</u>	<u>\$4,093,215</u>	<u>\$3,706,753</u>

**FINANCIAL POSITION AND RESULTS OF OPERATIONS**

The Plan's total investment return for fiscal year 2022 was -8.38% as compared to 16.4% in 2021 and 5.8% in 2020. The one-year return was above the policy benchmark of -12.25%. The Plan has performed well over longer time periods. The Plan's 5-year return is 4.67% which is slightly above the policy benchmark of 4.22%. The 10-year return is 6.65%, which is slightly above the policy benchmark of 6.18%.

ERF has a global, diversified investment program. The best performing asset classes in 2022 were Global listed infrastructure composite and Private Equity. ERF's Global listed infrastructure portfolio and Private Equity earned 19.24% and 13.49% respectively. The Fund's real estate investments consist of real estate investment trust, core and value-add real estate funds. Real Estate earned -1.84% for the fiscal year ended December 31, 2022.

Additions to the Plan's Fiduciary Net Position consist of employer and employee contributions and investment income. The Plan's Fiduciary Net Position decreased from \$4.093 billion in fiscal year 2021 to \$3.516 billion in 2022, a decrease of approximately \$577 million. This decline is primarily due to investments losses in almost all asset classes. City and employee contributions for fiscal year 2022 were \$67 million and

\$63 million, respectively. Total contributions for 2022 were \$130.7 million compared to \$122.8 million in 2021 and \$119.9 million in 2020.

Net investment income/(loss) is presented net of investment expenses and is comprised of interest, dividend income, gains/(losses) from the sale of investments, net unrealized appreciation/(depreciation) in the fair value of investments, and net income from securities lending activities. For fiscal year 2022, the Plan had a net investment loss of \$369 million, (excluding non-investment other income of \$69 thousand) compared to a net investment income of \$578 million in fiscal year 2021 and a net investment income of \$229 million in 2020.

Fiscal year 2022 liabilities of \$683 million showed an increase of 5% from fiscal year 2021 liabilities of \$652 million. Liabilities for 2021 decreased by \$218 million or 3% over 2020. The decrease in 2022 was primarily due to a decrease in the use of currency contracts by the managers to hedge against changes in foreign currency rates in accordance with the managers' investment strategies and goals. Year-end balances for securities purchased were \$47 million in 2022, \$2 million in 2021 and \$11 million in 2020. Foreign currency contracts at year-end were \$279 million in 2022, \$287 million in 2021 and \$406 million in 2020. The changes were due to the investment managers' portfolio management.

Deductions from fiduciary net position are largely from benefit payments. During fiscal year 2022, the increase in deductions is attributable to new retirements as well as a Cost of Living Adjustment (COLA), as was the increase between 2020 and 2021.

New retirements were 293, 320 and 309, respectively, for fiscal years 2022, 2021 and 2020. COLAs were 5% in 2022 for Tier A members, and 3% for Tier B members. For both Tiers, COLAs were 1.4% in 2021 and 1.6% in 2020. A COLA is granted effective January 1 of each year if there is an increase in the Consumer Price Index for Urban Wage Earners and Clerical Workers ("CPI-W") based on the greater of either a) the change from October of the prior year to October of the current year; b) the monthly average change; or c) zero.

During fiscal year 2022, refunds of contributions amounted to \$12 million (812 refunds), compared to 2021 refunds of \$10.4 million (641 refunds) and 2020 refunds of \$6.9 million (456 refunds). The fiscal year 2022 refund amount reflects an increase in the number of members requesting refunds as compared to fiscal year 2021. Administrative expenses of approximately \$8 million represent approximately 2.4% of total deductions for the year.

## **CAPITAL ASSETS**

The Plan's investment in capital assets as of December 31, 2022, amounts to approximately \$6 million (net of accumulated depreciation). This investment in capital assets includes \$77 thousand in furniture and fixtures, and \$6.1 million in intangible assets. The total net decrease in capital assets for the current fiscal year was -11% compared to last year due to depreciation expense.

Additional information on the Plan's capital assets can be found in Note 9 of this report.

## **CURRENT ENVIRONMENT**

Plan membership for active members increased during fiscal year 2022 from 7,175 to 7,464 members, an increase of 1%. For 2022, the number of new retirements was 293 compared to 320 in 2021. The trend of benefit payments continues to increase. Similar to most mature plans, benefit payments exceed the level of contribution revenue received, and cash generated from investments is needed in order to meet benefit payments.

An actuarial valuation of the Plan's assets and benefit obligations is performed annually by an independent firm, Gabriel, Roeder, Smith & Company ("GRS"). Based on the actuarial value of assets, the funded ratio of the Plan decreased from 76.02% in 2021 to 73.28% in 2022 primarily due to investment returns. The Unfunded Actuarial Accrued Liability ("UAAL") increased from \$1,221 million as of December 31, 2021, to \$1,418 million as of December 31, 2022. Based on Generally Accepted Accounting Principles ("GAAP") generally accepted in the United States of America, the Plan Fiduciary Net Position as a percentage of the Total Pension Liability was 54.07% in 2022 as compared to 80.35% in 2021 and 59.69% in 2020. This is due to a blended discount rate of 5.41% in 2022. See Note 10 (c) for more information.

## **CONTACTING THE PLAN'S FINANCIAL MANAGEMENT**

This financial report is designed to provide a general overview of the Plan's finances. Questions and requests for additional information should be addressed to the Employees' Retirement Fund of the City of Dallas, 1920 McKinney Avenue, 10th Floor, Dallas, 75201.

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**EMPLOYEES' RETIREMENT FUND OF  
THE CITY OF DALLAS**

Statements of Fiduciary Net Position Restricted for Pensions  
December 31, 2022 and 2021  
(\$ in thousands)

	2022	2021
<b>ASSETS:</b>		
Cash and short-term investments	\$ 109,754	\$ 117,258
Collateral on loaned securities	342,361	349,348
	452,115	466,606
<b>Capital Asset:</b>		
Construction In Progress	6,155	6,971
Furniture and Fixtures, net	77	39
Total capital assets (net)	6,232	7,010
<b>Receivables:</b>		
Currency contracts	278,970	287,389
Accrued dividends	5,171	4,872
Accrued interest	9,882	7,238
Accrued real estate income	982	1,185
Accrued securities lending	98	63
Securities sold	17,967	1,784
Employer contributions	785	2,445
Employee contributions	741	702
Total receivables	314,596	305,678
<b>Investments, at fair value:</b>		
Commingled index funds	93,082	239,274
Domestic equities	1,327,609	1,570,109
United States and foreign government fixed income securities	244,514	139,741
Domestic corporate fixed-income securities	650,083	851,306
International equities	383,318	489,039
<b>Investments, at estimated fair value:</b>		
Private equities	381,814	384,761
Real estate	346,345	291,794
Total investments	3,426,765	3,966,024
Total assets	4,199,708	4,745,318
<b>LIABILITIES:</b>		
Accounts payable	10,872	9,006
Payable for securities purchased	46,569	2,177
Investment fees payable	3,566	3,573
Currency contracts	278,970	287,389
Currency contract losses	1,090	610
Securities lending collateral	342,361	349,348
Total liabilities	683,428	652,103
<b>NET POSITION:</b>		
Net Investment in capital assets	6,232	7,010
Unrestricted	3,510,048	4,086,205
	\$ 3,516,280	\$ 4,093,215

(A Schedule of Changes in Net Pension Liability is Presented in the Required Supplementary Information)

The accompanying Notes are an integral part of these financial statements.

EMPLOYEES' RETIREMENT FUND OF  
THE CITY OF DALLAS

Statements of Changes in Fiduciary Net Position  
For the Fiscal Years Ended December 31, 2022 and 2021  
(\$ in thousands)

	<u>2022</u>	<u>2021</u>
<b>ADDITIONS:</b>		
Contributions:		
Employer	\$ 67,288	\$ 63,584
Employee	63,427	59,256
Total contributions	<u>130,715</u>	<u>122,840</u>
<b>NET INVESTMENT INCOME:</b>		
Dividends	65,290	47,202
Interest	40,413	35,184
Real estate dividend income	8,461	5,633
Net appreciation/(depreciation) in fair value of investments	(464,890)	510,013
Securities lending rebates paid by borrowers	(6,514)	194
Securities lending income	7,863	777
Total investment income/(loss)	<u>(349,377)</u>	<u>599,003</u>
<b>LESS INVESTMENT EXPENSES:</b>		
Investment management fees	(18,724)	(20,260)
Custody fees	(112)	(125)
Consultant fees	(516)	(495)
Securities lending management fees	(269)	(194)
Total investment expenses	<u>(19,621)</u>	<u>(21,074)</u>
Net investment income/(loss)	<u>(368,998)</u>	<u>577,929</u>
<b>OTHER INCOME:</b>		
Total additions	<u>(238,214)</u>	<u>700,850</u>
<b>DEDUCTIONS:</b>		
Benefit payments	317,528	296,587
Refund of contributions	12,158	10,452
Administrative expenses	8,206	6,547
Depreciation expense	829	802
Total deductions	<u>338,721</u>	<u>314,388</u>
Net increase/(decrease) in Net Position Restricted for Pensions	<u>(576,935)</u>	<u>386,462</u>
<b>NET POSITION RESTRICTED FOR PENSIONS:</b>		
Beginning of year	<u>4,093,215</u>	<u>3,706,753</u>
End of year	<u>\$ 3,516,280</u>	<u>\$ 4,093,215</u>

The accompanying Notes are an integral part of these financial statements.

**EMPLOYEES' RETIREMENT FUND OF  
THE CITY OF DALLAS**

Notes to the Financial Statements  
December 31, 2022 and 2021

1) Description of the Plan

General

- a) The Employees' Retirement Fund of the City of Dallas ("ERF" or the "Plan") is a single employer defined benefit pension plan that provides retirement, disability, and death benefits to its members, and is sponsored by the City of Dallas, Texas (the "City"). All employees of the City are members in the Plan, except police officers, firefighters, elected officers, non-salaried appointee members of administrative boards or commissions, part-time employees working less than one-half time, temporary employees, individuals working under contract, and individuals whose salaries are paid in part by another government agency. Members are entitled to retirement benefits after five years of service and to survivor benefits after two years of service or at the date of eligibility for retirement. The Plan was established and derives its authority to continue in operation from Chapter 40A of the Dallas City Code ("Chapter 40A"). The description of the Plan provisions in this report is for financial disclosure only. It is not intended to create or reduce legal rights. The rights and responsibilities of the Board of Trustees, the Plan, the members and the retirees are governed by the Plan as set forth in Chapter 40A. As of December 31, 2022 and 2021, the Plan's membership consisted of:

	<b>2022</b>	<b>2021</b>
Retirees and beneficiaries currently receiving benefits and inactive members entitled to benefits but not yet receiving them	9,958	9,636
Current members:		
Vested	4,249	4,312
Non-vested	3,215	2,863
Total current members	7,464	7,175
Total membership	17,422	16,811

Plan Administration

- b) The Plan is governed by seven Board members, consisting of three members appointed by the City Council who may be Council members, three employee members of the Plan (elected by the membership) and the City Auditor (serving ex officio). The Board has general powers and duties to administer the Plan, including appointing an administrator to carry out the business of the Board, investing the assets of the Plan, making expenditures from the Plan, and determining members' eligibility for benefits.

Based on a Plan amendment passed by the voters of the City of Dallas in November 2004, the Board annually increases or decreases contribution rates in a ratio where the City pays 63% and the employee pays 37% of the contribution rate as determined by the actuarial valuation. The Plan requires notice to the City of the contribution rates and provides procedures by which the City may review and challenge those rates; codifying the Board's policies and procedures relating to the Plan's actuarial process and the City's participation in the selection of an actuarial firm to perform a peer review/audit; increasing the Board from five members to seven by adding another employee-elected

**EMPLOYEES' RETIREMENT FUND OF  
THE CITY OF DALLAS**

Notes to the Financial Statements  
December 31, 2022 and 2021

representative and another council-appointed representative effective March 1, 2005; increasing from three to four the number of Board members required to constitute a quorum; increasing the terms of the employee-elected representatives from two to three years; requiring Council approval before the Board may grant temporary or permanent discretionary adjustments to retirement benefits over and above the regular cost-of-living increases; correcting section references to the term "qualified recipient"; and authorizing either the Council or the Board to propose amendments to Chapter 40A, subject to approval by the Board, the Council, and the voters of the City.

Based on a Plan amendment passed by the voters of the City of Dallas in November 2016, a new tier of benefits was added to the Plan (Tier B), effective January 1, 2017. Benefits provided to each tier of membership are outlined below.

The Plan may be terminated only by ordinance recommended by the Board, adopted by the City Council, and approved by a majority of the voters of the City voting in a general or special election. The Plan does not address allocation of the net position in the event of termination.

**c) Pension Benefits****Tier A**

Members of the Plan hired before January 1, 2017, are entitled to pension benefits equal to 2.75% of the average monthly earnings for each year of credited service. Average monthly earnings are based on the most beneficial to the member and are determined based on the member's earnings for the highest three calendar years, last 6,240 hours of credited service, or the length of credited service if less than three years. Normal retirement age is 55 if credited service began before May 9, 1972 or age 60.

Tier A members are also eligible to retire at age 50 if the sum of the member's age and credited service is equal to or greater than 78. Members who have completed 30 years of credited service may alternatively elect retirement before age 50; however, the pension benefits will be actuarially reduced based on the member's age at retirement.

**Tier B**

Members of the Plan hired on or after January 1, 2017, are entitled to pension benefits equal to 2.5% of the average monthly earnings of the member for each year of credited service. Average monthly earnings are based on the most beneficial to the member and are determined based on the member's earnings for the five highest calendar years, last 10,400 hours of credited service, or the length of credited service if less than five years. Normal retirement age is 65 with five years of credited service.

Tier B members who have completed 40 years of credited service may elect retirement at any age and are entitled to full pension benefits. Members who elect retirement before age 65 are entitled to an actuarially reduced pension benefit depending upon the age of the member. Active members may also elect to retire with actuarially reduced benefit once a combination of their age and years of credited service equal at least 80.

**d) Cost of Living Adjustments**

Cost of living adjustments for retirees are made each year on the first of January by adjusting the pension base by the percentage change of the Consumer Price Index ("CPI"), not to exceed 5% for

**EMPLOYEES' RETIREMENT FUND OF  
THE CITY OF DALLAS**

Notes to the Financial Statements  
December 31, 2022 and 2021

Tier A and 3% for Tier B members. The cost-of-living adjustment effective January 2022 was 5.00% for Tier A members and 3% for Tier B members. The COLA effective January 2021 was 1.35% for both Tiers.

e) Disability and Death Benefits

Members who become totally and permanently disabled may qualify for a service-connected disability with no minimum service requirement, or a non-service connected disability with five or more years of credited service. Non-service connected benefits are based on actual credited service or a minimum of 10 years. Service-connected benefits are equal to normal retirement benefits or a minimum of \$1,000.

Upon the death of an active married member with less than 15 years of service, the joint and one-half survivor option is the automatic death benefit.

If an active married member has at least 15 years of service and is eligible to retire or has reached normal retirement age, the member may elect the joint and full survivor option. Under this option, the member receives a reduced base pension payment which is actuarially computed based on the member's age, average monthly earnings, years of credited service at retirement, and the relative age of the spouse. Upon the death of the member, this option pays the full amount of the member's pension payment to the surviving spouse for life.

Upon the death of a member before retirement, death benefits equal to the normal retirement benefit will be paid to a qualified recipient: surviving spouse, minor child under age 18, a disabled child who became disabled before age 18, a dependent parent, or a parent over age 65. Death benefits vary depending on the beneficiary. The surviving spouse, the disabled child, or the dependent parent will receive a lifetime benefit unless the ten-year option is taken. The minor child under age 18 will receive the normal retirement benefit for ten years or until reaching age 18. If the member has less than two years of credited service, the member's contributions will be refunded.

Upon the death of a retired member, a death benefit is paid in accordance with the option selected by the member at retirement. If there are no qualified recipients at the time of death and benefits have not been paid for ten years, death benefits are paid to the designee (an estate, a person or an entity) named by the member. The designee will receive a lump-sum payment based on ten years of benefit payments when the member's death occurs before retirement. If death occurs after retirement, the designee will receive a commuted lump-sum payment representing the balance of a guaranteed ten-year period starting from the date of retirement.

If a member does not have an eligible beneficiary, death benefits will be paid to the designee or member's estate in one commuted value payment. Benefit payments will vary depending on whether death occurred before or after retirement. Upon the death of a member before retirement, the designee or member's estate will receive a lump-sum payment based on ten years of benefit payments. Upon the death of a retired member, the designee or estate will receive a commuted value lump-sum payment representing the balance of a guaranteed ten-year period starting from the date of retirement.

**EMPLOYEES' RETIREMENT FUND OF  
THE CITY OF DALLAS**Notes to the Financial Statements  
December 31, 2022 and 2021**f) Contributions**

If employment ends before attaining five years of service and before attaining eligibility for retirement, the member's contributions will be refunded upon written request to the Plan.

If a member's employment is terminated after five years of service, the member may elect a refund of contributions upon a written request, or the member may elect to receive pension benefits at normal retirement age equal to the amount accrued to the date of termination.

Based on the authorization in the Plan, the annual actuarial valuation will establish any new contribution rates for employees and the City. The new rates, which became effective October 1, 2022, are 13.32% for employees and a combined rate of 22.68% of pay for the City. The City's 22.68% is divided into 14.12% to the Plan and 8.56% for debt service payments on the pension obligation bonds. The former rates, effective October 1, 2021, were 13.32% of pay for employees and a combined rate of 22.68% of pay for the City.

The percent contributed may vary from the legally required rate as the annual required contribution is based upon covered payroll as of the actuarial valuation date, December 31, whereas contributions are calculated and paid based upon actual payrolls throughout the year. Certain factors, such as changes in benefit provisions, the size or composition of the population covered by the Plan or the actuarial assumptions used, may significantly affect the identification of trends in the amounts reported in the Schedule of Net Pension Liability and Schedule of Changes in Net Pension Liability located in the Required Supplementary Information section.

**2) Summary of Significant Accounting Policies****a) Basis of Accounting**

The accompanying financial statements are prepared on the economic resources measurement focus and accrual basis of accounting. Accordingly, interest earned but not received and dividends declared but not received as of the Plan's fiscal year-end are recorded as accrued interest and dividends receivable, respectively. Contributions owed but not received as of the Plan's fiscal year end are recorded as contributions receivable. Benefits and refunds are recorded when paid. In addition, unsettled investment purchases and sales are accrued.

**b) Administrative Expenses**

Administrative expenses are paid from the Plan's contributions. The contribution rates calculated by the actuary take into consideration the expected administrative expenses.

**c) Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of financial statements and the reported amount of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**d) Investments and Investment Income**

The Plan's investment policy requires that investments comply at all times with applicable local, state and federal regulations. The Plan's investment policy is based upon an asset allocation study

**EMPLOYEES' RETIREMENT FUND OF  
THE CITY OF DALLAS**

Notes to the Financial Statements  
December 31, 2022 and 2021

that considers the current and expected condition of the Plan, the expected long-term capital market outlook and the Plan's risk tolerance. Unless specifically permitted in the investment manager guidelines or other governing document, the investment policy prohibits the purchase of non-negotiable securities, short sales, selling on margin, puts, calls, straddles, options, or "letter" (restricted) stock. Also, unless specifically authorized in a manager's individual guidelines, the investment policy prohibits the use of derivatives (See derivatives disclosure in footnote 3).

Marketable Securities are valued at fair value based on quoted market prices, where available. Purchases and sales of securities and any resulting gain or loss are recorded on a trade-date basis. Net appreciation/(depreciation) include the Plan's gains and losses on investments bought and sold as well as held during the year. In November 2019, the Plan modified the asset allocation. The Plan's asset allocation is shown in the following table.

Asset Class	Allocation Percentage
<b>US Equity</b>	
Domestic Equity	12.5
Real Assets	12.5
REITs	2.5
Private Equity	7.5
Marketable Alternatives	2.5
<b>Total US Equity</b>	<b>37.5</b>
<b>Non-US Equity</b>	
International	12.5
Global	7.5
Global Low Volatility	12.5
<b>Total Non-US Equity</b>	<b>32.5</b>
<b>Total Equity</b>	<b>70.0</b>
<b>Fixed Income</b>	
Credit Opportunities	5.0
Global Investment Grade	15.0
High Yield	10.0
<b>Total Fixed Income</b>	<b>30.0</b>
<b>Total Fund Allocation</b>	<b><u>100.0</u></b>

**EMPLOYEES' RETIREMENT FUND OF  
THE CITY OF DALLAS**Notes to the Financial Statements  
December 31, 2022 and 2021**e) Private Equity**

To enhance the potential for earning higher rates of return relative to its other asset classes and to provide for broader portfolio diversification, the Plan allocates 7.5% of its total Plan portfolio to Private Equity. Recognizing that Private Equity investments have higher risk levels, this target of 7.5% is to be allocated within an acceptable range of 5.0% to 10.0% of private equity-oriented investments. Funding of committed capital in the Private Equity portfolio can occur over an extended time period and may take several years before the total allocation is fully invested. In order to reach the allocation target, a "committed" allocation up to 1.5 times the allocation is authorized. The Plan had three Private Equity managers at December 31, 2022.

Investments in these funds as a limited partner are carried at net asset value. Net asset values of investments in private limited partnerships are determined by the fund managers or general partner based on the latest investee information available, including audited financial statements and other similar data necessary to the valuation process. The Private Equity value at December 31, 2022 and December 31, 2021 were \$382 million and \$385 million, respectively.

**f) Real Assets**

The Plan is authorized to allocate 12.5% of its portfolio to Real Assets. The Plan has six managers that manage Real Assets for a total value of \$346 million at December 31, 2022 and \$292 million at December 31, 2021. The Plan invests in Heitman's core real estate fund, Invesco's core fund, Invesco II which manages 1900 McKinney, LLC, AEW Partners, Virtus Real Estate Capital III, L.P. and Brasa Capital management. AEW Partners manages AEW Partners Real Estate Fund IX, L.P. and Pix Oakland Park Co-invest L.P. for the Plan.

Net asset values of investments are determined by the fund managers based on their best estimates using fair value estimation techniques substantiated, in part, by their audited financial statements and supported by the due diligence of the Plan investment staff.

**g) Real Estate Investment Trust (REIT)**

The Plan is authorized to allocate 2.5% of its portfolio to REITs. The plan has two managers within this category: Adelante and CenterSquare. Investments are listed at net asset value.

**h) Foreign Currency Transactions**

The Plan may enter into forward foreign currency exchange contracts for the purchase or sale of a specific foreign currency at a fixed price on a future date as a hedge against specific transactions or to position the portfolio to protect the Plan against adverse currency movements. Entering into these arrangements involves the risk of dealing with counterparties and their ability to meet the terms of the contracts. These contracts are valued at fair value at the financial statement date, and any realized and unrealized gains and losses are recorded when they are incurred.

Investments denominated in foreign currencies at December 31, 2022 and 2021 were converted to U.S. dollars at the foreign exchange rates quoted at December 31, 2022 and 2021. These foreign exchange gains and losses are included in net appreciation/(depreciation) in fair value of investments in the accompanying Statements of Changes in Fiduciary Net Position.

**EMPLOYEES' RETIREMENT FUND OF  
THE CITY OF DALLAS**

Notes to the Financial Statements  
December 31, 2022 and 2021

i) Securities Lending

The Board has authorized the Plan to enter into an agreement with The Northern Trust Company ("Northern Trust") for the lending of certain of the Plan's securities (the "Securities Lending Program" or "Program") including, but not limited to, stocks and bonds to counterparty brokers and banks ("borrowers") for a predetermined period of time and fee.

In 2009, the Board capped the securities lending exposure at \$538.2 million.

j) Rate of Return

For the year ended December 31, 2022, the annual money-weighted rate of return on pension plan investment, net of investment fees, was -8.23%. The money-weighted rate of return expresses investment performance, net of investment expenses, adjusted for the changing amounts actually invested.

**Schedule of Money-Weighted Investment Returns**

<u>For Year Ended December 31</u>	<u>Annual Investment Returns*</u>
2014	6.52%
2015	-1.92%
2016	8.88%
2017	13.08%
2018	-4.99%
2019	17.33%
2020	5.75%
2021	16.25%
2022	-8.23%

\* This schedule is intended to include information for ten years. An additional year will be included after it becomes available.

k) Capital Assets

Capital Assets, which include furniture, fixture, and software, are reported in the Plan's Financial Statements. Capital Assets are defined by the Plan as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. As the Plan constructs or develops additional Capital Assets each period, they are capitalized and reported at historical cost. The reported value excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or increase its estimated useful life.

Furniture and fixtures are depreciated using the straight-line method over an estimated useful life of 5-20 years. Intangible Assets are depreciated using the straight-line method over an estimated useful life of 5-15 years. Construction in progress is not depreciated.

**EMPLOYEES' RETIREMENT FUND OF  
THE CITY OF DALLAS**Notes to the Financial Statements  
December 31, 2022 and 2021

## l) Leases

The Plan does not have any material noncancellable leases. The Plan recognizes a lease liability, reported with long-term debt, and a right-to-use lease asset (lease asset), reported with other capital assets, in the financial statements with an initial, individual value of \$50,000 or more.

At the commencement of a lease, the Plan initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over the shorter of the lease term or its useful life.

Key estimates and judgments related to leases include how the Plan determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The Plan uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the Plan generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the non-cancellable period of the lease.
- Lease payments included in the measurement of the lease liability are composed of fixed payments, variable payments fixed in substance or that depend on an index or a rate, purchase option price that the Plan is reasonably certain to exercise, lease incentives receivable from the lessor, and any other payments that are reasonably certain of being required based on an assessment of all relevant factors.

It is the policy of the plan to monitor changes in circumstances that would require a remeasurement of its leases and will remeasure the lease assets and liability if certain changes occur that are expected to be significant.

## 3) Derivatives

Derivatives are generally defined as contracts whose values depend on, or are derived from, the value of an underlying asset, reference rate, or index. The Plan has classified the following as derivatives:

## a) Currency Forward Contracts

A Currency Forward is a contractual agreement between two parties to pay or receive specific amounts of foreign currency at a future date in exchange for another currency at an agreed upon exchange rate. Forward commitments are not standardized and carry credit risk due to the possible nonperformance by one of the counterparties. The maximum potential loss is the aggregate face value in U.S. dollars at the time the contract was opened; however, the likelihood of such loss is remote. No such losses occurred during fiscal years 2022 and 2021. Currency Forwards are usually traded over-the-counter. These transactions are entered into in order to hedge risks from exposure to foreign currency rate fluctuation and to facilitate trade settlement of foreign security transactions. Currency Forwards carry market risk resulting from adverse fluctuations in foreign

**EMPLOYEES' RETIREMENT FUND OF  
THE CITY OF DALLAS**

Notes to the Financial Statements  
December 31, 2022 and 2021

exchange rates. Recognition of realized gain or loss depends on whether the currency exchange rate has moved favorably or unfavorably to the contract holder upon termination of the contract. Prior to termination of the contract, the Plan records the unrealized currency translation gain or loss based on the applicable exchange rates.

The Plan recognized a net realized gain on Currency Forward Contracts of \$141 thousand as of December 31, 2022, and a net realized loss of \$1.7 million as of December 31, 2021. As of December 31, 2022, the Plan had a net unrealized loss on Currency Forward contracts of \$1.09 million and a net unrealized loss of \$550 thousand at December 31, 2021. These gains and losses are included in net appreciation/(depreciation) in fair value of investments in the accompanying Statements of Changes in Fiduciary Net Position.

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**EMPLOYEES' RETIREMENT FUND OF  
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Currency Forward Contracts outstanding at December 31, 2022 and 2021 were approximately \$279 million and \$287 million, respectively, with a fair value of \$283 million and \$287 million, respectively (\$ in thousands):

Currency	<u>2022</u> Currency Forward Contracts Outstanding	<u>2021</u> Currency Forward Contracts Outstanding
Australian Dollar	\$21,040	\$14,920
Brazilian Real	3,694	3,414
Canadian Dollar	12,591	16,436
Chile Peso	1,903	2,305
Columbian Peso	1,482	1,089
Czech Koruna	994	646
Denmark Krone	216	302
Euro	26,728	13,984
Hong Kong Dollar	2,805	3,156
Hungary Forint	853	667
Indonesia-Rupiahs	947	158
Indian Rupee	4,219	2,356
Israel Shekel	24	159
Japanese Yen	5,935	16,218
Mexican Peso	2,161	5,349
New Zealand Dollar	5,804	4,573
Norwegian Krone	9,008	6,359
Peruvian Nuevo Sol	10	-
Philippine Peso	589	380
Poland Zloty	1,740	2,386
Russia Ruble	-	5,308
Saudi Riyal	1,528	1,431
Singapore Dollar	1,876	1,210
South Africa Rand	3,696	2,302
South Korea Won	1,621	1,859
Swedish Krona	5,120	10,089
Switzerland Franc	6,778	15,167
Thailand Baht	327	343
Taiwan New Dollar	380	3
UK Pound	7,209	8,028
U.S. Dollar	147,692	146,792
<b>Totals</b>	<b>\$278,970</b>	<b>\$287,389</b>

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b) Other Forward Contracts

Forward Contracts other than Currency Forward Contracts include rights and warrants and various other contractual agreements between two parties to buy or sell an asset at a specified price on a certain future date. Forward Contracts carry credit risk due to the possible nonperformance by one of the counterparties. The maximum potential loss is the aggregate face value in U.S. dollars at the time the contract was opened; however, the likelihood of such loss is remote. No such losses occurred during fiscal years 2022 and 2021. Forward Contracts are usually traded over the counter. These transactions are entered into in order to hedge risks from exposure to fluctuations in prices in securities, commodities, or other financial instruments. Forward Contracts carry market risk resulting from adverse fluctuations in price. Recognition of realized gain or loss depends on whether the price of the asset has moved favorably or unfavorably to the contract holder upon termination of the contract. Prior to termination of the contract, the Plan records the unrealized gain or loss based on the applicable rates.

The Plan recognized a net realized gain on Other Forward Contracts of \$201 thousand as of December 31, 2022. As of December 31, 2022, the Plan had a net unrealized loss on Forward Contracts of \$170 thousand. The gains and losses are included in net appreciation/(depreciation) in fair value of investments in the accompanying Statements of Changes in Fiduciary Net Position.

c) Swaps

A Swap is an agreement between two or more parties to exchange a sequence of cash flows over a period of time in the future. No principal is exchanged at the beginning of the Swap. The cash flows that the counterparties exchange is tied to a "notional" amount. The agreements provide, at predetermined future dates that the Plan pays interest based upon a notional principal amount and receives a return based upon the underlying instrument. Notional amounts represent the volume of outstanding transactions and do not represent the potential gain or loss associated with market risk or credit risk of such instruments. Risk associated with Swaps includes adverse movements in the underlying instrument.

The Plan recognized a net realized loss on Swaps of \$660 thousand. As of December 31, 2022, the Plan recognizes unrealized gain of \$31 thousand on Swaps. The gains and losses are included in net appreciation/(depreciation) in fair value of investments in the accompanying Statements of Changes in Fiduciary Net Position.

d) Futures

Financial Futures are agreements to purchase or sell a specific amount of an asset at a specified delivery or maturity date for an agreed upon price. These derivative securities are used to improve yield, adjust the duration of the Fixed Income portfolio, circumvent changes in interest rates, or to replicate an index. Futures Contracts are standardized and traded on organized exchanges, thereby minimizing the Plan's risk. There were no outstanding Futures Contracts at December 31, 2022 and December 31, 2021.

The Plan recognized a net realized loss of \$1.1 million on futures. The gain is included in net appreciation/(depreciation) in fair value of investments in the accompanying Statements of Changes in Fiduciary Net Position.

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As of December 31, 2022, and 2021 open derivatives contracts values were as follows (\$ in thousands):

<b>Derivative Type</b>	<b>12/31/2022</b>		<b>12/31/2021</b>	
	<b>Total Notional Value</b>	<b>Total Fair Value</b>	<b>Total Notional Value</b>	<b>Total Fair Value</b>
Forward Contracts	\$278,970	(\$1,088)	\$287,389	(\$550)
Other Forwards	29,629	(170)	22,211	(92)
Swap Agreements	-	31	-	(4)
<b>Totals</b>	<b>\$308,599</b>	<b>(\$1,233)</b>	<b>\$309,600</b>	<b>(\$646)</b>

#### 4) Deposit and Investment Risk Disclosures

Deposits and investments of state and local governments are exposed to risks that have the potential to result in losses. The common deposit and investment risks include custodial credit risk, credit risk, concentration of credit risk, foreign currency risk and interest rate risk. The required disclosures related to these risks and the Plan's exposures to these risks are disclosed in the following sections.

##### a) Custodial Credit Risk

In the event of a failure of the counterparty, custodial credit risk is the risk that the Plan will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The Plan's custodial credit risk policy is set forth in Chapter 40A of the Dallas City Code and in the master custody agreement which includes the Securities Lending Program. All investments are registered in the name of Employees' Retirement Fund of the City of Dallas or in the name of the Plan's custodian established through a master trust custodial agreement. The securities are held by the custodian in the name of the Plan.

As of December 31, 2022, the Plan had \$5.7 million or 0.2% of its approximate \$3.4 billion total investments (excluding short-term investments) exposed to custodial credit risk. The custodial credit risk exposure at December 31, 2021 was \$2.3 million or 0.1% of total investments (excluding short-term investments) of approximately \$4 billion. These exposures were uninsured and uncollateralized deposits held by custodian banks outside of the United States. The Plan has experienced no losses on these deposits during the year.

##### b) Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of an investment in a single issuer. A concentration of investments in any one single issuer of debt securities presents a greater risk for loss in the event that the issuer fails on its obligations.

The Board has contracted with third party investment managers to manage the investment portfolio of the Plan, subject to the policies and guidelines established by the Board. The Plan's Concentration of Credit Risk Policy is communicated to individual managers in their guidelines through limitations or restrictions to securities, sectors, debt ratings, and other factors that may be applicable to a particular manager. As the Plan's custodian bank, Northern Trust has responsibility for the safekeeping of certain investments, handling of transactions based on the instructions of investment managers, and recordkeeping for the investment transactions.

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The Plan had no investments that individually represent 5% or more of the net position available for Plan benefits at December 31, 2022.

c) Credit Risk

Credit Risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Credit quality ratings for the Plan's investments in Fixed Income securities as of December 31, 2022 and 2021 are included in the following schedule. Securities are rated using Standard and Poor's quality ratings as presented following in the rating scale.

The Plan's strategic Fixed Income Investment Policy allocates 30% of the total assets to Fixed Income. The Plan's Investment Policy provides for investment of up to 15% of the Fixed Income allocation in Investment Grade assets, up to 10% of the Fixed Income allocation in High Yield (below Investment Grade) assets, and up to 5% for Opportunistic Credit. The Investment Grade allocation also allows selected managers to invest in non-U.S. dollar issues on an opportunistic basis up to 20% of their portfolio assets.

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Long term bond ratings as of December 31, 2022 and 2021 are as follows (\$ in thousands):

Quality Rating	2022		2021	
	Fair Value	Percentage of Bond Portfolio	Fair Value	Percentage of Bond Portfolio
AAA	\$97,942	10.95%	\$28,998	2.93%
AA+	30,146	3.37%	63,850	6.44%
AA	605	.07%	858	0.09%
AA-	104	.01%	815	0.08%
A+	552	.06%	4,810	0.49%
A	156	.02%	1,089	0.11%
A-	21,068	2.36%	15,640	1.58%
BBB+	21,338	2.39%	12,753	1.29%
BBB	4,456	0.50%	9,667	0.98%
BBB-	10,039	1.12%	5,769	0.58%
BB+	15,898	1.78%	21,518	2.17%
BB	24,667	2.76%	32,534	3.28%
BB-	44,380	4.96%	43,847	4.42%
B+	56,473	6.31%	58,461	5.90%
B	56,394	6.30%	46,896	4.73%
B-	32,068	3.58%	39,116	3.95%
CC	146	.02%	-	-
CCC+	16,943	1.89%	23,838	2.41%
CCC	3,798	0.42%	3,328	0.34%
D	364	.04%	1,034	0.10%
Not rated (NR)*	369,741	41.33%	516,211	52.08%
U.S. Government fixed income securities (NR)**	87,319	9.76%	60,015	6.05%
Total	\$894,597	100%	\$991,047	100%

\* NR-Investments that are not rated.

\*\* NR-U.S. Treasury Bonds and Notes are obligations of the U.S. government or explicitly guaranteed by the U.S. government and therefore are not considered to have a credit risk.

**EMPLOYEES' RETIREMENT FUND OF  
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**Foreign Currency Risk**

Foreign Currency Risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or deposit. The Plan's Foreign Currency Risk policy is communicated to those managers who are authorized to hedge currencies in their guidelines and sets specific parameters for each manager individually.

The Plan's investment policies limit the aggregate amount that can be invested in each class of investments. The Plan's General Investment Policy sets an allocation of 12.5% of assets to International Equity, 7.5% of assets to Global Equity and 12.5% to Global Low Volatility Equity.

The Plan's positions in International Equity securities, directly and through commingled funds, were 13.90% and 12.33% of invested assets at December 31, 2022 and 2021, respectively. The Plan's position in Global Equity securities was 6.27% and 7.26% of invested assets at December 31, 2022 and 2021, respectively. The Plan's position in Global Low Volatility Equity was 13.52% at December 31, 2022 and 12.84% at 2021. The Plan's positions in Global Fixed Income assets were 26.11% and 24.99% of invested assets at December 31, 2022 and 2021, respectively.

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**EMPLOYEES' RETIREMENT FUND OF  
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Non-U.S. Dollar denominated investments at December 31, 2022 and 2021 were as follows (\$ in thousands):

Currency	2022			2021		
	U. S. Dollars Balance of Investments			U.S. Dollars Balance of Investments		
	Equities	Fixed	Currency Forward Contracts	Equities	Fixed	Currency Forward Contracts
Australian Dollar	\$24,498	-	\$21,040	\$19,087	-	\$14,920
Brazil Real	13,482	-	3,694	13,024	-	3,414
British Pound Sterling	65,609	981	7,209	62,739	967	8,028
Canadian Dollar	37,517	-	12,591	51,357	-	16,436
Chile Peso	16	-	1,903	351	-	2,305
Columbia Peso	-	-	1,482	-	-	1,089
Czech Republic-Koruna	-	-	994	540	-	646
Denmark Krone	7,178	-	216	14,172	-	302
Euro	122,281	3,027	26,728	151,041	5,683	13,984
Hong Kong Dollars	48,511	-	2,805	56,215	-	3,156
Hungary-Forint	279	-	853	848	-	667
Indian Rupee	14,882	-	4,219	9,238	-	2,356
Indonesia-Rupiahs	4,208	1,582	947	2,827	-	158
Israel Shekel	3,861	-	24	3,289	-	159
Japanese Yen	84,298	-	5,935	101,129	-	16,218
Malaysia Ringgit	1,514	-	-	1,883	-	-
Mexican Peso	6,688	4,882	2,161	7,673	-	5,349
New Zealand Dollar	2,339	-	5,804	2,357	-	4,573
Norwegian Krone	12,359	-	9,008	9,694	-	6,359
Offshore-Chinese-Renminbi	8,399	-	-	12,720	-	-
Peruvian Nuevo Sol	-	-	10	-	-	-
Philippines-Pesos	1,238	-	589	1,260	-	380
Poland-Zloty	2,756	-	1,740	3,976	-	2,386
Qatar-Riyal	2,179	-	-	2,111	-	-
Russian Ruble	-	-	-	-	-	5,308
Saudi Riyal	-	-	1,528	-	-	1,431
Singapore Dollar	5,902	-	1,876	4,898	-	1,210
South Africa Rand	2,844	-	3,696	3,530	-	2,302
South Korea-Won	18,092	-	1,621	27,718	-	1,859
Swedish Krona	7,184	-	5,120	18,007	-	10,089
Swiss Franc	41,382	-	6,778	47,775	-	15,167
Taiwan New Dollar	6,579	-	380	7,824	-	3
Thailand Baht	7,975	-	327	6,629	-	343
Turkish Lira	838	-	-	514	-	-
United Arab-Dirham	237	-	-	250	-	-
<b>Total</b>	<b>\$555,125</b>	<b>\$10,472</b>	<b>\$131,278</b>	<b>\$644,676</b>	<b>\$6,650</b>	<b>\$140,5977</b>

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d) Interest Rate Risk

Interest rate risk is the risk that future changes in prevailing market rates of interest will have an adverse effect on the fair value of debt investments. The fair value of securities with long terms to maturity may be highly sensitive to interest rate changes.

As of December 31, 2022, and 2021 the weighted-average maturity of the bonds by bond type are as follows (\$ in thousands):

Bond Category	2022		2021	
	Fair Value 12/31/2022	Weighted Average Maturity (years)	Fair Value 12/31/2021	Weighted Average Maturity (years)
Asset Backed Securities	\$31,624	14.08	\$26,852	14.70
Bank Loans	25,899	4.50	27,837	4.72
Commercial Mortgage- Backed	11,251	22.45	16,198	20.73
Corporate Bonds	557,649	38.70	469,268	8.24
Government Agencies	3,733	14.13	298,796	18.27
Government Bonds	124,325	15.67	117,490	10.73
Government Mortgage-Backed Securities	124,135	65.58	14,577	18.27
Index Linked Government Bonds	4,487	8.59	-	-
Municipal/ Provincial Bonds	1,286	8.94	6,907	25.59
Non-Government Backed CMOs	10,208	26.21	13,122	23.33
Total	<u>\$894,597</u>		<u>\$991,047</u>	
Portfolio weighted average maturity		13.64		8.51

Government Mortgage-Backed Securities are sensitive to changes in interest rates as their prepayments can vary significantly with interest rate changes. This change in prepayments will generally cause the duration, or Interest Rate Risk, of these securities to increase when interest rates rise and decrease when interest rates fall. These securities represent 14% and 1.5% of the total Fixed Income portfolio for 2022 and 2021 at year end. Their fair values at years ended 2022 and 2021 were \$124,135 million and \$14,577 million respectively. The Plan's Interest Rate Risk policy is communicated to the Fixed Income managers through the Fixed Income Asset Policy and each manager's guidelines.

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### Appreciation or (Depreciation) of Investments

In 2022 and 2021, the Plan's investments, including investments bought, sold, and held during the year, appreciated (depreciated) in value as follows (\$ in thousands):

	2022	2021
Investments, at fair value:		
Commingled index funds	\$(95,055)	\$41,555
Domestic equities	(124,691)	328,112
United States and foreign government fixed income securities	(76,762)	6,266
Domestic corporate fixed income securities	(73,157)	(22,193)
International equities	(98,963)	40,259
Short-term investments	149	(178)
Currency contracts	(339)	(1,651)
	\$(468,818)	\$392,170
Investments, at estimated fair value		
Real Assets	15,611	43,928
Private Equity	(11,683)	73,915
	\$(464,890)	\$510,013

### 5) Fair Value Measurement

The Plan's investments are measured and categorized according to fair value hierarchy guidelines established by GAAP.

The definition of fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

These guidelines recognize a three-tiered fair value hierarchy, as follows:

- *Level 1:* Quoted prices for identical investments in active markets.
- *Level 2:* Observable inputs other than quoted market prices in active market; and,
- *Level 3:* Significant unobservable inputs.

At December 31, 2022, the Plan had the following recurring fair value measurements (\$ in thousands):

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At December 31, 2021, the Plan had the following recurring fair value measurements (\$ in thousands):

**THE CITY OF DALLAS  
Investments at Fair Value Measurement  
As of December 31, 2022**

	Total 12/31/2022	Fair Value Measurements Using		
		Level 1	Level 2	Level 3
<b>Investments by Fair Value Level</b>				
Cash and Short Term Investment:				
Short-Term Investment Fund	109,754	109,754	-	-
Total Cash and Short Term Investment	109,754	109,754	-	-
Fixed Income:				
Domestic Asset and Mortgage Backed Securities	77,797	-	77,797	-
Government and US Agency Obligations	244,514	-	244,514	-
Corporate and Taxable Municipal Bonds	475,103	-	475,103	-
Index Commingled	11,968	11,931	37	-
Total Fixed Income	809,382	11,931	797,451	-
Equity:				
Domestic Common and Preferred Stock	1,006,555	1,005,206	1,123	226
International Common and Preferred Stock	374,264	374,159	105	-
Total Equity	1,380,819	1,379,365	1,228	226
<b>Total Investments by Fair Value Level</b>	<b>2,299,955</b>	<b>1,501,050</b>	<b>798,679</b>	<b>226</b>
<b>Investments Measured at Net Asset Value</b>				
Commingled Funds:				
Corporate bonds	53,841			
Mortgage Backed Securities	43,342			
Index Commingled-Corporate Bonds	81,114			
Domestic Equity and Collective Trust	321,054			
International Equity	9,054			
Total Commingled Funds	508,405			
Alternative Investments:				
Private Equity	381,814			
Real Estate	346,345			
Total Alternative Investments	728,159			
<b>Total Investments Measured at Net Asset Value</b>	<b>1,236,564</b>			

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**THE CITY OF DALLAS  
Investments at Fair Value Measurement  
As of December 31, 2021**

	<b>Total 12/31/2021</b>	<b>Fair Value Measurements Using</b>		
		<b>Level 1</b>	<b>Level 2</b>	<b>Level 3</b>
<b>Investments by Fair Value Level</b>				
Cash and Short Term Investment:				
Short-Term Investment Fund	\$ 116,254	\$ 116,254	\$ -	\$ -
Total Cash and Short Term Investment	116,254	116,254	-	-
Fixed Income:				
Domestic Asset and Mortgage Backed Securities	110,763	-	110,763	-
Government and US Agency Obligations	138,141	34	138,107	-
Corporate and Taxable Municipal Bonds	520,695	-	520,695	-
Index Commingled	9,206	9,206	-	-
Total Fixed Income	778,805	9,240	769,565	-
Equity:				
Domestic Common and Preferred Stock	1,285,235	1,282,969	383	1,883
International Common and Preferred Stock	477,261	477,084	177	-
Total Equity	1,762,496	1,760,053	560	1,883
<b>Total Investments by Fair Value Level</b>	<b>\$ 2,657,555</b>	<b>\$ 1,885,547</b>	<b>\$ 770,125</b>	<b>\$ 1,883</b>
<b>Investments Measured at Net Asset Value</b>				
Commingled Funds:				
Corporate bonds	\$ 256,348			
Index Commingled-Corporate Bonds	480,043			
International Equity	11,777			
Total Commingled Funds	748,168			
Alternative Investments:				
Private Equity	384,761			
Real Estate	291,794			
Total Alternative Investments	676,555			
<b>Total Investments Measured at Net Asset Value</b>	<b>\$ 1,424,723</b>			

**EMPLOYEES' RETIREMENT FUND OF  
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**Private Placement Debt**

Private Placement Debt was issued close to the financial statement date of December 31, 2022, and is therefore valued at Net Asset Value (NAV) for the financial statements then ended as determined by the principal amount of the debt.

**Commingled Funds**

Commingled funds are fund-structure investments reported by the fund managers at NAV per share. Neuberger Berman, Northern Trust Asset Management S&P 500 Index, Northern Trust ACWI Index, Northern Trust Aggregate Bond Index and BlackRock do not have a redemption period notice requirement. They may be redeemed at any time by the Plan. Earnest Partners has a redemption period notice requirement of 5 days.

**Real Estate**

Real Estate investments are held either in separate accounts, as a limited partner, or in a joint venture. These investments are illiquid and resold at varying rates, with distributions received over the life of the investments. They are typically not redeemed, nor do they have set redemption schedules. Estimated fair values of investments are determined by the fund managers based on their best estimates using fair value estimation techniques substantiated, in part, by their audited financial statements and supported by the due diligence of the Plan.

The Plan invests in:

AEW Partners

Brasa Capital Management

Heitman's core real estate fund

Invesco's core fund

Invesco II

Virtus Real Estate Cap

Long Wharf Capital – Legal contracts were signed in 2022 to contribute to the investment, however there were no capital contributions to Long Wharf until March 2023.

The redemption schedule for each Real Estate investment is as follows:

AEW Partners redemption is at the sole discretion of AEW's general partner; no limited partner of AEW has the right to cause a redemption.

Heitman's core real estate fund does not have a redemption period notice requirement. Heitman may be redeemed quarterly at any time by the Plan.

Invesco's core fund has a 45-day redemption period.

Invesco II manages 1900 McKinney, LLC. There is no redemption period.

Virtus Real Estate Cap's redemption is at the sole discretion of Virtus' general partner; no limited partner of Virtus has the right to cause a redemption.

**EMPLOYEES' RETIREMENT FUND OF  
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Unfunded commitments at December 31, 2022 for real estate are as follows:

AEW Partners \$21.7 million

Brasa Capital Management \$10 million

Virtus Real Estate Cap \$18 million

**Private Equity**

Private equity holdings include fund-structure investments with general partners. By their nature, these investments are illiquid and typically not resold or redeemed.

Private equity managers' expectations that the underlying assets of the funds will be liquidated in the future as follows:

Fairview Lone Star Fund: 12 years from subscription date with 3 one-year extensions;

GCM Grosvenor: 15th anniversary of subscription date with 3 one-year extensions; and

Hamilton Lane: 10 -14 years after subscription date with 2 one-year extensions.

Upon initial investment with a general partner or in certain fund-structures, the Plan commits to a certain funding level for the duration of the contract. At will, the partners or fund managers may request that the Plan fund a portion of this amount. Such amounts remaining as of December 31, 2022, and 2021 for investments measured at NAV are disclosed as unfunded commitments.

Unfunded commitments at December 31, 2022 for Private Equity are as follows:

Fairview Lone Star Fund \$55.7 million;

GCM Grosvenor \$66 million; and

Hamilton Lane \$102 million.

**6) Securities Lending**

During the year, Northern Trust lent, on behalf of the Plan, securities held by Northern Trust as Plan custodian and received cash, United States government securities, agency securities, and irrevocable bank letters of credit as collateral. Northern Trust did not have the ability to pledge or sell collateral securities absent a borrower default. Northern Trust's Core USA Collateral Section establishes requirements for participation, collateralization levels, cash and non-cash collateral guidelines, and investment guidelines for the collateral received from borrowers. Borrowers were required to put up collateral for each loan equal to: (i) in the case of loaned securities, the collateral for which is all denominated in the same currency as the loaned securities, 102% of the fair value of the loaned securities plus any accrued but unpaid distributions thereon, and (ii) in the case of loaned securities denominated in a different currency from the loaned securities, 105% of the fair value of the loaned securities plus any accrued but unpaid distributions thereon. Additionally, the guidelines set maturity/liquidity requirements for the collateral received from borrowers.

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The following table shows for open loans at December 31, 2022 and 2021, the type of collateral held, the fair value of the securities on loan, and the fair value of the collateral held (\$ in thousands).

Type	<u>12/31/2022</u>			<u>12/31/2021</u>		
	Fair Value	Collateral Fair Value	Collateral Percentage	Fair Value	Collateral Fair Value	Collateral Percentage
Cash	\$333,251	\$342,361	103%	\$339,682	\$349,348	103%

The following represents the balances relating to the Securities Lending transactions as of December 31, 2022, and 2021 (\$ in thousands):

Securities Lent	<u>12/31/2022</u>			<u>12/31/2021</u>		
	Underlying Securities	Securities Collateral Value	Cash Collateral Investment Value	Underlying Securities	Securities Collateral Value	Cash Collateral Investment Value
Lent for cash collateral:						
Domestic equities	\$120,870	-	\$124,047	\$149,060	-	\$153,300
Domestic corporate fixed income	138,865	-	142,630	107,982	-	111,109
Global corporate fixed income	2,138	-	2,265	1,769	-	1,889
Global government fixed income	3,528	-	3,714	4,818	-	5,096
International equities	7,425	-	7,901	6,797	-	7,200
Global Agencies	360	-	380	-	-	-
U.S. government fixed	60,065	-	61,424	69,256	-	70,754
Subtotal	\$333,251	-	\$342,361	\$339,682	-	\$349,348

Disclosure of Securities Lending income is shown gross with the associated reductions for investment expenses on the Statements of Changes in Fiduciary Net Position, and the cash collateral and associated securities lending payable is shown on the Statements of Fiduciary Net Position for December 31, 2022, and 2021. The net income from Securities Lending in 2022 was \$1.08 million compared to \$777 thousand in 2021.

**EMPLOYEES' RETIREMENT FUND OF  
THE CITY OF DALLAS**

Notes to the Financial Statements  
December 31, 2022 and 2021

7) Federal Income Tax Status

The Internal Revenue Service issued a determination letter dated August 15, 2016, stating that the Plan was designed in accordance with applicable Internal Revenue Code requirements as of that date. The Plan is currently designed and being operated in compliance with the applicable requirements of the Internal Revenue Code. Therefore, the Plan was qualified, and the related trust was tax exempt as of the financial statement dates.

8) Capital Assets

Capital Assets activity for the years ended December 31, 2022, and 2021, was as follows (\$ in thousands):

	Balance 12/31/2020	Increase	Decrease	Balance 12/31/2021	Increase	Decrease	Balance 12/31/2022
Capital asset not being depreciated/amortized							
Construction in Progress	\$ -	\$ 366	\$ (366)	\$ -	\$ -	\$ -	\$ -
Capital assets being depreciated/amortized							
intangible assets	7,792	366	-	8,158	-	-	8,158
Furniture, Fixture and Equipment	18	32	-	50	49	-	99
Less							
Accumulated amortization intangible Assets	(389)	(798)	-	(1,187)	(816)	-	(2,003)
Accumulated depreciation FF&E	\$ (7)	\$ (4)	\$ -	\$ (11)	\$ (11)	\$ -	\$ (22)
Total capital asset being depreciated/amortized net of accumulated Depreciation/Amortization	\$ 7,414	\$ (404)	\$ -	\$ 7,010	\$ (778)	\$ -	\$ 6,232
Total Capital Assets, net of Accumulated depreciation amortization	\$ 7,414	\$ (38)	\$ (366)	\$ 7,010	\$ (778)	\$ -	\$ 6,232

**Schedule of Net Pension Liability**

a) The components of the Net Pension Liability of the City at December 31, 2022 and 2021 were as follows (\$ in thousands).

<u>Description</u>	<u>2022</u>	<u>2021</u>
Total Pension Liability	\$6,502,684	\$5,094,362
Plan Fiduciary Net Position	3,516,280	4,093,215
Net Pension Liability	2,986,404	1,001,147
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	54.07%	80.35%

**EMPLOYEES' RETIREMENT FUND OF  
THE CITY OF DALLAS**

Notes to the Financial Statements  
December 31, 2022 and 2021

b) Actuarial Methods and Assumptions:

Valuation date	December 31, 2022, for most recent Actuarially Determined Employer shown on Schedule of Contributions. December 31, 2022, for Net Pension Liability
Actuarial cost method	Entry Age Normal
Asset valuation method	5-year smoothed fair value
Amortization method	The ADEC is initially based on a 30-year open amortization period. As specified in City Ordinance No. 25695, the rate may not change from year-to-year if the calculated rate is 300 basis points higher or lower than the current rate.
Remaining Amortization Period	Not determined, see description of amortization method.
Investment rate of return	7.25%
Salary increases	3.00% to 8.25%, including inflation.
Inflation	2.50% per year
Retirement Age	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the December 31, 2019 valuation pursuant to an experience study of the 5-year period December 31, 2019.
Mortality	<p>For Healthy Retirees: The gender-distinct 2019 Texas Municipal Retirees Mortality Tables are used for males and females respectively. The rates are projected from 2019 on a fully generational basis using Scale UMP.</p> <p>For Disabled Lives: The gender-distinct 2019 Texas Municipal Retirees Mortality Tables are used for males and females respectively, set forward 4 years for males and 3 years for females. The rates are projected from 2019 on a fully generational basis using Scale UMP.</p> <p>For Actives: The PubG-2010 Employee Mortality Table is used for males and females. The rates are projected from 2010 on a fully generational basis using Scale UMP.</p>

**EMPLOYEES' RETIREMENT FUND OF  
THE CITY OF DALLAS**

Notes to the Financial Statements  
December 31, 2022 and 2021

#### Other Information

Notes: The assumptions described above were for the most recent ADEC shown in the Schedule of Contributions. The assumptions used in determining the Net Pension Liability as of December 31, 2022, were those used in the actuarial valuation as of December 31, 2022.

The long-term rate of return on pension plan investments was estimated using a building block methodology in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real return rates by the target asset allocation percentage and by adding expected inflation. The following table shows the best estimates of arithmetic real rates of return for each of the Plan's asset classes.

Asset Class	Long-Term Expected Real Rate of Return
Domestic Equity	6.50%
International Equity	7.25
Global Equity	7.05
Low Volatility Global Equity	7.10
Fixed Income	4.90
High Yield	6.55
Credit Opportunities	8.25
REITs	5.65
Private Real Estate	6.03
Private Equity	9.90
Global Public Infrastructure	7.29
Marketable Alternatives	7.00
Cash	4.00

- c) A single discount rate of 5.41% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.25% and the municipal bond rate of 4.05%. The projection of cash flows used to determine this single discount rate assumed that plan member contributions and employer contributions will be made at the projected future contribution rates assuming that the ERF annually earns 7.25% on its market value of assets and that the number of active members remains constant in the future. Based on these assumptions and the Plan's funding policy, the last year in the Single Discount Rate projection period for which projected benefit payments were fully funded was 2045, the resulting Single Discount Rate is 5.41%.

**EMPLOYEES' RETIREMENT FUND OF  
THE CITY OF DALLAS**

Notes to the Financial Statements  
December 31, 2022 and 2021

d) Below is a table providing the sensitivity of the net pension liability to changes in the discount rate. In particular, the table presents the Plan's net pension liability, if it were calculated using a single discount rate that is 1-percentage-point lower or 1-percentage-point higher than the single discount rate.

Sensitivity of the Net Pension Liability for FY2022  
To the Single Discount Rate Assumption  
(\$000)

<u>1% Decrease</u>	<u>Current Single Discount Rate</u>	<u>1% Increase</u>
4.41%	5.41%	6.41%
\$3,859,650	\$2,986,404	\$2,266,091

Sensitivity of the Net Pension Liability for FY2021  
To the Single Discount Rate Assumption  
(\$ in thousands)

<u>1% Decrease</u>	<u>Current Single Discount Rate</u>	<u>1% Increase</u>
6.25%	7.25%	8.25%
\$1,599,681	\$1,001,147	\$500,887

9) Implementation of New Accounting Standards

GASB Statement No. 87, Leases (GASB 87), establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under GASB 87, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this statement were originally effective for reporting periods beginning after December 15, 2019; however, issuance of GASB Statement No. 95, Postponement of the Effective Dates of Certain Authoritative Guidance (GASB 95), extended the effective date of GASB 87 to reporting periods beginning after June 15, 2021, with earlier application encouraged. GASB 87 was implemented in the Plan's 2022 financial statements with no impact to amounts reported under previous standards.

GASB Statement No. 92, Omnibus 2020 (GASB 92), enhances comparability in accounting and financial reporting by addressing practice issues that have been identified during implementation and application of certain GASB pronouncements. The requirements for parts of this statement were originally effective for reporting periods beginning after June 15, 2020; however, issuance of GASB Statement No. 95, Postponement of the Effective Dates of Certain Authoritative Guidance (GASB 95), extended the effective date of GASB 92 to reporting periods beginning after June 15, 2021, with earlier application encouraged. GASB 92 was implemented in the Plan's fiscal year 2022 financial statements with no impact to amounts previously reported.

**EMPLOYEES' RETIREMENT FUND OF  
THE CITY OF DALLAS**

Notes to the Financial Statements  
December 31, 2022 and 2021

10) Subsequent Events

The Plan has evaluated its December 31, 2022 financial statements for subsequent events through July 26, 2023, the date the financial statements were available to be issued. The Plan is not aware of any subsequent events which would require recognition or disclosure in the financial statements.

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# REQUIRED SUPPLEMENTARY INFORMATION

(unaudited)

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## SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

(\$ in thousands)

FY ended December 31,	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Total Pension Liability</b>									
Service Cost	\$94,476	\$141,653	\$118,452	\$124,289	\$84,843	\$81,178	\$133,457	\$78,020	\$62,065
Interest on the Total Pension Liability	360,815	322,901	330,348	325,767	332,011	325,620	305,826	313,847	290,948
Difference between Expected and Actual Experience	56,503	30,791	(82,641)	(7,819)	4,793	(59,066)	(38,327)	(26,829)	(21,967)
Assumption Changes	1,226,214	(1,303,800)	479,292	(43,032)	1,020,969	-	(1,227,079)	1,238,431	292,137
Benefit Payments	(317,528)	(296,586)	(287,465)	(278,007)	(263,981)	(253,534)	(243,775)	(235,106)	(225,614)
Refunds	(12,158)	(10,452)	(6,857)	(10,436)	(8,515)	(8,156)	(5,864)	(4,854)	(4,629)
<b>Net Change in Total Pension Liability</b>	<b>1,408,322</b>	<b>(1,115,493)</b>	<b>551,129</b>	<b>110,762</b>	<b>1,170,121</b>	<b>86,042</b>	<b>(1,075,762)</b>	<b>1,363,509</b>	<b>392,940</b>
Total Pension Liability Beginning	5,094,362	6,209,855	5,658,726	5,547,964	4,377,844	4,291,802	5,367,564	4,004,055	3,611,115
<b>Total Pension Liability Ending (a)</b>	<b>\$6,502,684</b>	<b>\$5,094,362</b>	<b>\$6,209,855</b>	<b>\$5,658,726</b>	<b>\$5,547,964</b>	<b>\$4,377,844</b>	<b>\$4,291,802</b>	<b>\$5,367,564</b>	<b>\$4,004,055</b>
<b>Plan Fiduciary Net Position</b>									
Employer Contributions	\$67,288	\$63,584	\$61,615	\$62,177	\$60,924	\$58,966	\$56,130	\$50,721	\$45,833
Employee Contributions	63,427	59,256	58,358	58,314	56,772	55,175	53,436	50,742	46,536
Pension Plan Net Investment Income	(368,929)	578,010	229,105	550,942	(167,783)	413,510	294,918	(53,344)	207,992
Benefit Payments	(317,528)	(296,587)	(287,465)	(278,007)	(263,981)	(253,534)	(243,775)	(235,106)	(225,614)
Refunds	(12,158)	(10,452)	(6,857)	(10,436)	(8,515)	(8,156)	(5,864)	(4,854)	(4,629)
Pension Plan Administrative Expense	(9,035)	(7,349)	(5,699)	(7,513)	(7,485)	(5,951)	(5,343)	(4,598)	(4,150)
Other	-	-	(392)	298	121	207	333	162	157
<b>Net Change in Plan Fiduciary Position</b>	<b>(576,935)</b>	<b>386,462</b>	<b>48,665</b>	<b>375,775</b>	<b>(329,947)</b>	<b>260,217</b>	<b>149,835</b>	<b>(196,277)</b>	<b>66,125</b>
Plan Fiduciary Net Position - Beginning	4,093,215	3,706,753	3,658,088	3,282,313	3,612,260	3,352,043	3,202,208	3,398,485	3,332,360
<b>Plan Fiduciary Net Position - Ending (b)</b>	<b>3,516,280</b>	<b>4,093,215</b>	<b>3,706,753</b>	<b>3,658,088</b>	<b>3,282,313</b>	<b>3,612,260</b>	<b>3,352,043</b>	<b>3,202,208</b>	<b>3,398,485</b>
<b>Net Pension Liability Ending (a)-(b)</b>	<b>\$2,986,404</b>	<b>\$1,001,147</b>	<b>\$2,503,102</b>	<b>\$2,000,638</b>	<b>\$2,265,651</b>	<b>\$765,584</b>	<b>\$939,759</b>	<b>\$2,165,356</b>	<b>\$605,570</b>
Plan Fiduciary Net Position as Percentage of Total Pension Liability	54.07%	80.35%	56.69%	64.65%	59.16%	82.51%	78.10%	59.66%	84.68%
Covered Payroll	\$476,601	\$442,863	\$428,824	\$433,890	\$423,083	\$410,913	\$402,077	\$383,669	\$363,109
Net Pension Liability as a Percentage of Covered Payroll	626.60%	226.06%	583.71%	461.09%	535.51%	186.31%	233.73%	564.38%	168.95%

**Notes to Schedule:**

This schedule is intended to show information for ten years. Additional years' information will be displayed as it comes available.

The covered payroll is the sum of the active members' pay for valuation purposes as of the measurement date. An active member's valuation pay is the greater of their actual pay for the just completed calendar year or their current annual rate of pay.

**SCHEDULE OF MONEY-WEIGHTED RATES OF RETURN**

	2022	2021	2020	2019	2018	2017	2016	2015	2014
<b>Rate of Return:</b>	-8.23%	16.25%	5.75%	17.33%	-4.99%	13.08%	8.88%	-1.92%	6.52%

**Note to Schedule:**

This schedule is intended to show information for ten years. Additional years' information will be displayed as it comes available.

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## SCHEDULE OF CONTRIBUTIONS

Last 10 Fiscal Years  
(\$ in thousands)

FY Ending December 31,	Actuarially Determined Contribution <sup>1</sup>	Actual Contributions <sup>2</sup>	Contribution Deficiency (Excess)	Covered Payroll	Actual Contribution as a % of Covered Payroll
2013	\$56,394	\$37,823	\$18,571	\$340,748	11.10%
2014	61,747	45,833	15,914	353,650	12.96%
2015	64,648	50,721	13,927	383,669	13.22%
2016	84,316	56,130	28,186	402,077	13.96%
2017	86,785	58,966	27,819	410,913	14.35%
2018	90,328	60,924	29,404	423,083	14.40%
2019	87,455	62,177	25,278	433,591	14.34%
2020	93,226	61,615	31,611	434,214	14.19%
2021	99,279	63,584	35,695	452,709	14.05%
2022	104,309	67,288	37,021	479,089	14.05%

### Notes to Schedule:

1. The actuarially determined employer contribution (ADEC) shown is based on employer contribution rates using a 30-year open amortization period and actual payroll.
2. The actual City contribution rate is set by City Ordinance No. 25695. The actual rate does not change from year to year unless the actuarially determined rate is at least 300 basis points higher or lower than the current contribution rate. If the actuarially determined rate is more than 300 basis points different, then the contribution rate is adjusted to halfway between the current rate and the actuarially determined rate, but the rate does not increase or decrease by more than 10% in any year. Since the City's fiscal year is October 1 to September 30 and the Fund's fiscal year is the calendar year, the contribution amounts shown above are a blend of the City's two fiscal year rates that occur during the calendar year.
3. For this exhibit, the covered payroll is the estimated payroll for the calendar year on which contributions were made.

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# OTHER SUPPLEMENTARY INFORMATION

(unaudited)

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## SCHEDULE OF ADMINISTRATIVE EXPENSES

As of December 31, 2022

(\$ in thousands)

### Personnel Services:

Salaries	\$3,465
Retirement	854
Insurance	353
<b>Total Personnel Services</b>	<b>\$4,672</b>

### Professional Services:

Actuary Service	\$63
Accounting & Audit Fees	106
Legal Fees	763
<b>Total Professional Services</b>	<b>\$932</b>

### Operating Services:

Data Processing	\$890
Printing	4
Rent	532
Supplies and Services	57
Travel and Training	87
Membership Dues	12
Board Expenses	3
Indirect and Other Costs	695
<b>Total Operating Services</b>	<b>\$2,280</b>

### Furniture & Fixtures:

Furniture	\$8
Other	314
<b>Total Furniture &amp; Fixtures</b>	<b>\$322</b>

<b>Total Administrative Expenses</b>	<b>\$8,206</b>
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## SCHEDULE OF INVESTMENT EXPENSES

As of December 31, 2022

(\$ in thousands)

Manager Fees	\$18,724
Custodian Fees	112
Securities Lending Fees*	269
Investment Consultant Fees	516
<b>Total Investment Expenses</b>	<b>\$19,621</b>

\*Securities lending fees include broker rebates and the lending agent's fees.

## SCHEDULE OF PAYMENTS FOR PROFESSIONAL SERVICES

As of December 31, 2022

(\$ in thousands)

### **Accounting and Audit:**

Weaver and Tidwell, L.L.P	\$56
STP Investment Services	50

### **Actuarial:**

Gabriel, Roeder, Smith & Company	63
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### **Legal:**

Baker & Hostetler LLP	26
Ford & Harrison, LLP	13
Foster Garvey PC	633
Locke Lord, LLP	91

<b>Total Professional Services Payments</b>	<b>\$932</b>
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# INVESTMENT SECTION

# Wilshire

1299 Ocean Ave, Ste 700  
Santa Monica, CA 90401 USA

+1 310 451 3051

Ms. Cheryl Alston  
Executive Director  
Employees' Retirement Fund of the City of Dallas  
1920 McKinney Ave. 10<sup>th</sup> Floor  
Dallas, TX 75201

Re: 2022 Performance Results

Dear Cheryl:

The purpose of this letter is to review the 2022 investment performance results of the Employees' Retirement Fund of the City of Dallas (hereby referred to as "ERF or "the Fund").

The Federal Reserve's aggressive action to combat high inflation was the story of 2022 with uncertainty around Fed policy poised to drive market volatility in 2023. The FOMC rate increases marks the largest 12-month increase since 1981 (also a period of inflation near or above double-digits). Fixed income and equity assets both struggled as investors repriced off a higher risk-free rate. The Fed is currently forecasting short term rates that are 0.75% higher by the end of 2023. Market participants do not agree or perhaps doubt their ability to continue tightening in an uncertain environment. Higher interest rates, slower growth, and potentially a softer labor market are projected to have negative impacts on household wealth. U.S. real Gross Domestic Product (GDP) is at its highest level in history, but the growth rate of GDP has been inconsistent. The COVID-19 pandemic caused a significant slowdown in GDP growth (-8.4%), but that quickly rebounded, to 12.5% as the economy opened up. Now, the GDP growth rate has slowed down as consumers, companies, and governments adjust their spending habits to the current economic climate.

Unfortunately, 2022 was the sixth worst year for stocks since 1926 and the worst year for bonds in modern history. It proved to be a year of reversal regarding asset class performance after strong returns in 2020-2021. Top performing investments of the past decade, such as U.S. growth and small cap stocks, suffered some of the largest losses. Meanwhile, many of the worst performing investments of the past decade, including commodities and value stocks, significantly outperformed. The Fund finished 2022 down -8.38% which was higher than its asset allocation benchmark return of -12.25%. The Fund performed well compared to other funds in the InvestmentMetrics All Public Plans Universe, where it ranked in the first quartile over calendar year 2022. This was due in part to the Fund's allocations to global listed infrastructure, real estate and private equity.

When looking at segment level performance, most of the Fund's composites ended the year with negative returns in line with the market, but Private Equity and Global Listed Infrastructure were positive performers. The global listed infrastructure composite had the best performance in the portfolio with a 19.24% return for 2022 due to a strong year for energy managers. Private equity was a very strong performer as well, returning 13.49%, respectively. Global listed infrastructure was led by Harvest Advisors MLP's 32.41% return, accompanied by Atlantic Trust CIBC's 28.37% for the year, capping a strong year for MLP's. Global

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low volatility equity had a down year on an absolute basis but held up relative to market cap equities and outperformed its benchmark by 1.39%, led by Acadian's strategy outperforming the MSCI ACWI Min Vol by 2.53%. Among the Fund's major segments, private equity is the highest returning component with an annualized return of 14.42% since inception in 2009. Domestic equity also remains one of the higher returning components with an annualized return of 9.97% since inception in 1990. Global equity continues to be a strong performer with an annualized return of 7.97% since inception in 2012, and also provides downside protection in turbulent equity markets.

The approved allocations as of the end of 2022 were:

<u>Asset Class</u>	<u>Allocation</u>
Domestic Equity	12.5%
International Equity	12.5%
Global Equity	7.5%
Global Low Volatility Equity	12.5%
Investment Grade Fixed Income	15.0%
High Yield	10.0%
Credit Opportunities	5.0%
Global Public Infrastructure	5.0%
REIT	2.5%
Private Real Estate – Core	5.0%
Private Real Estate – Value Add	2.5%
Private Equity	7.5%
Marketable Alternatives	2.5%

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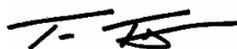
Wilshire annually publishes a research paper detailing our long-term nominal return forecast for the next ten years. Our geometric return forecasts are shown below for the major asset classes. Changes in equity valuations, inflation expectations, and rising bond yields were drivers of year over year changes in our forward looking assumptions:

	Total Return			Risk		
	2021	December 2022	Change	2021	December 2022	Change
<b>Investment Categories</b>						
U.S. Stock	4.50 %	6.50 %	2.00 %	17.00 %	17.00 %	0.00 %
Dev Ex-U.S. Stock (USD)	5.50	7.25	1.75	18.00	18.00	0.00
Emerging Market Stock	5.50	7.50	2.00	26.00	26.00	0.00
Global Stock	5.10	7.05	1.95	17.10	17.10	0.00
Private Equity*	8.05	9.90	1.85	28.00	29.00	1.00
Cash Equivalents	1.70	4.00	2.30	0.75	0.75	0.00
Core Bond	2.00	4.90	2.90	4.25	4.70	0.45
LT Core Bond	2.30	4.90	2.60	8.90	9.80	0.90
U.S. TIPS	1.45	3.95	2.50	6.00	6.00	0.00
High Yield Bond	3.60	6.55	2.95	10.00	10.00	0.00
Private Credit*	6.65	8.85	2.20	11.95	12.75	0.80
Non-U.S. Bond (HDG)	0.85	3.05	2.20	4.25	4.00	-0.25
U.S. RE Securities	4.55	5.65	1.10	17.50	17.50	0.00
Private Real Estate	5.90	6.20	0.30	14.00	14.00	0.00
Commodities	4.30	6.25	1.95	16.00	16.00	0.00
Real Asset Basket	5.60	6.65	1.05	10.35	12.10	1.75
<b>Inflation</b>	2.60	2.25	-0.35	1.75	1.75	0.00
<b>Total Returns Minus Inflation</b>						
U.S. Stocks	1.90	4.25	2.35			
U.S. Bonds	-0.60	2.65	3.25			
Cash Equivalents	-0.90	1.75	2.65			
<b>Stocks Minus Bonds</b>	2.50	1.60	-0.90			
<b>Bonds Minus Cash</b>	0.30	0.90	0.60			

\*December 2021 return is based on a revised model but using inputs consistent with that time period.

As always, we thank you for the opportunity to be of service to ERF.

Sincerely,



Thomas Toth, CFA  
Managing Director  
Wilshire Associates

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## **INVESTMENT POLICIES SUMMARY**

### **STATEMENT OF GOALS**

The general investment goals are broad in nature to encompass the purpose of the Employees' Retirement Fund of the City of Dallas ("ERF" or the "Fund") and its investments. The goals articulate the philosophy by which the ERF Board of Trustees ("Board") will manage the Fund's assets within the applicable regulatory constraints.

1. The overall goal of the Fund is to provide benefits, as anticipated under the Plan document, Dallas City Code Chapter 40A, to its participants and their beneficiaries through a carefully planned and executed investment program.
2. The Fund seeks to produce the highest return on investments which is consistent with sufficient liquidity and investment risk that are prudent and reasonable, given prevailing capital market conditions. While the importance of the preservation of capital is recognized, the theory of capital market pricing which maintains that varying degrees of investment risk should be rewarded with compensating returns is also recognized. Consequently, prudent risk taking is reasonable and necessary.
3. The Fund investment program shall at all times comply with existing and applicable local, state and federal regulations.

### **INVESTMENT PHILOSOPHY**

The Fund is long term in nature, and the selection of investments is regulated by: the investment time horizon; the limits of acceptable risk; and the objective of optimizing the total rate of return. Each investment manager is authorized to execute investment transactions on behalf of the Board.

Investment decisions are made under the framework of the goal established for the rate of return, limits of acceptable risk, and Fund objectives. The goal is to optimize the return of the portfolio, as opposed to maximizing the rate of return.

The optimal portfolio mix is one that carefully equates expected rate of return with expected risk of all investment categories utilized in the portfolio. In setting the optimal mix of assets for the portfolio, the Board has developed a strategic asset allocation policy which incorporates a diversified asset mix. The strategic asset allocation is designed to provide an optimal diversification to reduce risk and maximize total rate of return relative to risk and the existing and projected liability structure.

The Board bases its investment strategy and goals on advice obtained from the investment consultant, the staff, and the external investment managers. The Board uses the annual external audit and annual actuarial valuation in its evaluation of the Fund's performance each year.

Article XVI, Section 67 of the Texas Constitution and Chapter 40A of the Dallas City Code give complete responsibility for the management and investment actions of the Employees' Retirement Fund to the Board of Trustees. The Board is held to the standard of conduct of fiduciaries in discharging their responsibilities. According to Chapter 40A the Trustees, as fiduciaries, must carry out their functions solely in the interest of the members and beneficiaries.

### **CORPORATE GOVERNANCE**

The Board considers the active voting of proxies an integral part of the investment process. Proxy voting may be delegated to the discretion of investment managers retained by the Board. The managers shall be required to establish a proxy voting policy and maintain records of proxy votes and shall make these records available quarterly to the Board or its designee. The Board may at its discretion establish an overall policy of voting proxies in which case the managers' proxy voting policy shall be in accordance with that of the Board's. The Board recognizes that in certain non-U.S. markets, investment managers may, balancing the costs and benefits, not exercise proxy voting.

## INVESTMENT RESULTS

The investment managers and the returns by investment category are shown in the following tables. Time-weighted rate of return, based on fair value.

<b>Investment Category</b>	<b>2022 Rate of Return</b>
Cash Equivalents	1.46%
Credit Opportunities	-10.62%
Domestic Equities	-17.20%
Global Equities	-13.15%
Global Fixed Income	-12.82%
Global Low Volatility	-8.92%
High Yield Bonds	-9.98%
International Equities	-17.65%
Private Equity	13.49%
Global Listed Infrastructure	19.24%
Real Estate	-1.84%
<b>Total Portfolio</b>	<b>-8.38%</b>

## INVESTMENT MANAGERS

### Domestic Equities, REITs, Master Limited Partnerships, & Commingled Index Funds

Adelante Capital Management, LLC	Northern Trust Asset Management
Atlantic Trust	Redwood Investments, LLC
CenterSquare	Smith Graham & Co. Investment Advisors
Channing Capital Management, LLC	Systematic Financial Management, LLP
Cohen & Steers	T. Rowe Price Associates, Inc.
Harvest Fund Advisors	

### International Equities

Acadian Asset Management, LLC	Baillie Gifford
AQR Capital Management, LLC	Earnest Partners
Ativo Capital Management, LLC	

### Global Equity

Acadian Global Low Volatility	Northern Trust Asset Management
Ariel Investments	Wellington Management Company, LLP
BlackRock, Inc.	

### Marketable Alternatives

Davidson Kempner Capital Management	Hudson Bay Capital
-------------------------------------	--------------------

### Fixed Income

BlackRock, Inc.	Oaktree Capital Management, LLC
Neuberger Berman	Wellington - Core Bond

### Cash Equivalents

The Northern Trust Company	
----------------------------	--

### Private Equity

Fairview Capital Partners	Hamilton Lane
Grosvenor Capital Management	

### Real Estate

AEW Partners	Invesco Real Estate
Brasa Capital Management	Virtus Real Estate Cap
Heitman Real Estate Investment Management	

## TOTAL PLAN RESULTS

The Employees' Retirement Fund of the City of Dallas ("ERF", the "Fund") investment portfolio generated a -8.38% return net of fees for calendar year 2022. ERF has a 5-year return of 4.67% which exceeds its policy index of 4.22%.

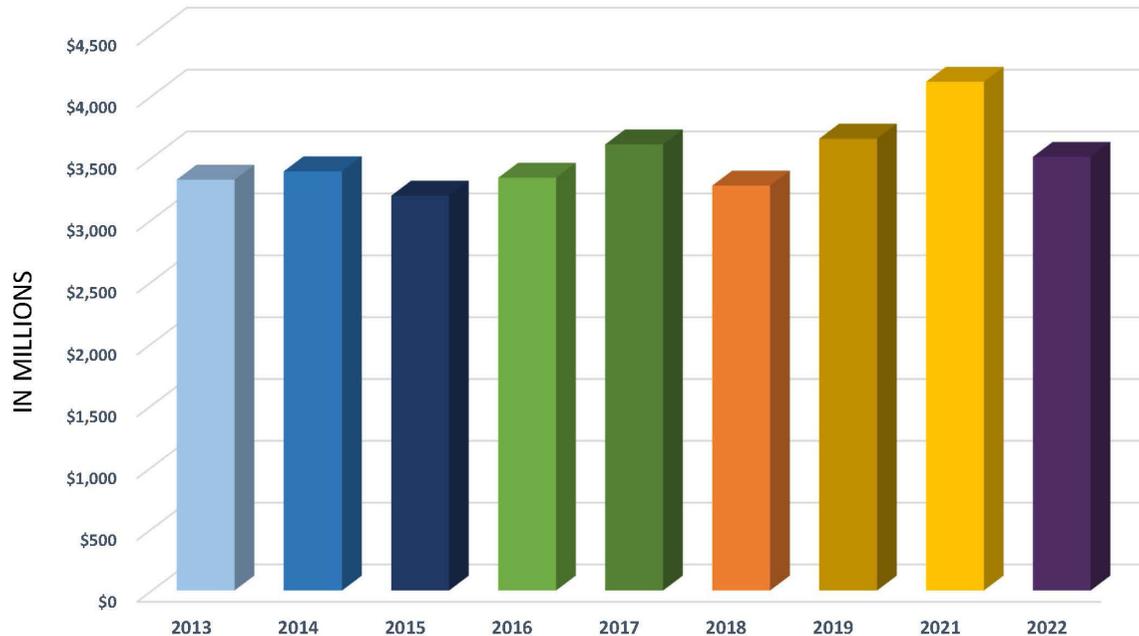
ERF has a globally diversified and conservative investment program. The best performing asset class in 2022 was Global Listed Infrastructure Composite. In 2022, ERF's Global Listed Infrastructure Composite portfolio earned 19.24%. The investments in Global Listed Infrastructure Composite had a 3-year return of 5.35% and a 5-year return of 3.08%.

Global Equity had a return of and International Equity had a return of -13.15% and -17.65%, respectively for 2022. Global Low Volatility Equity had a return of -8.92% surpassing the MSCI ACWI Minimum Volatility Index of -10.31%. The Fund's Real Estate investments generated -1.84% for the year. The Real Estate investments consist of publicly traded Real Estate Investment Trusts (REITs) and private core and value-add real estate funds.

Fixed Income is 30% of the ERF investment portfolio. The Global Fixed Income investment had a difficult year with a -12.82% return but performed better than its benchmark, the Bloomberg U.S. Aggregate of -13.01% in 2022. The High Yield portfolio posted a return of -9.98% and the Opportunistic Credit portfolio posted a return of -10.62%.

As of December 31, 2022, the Fund's total assets increased to \$3.507 billion from \$3.203 billion from the year prior 2021. This represents a \$304 million decrease in Fund total assets from the previous year 2021. The "Market Value of Assets" graph below provides a pictorial history of the Fund's overall growth over the last 10 years.

### FAIR VALUE OF ASSETS



## ASSET ALLOCATION

The Fund's long-term strategic asset allocation policy sets the following targets: 70% in equity and 30% in fixed income. Although no specific allocation to cash and equivalents is targeted, cash must be available for the payment of benefits and other expenses of the Plan. To accommodate constantly changing fair values, the Board has approved ranges for each of the asset classes.

**ASSET ALLOCATION, (Continued)**

As of December 31, 2022

<b>Investment Category</b>	<b>% of Total Fund</b>
<b>U.S. Equity</b>	
Domestic Equity	12.5
Real Assets	12.5
REITs	2.5
Private Equity	7.5
Marketable Alternatives	2.5
<b>Total U.S. Equity</b>	<b>37.5</b>
<b>Non-U.S. Equity</b>	
International	12.5
Global	7.5
Global Low Volatility	12.5
<b>Total Non-U.S. Equity</b>	<b>32.5</b>
<b>Total Equity</b>	<b>70.0</b>
<b>Fixed Income</b>	
Credit Opportunities	5.0
Global Investment Grade	15.0
High Yield	10.0
<b>Total Fixed Income</b>	<b>30.0</b>
<b>TOTAL FUND ALLOCATION</b>	<b>100.0</b>

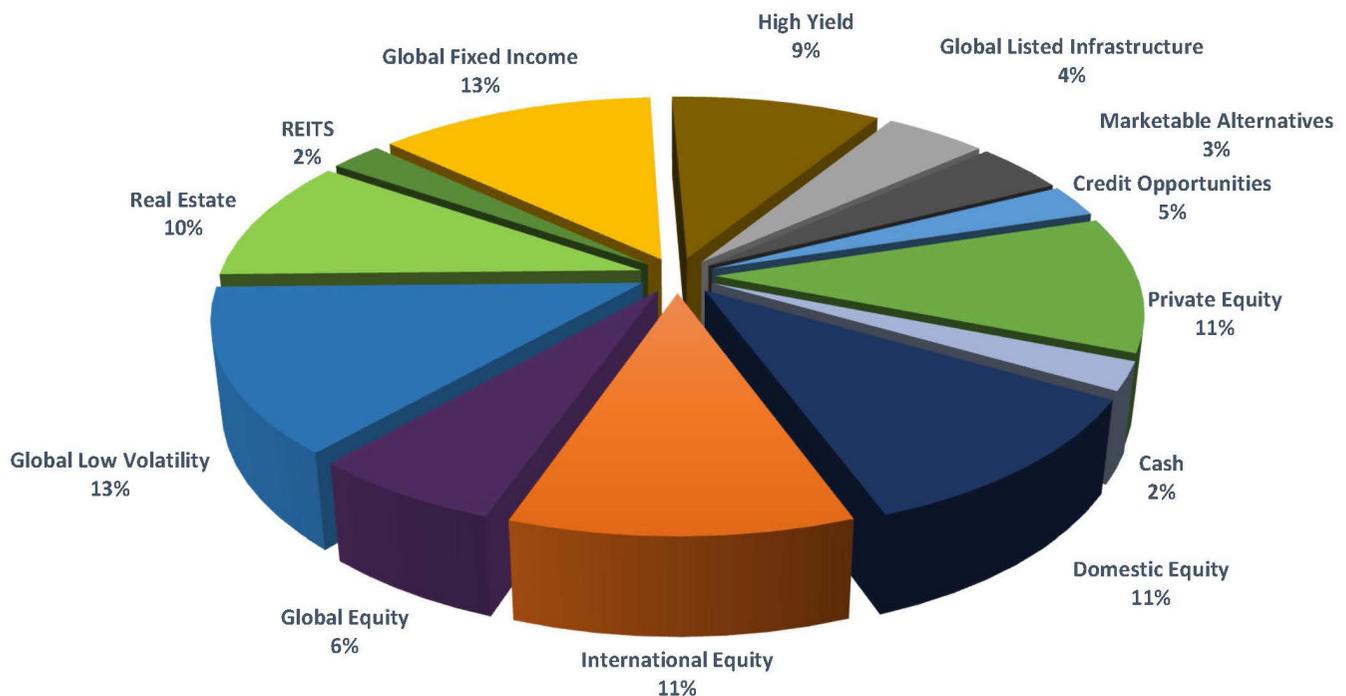
## DOMESTIC, INTERNATIONAL AND GLOBAL EQUITY

The Plan's asset allocation policy target for U.S. Equity is targeted at 37.5% of the Plan's total assets including 12.5% to Domestic Equity, 12.50% allocated to Real Assets, 7.5% to Private Equity, 2.5% to REITs, and 2.5% to Marketable Alternatives. Active and passive management strategies with different liquidity profile investments are utilized throughout the Domestic, International, and Global equity sleeve of the Fund.

Domestic equity had a return of -17.20% for the year while the benchmark Wilshire 5000 Index had a return of -19.04%

Non-U.S. Equity has a target allocation of 32.5%, and it is split between International Equity 12.5%, Global Equity 7.5%, and Global Low Volatility 12.5%. The Plan's International Equity composite return was -17.65% versus a custom Index of -16.58% for the year. The Global Equity allocation reported a return of -13.15% outperforming the MSCI ACWI which returned -18.36%.

## ACTUAL ASSET ALLOCATION



## GLOBAL FIXED INCOME

Global Fixed Income has a target of 15% of total assets allocated amongst three investment managers. For the year the Global Fixed Income had a return -12.82% while the Bloomberg Aggregate Bond Index returned -13.01%.

## HIGH YIELD FIXED INCOME

High Yield Fixed Income has a target allocation of 10%. This allocation is evenly split between two investment managers. The High Yield Composite returned -9.98% compared to the FTSE High Yield Cash Pay Index return of -10.85%.

## PRIVATE EQUITY

Private Equity has a target allocation of 7.5%. This allocation is split between three investment managers. At year end the fair value was approximately 10.67% of the Fund. The rate of return for the year was 13.49%.

## REAL ESTATE

Real Estate is comprised of Public Real Estate securities (“REITs”), and Private Core Real Estate and Value-add Real Estate with a target allocation of 10%. REITs, Core Real Estate, and Value-add Real Estate have a 2.5%, 5.0%, and 2.5% allocation, respectively. REITs returned -25.41% against the Wilshire U.S. Real Estate Securities Index of -26.70%.

## PUBLIC REAL ASSETS

Public Real Assets (Global Listed Infrastructure) has a target allocation of 5.00%. The allocation is split between 3 investment managers. Public Real Assets returned 19.24% against the blended benchmark of the Alerian MLP and FTSE Global Core Infrastructure 50/50 Index at 21.55%.

## ANNUALIZED RATE OF RETURN

As of December 31, 2022  
Time-weighted rate of return based on fair value

	1-Year	3-Year	5-Year
<b>Total Fund</b>	<b>-8.38%</b>	<b>3.92%</b>	<b>4.67%</b>
<b>Domestic Equity</b>	<b>-17.20</b>	<b>7.69</b>	<b>8.04</b>
S&P 500 Index	-18.11	7.66	9.42
Wilshire 5000 Index	-19.04	7.41	8.99
<b>International Equity</b>	<b>-17.65</b>	<b>1.55</b>	<b>1.20</b>
MSCI ACWI x-US IMI (Net)	-16.58	0.20	0.85
MSCI EAFE Index	-14.45	0.87	1.54
<b>Global Equity</b>	<b>-13.15</b>	<b>4.83</b>	<b>5.12</b>
MSCI AC World Index (Net)	-18.36	4.00	5.23
<b>Global Low Volatility</b>	<b>-8.92</b>	<b>1.84</b>	<b>4.40</b>
MSCI AC World Minimum Volatility Index (Net)	-10.31	1.62	4.57
MSCI AC World Index (Net)	-18.36	4.00	5.23
<b>Global Fixed Income</b>	<b>-12.82</b>	<b>-2.10</b>	<b>0.37</b>
Bloomberg Aggregate Bond Index	-13.01	-2.71	0.02
<b>High Yield Fixed Income</b>	<b>-9.98</b>	<b>0.23</b>	<b>2.18</b>
FTSE High Yield Cash Pay	-10.85	-0.08	2.17
<b>Real Estate</b>	<b>-1.84</b>	<b>7.53</b>	<b>7.70</b>
Wilshire U.S. Real Estate Securities Index	<b>-26.70</b>	<b>-0.48</b>	<b>3.37</b>
NCREIF ODCE INDEX	6.54	8.97	7.72
<b>Private Equity</b>	<b>13.49</b>	<b>17.78</b>	<b>16.00</b>
S&P 500 Index	-18.11	7.66	9.42
<b>Public Real Assets</b>	<b>-25.41</b>	<b>1.00</b>	<b>4.48</b>
Wilshire U.S. Real Estate Securities Index	-26.70	-0.48	3.37
<b>Credit Opportunities</b>	<b>-10.62</b>	<b>-1.17</b>	<b>1.13</b>
Wilshire Custom Benchmark	-10.02	-0.99	1.40
<b>Global Listed Infrastructure</b>	<b>19.24</b>	<b>5.35</b>	<b>3.08</b>
Wilshire Custom Benchmark	21.55	3.83	0.88

## INVESTMENT MANAGEMENT FEES

As of December 31, 2022

(\$ in thousands)

Investment	Assets Under Management	Fees	Basis Points
Domestic Equity	\$388,648	\$2,167	55.8
International Equity	383,318	2,807	73.2
Global Equity	214,954	1,420	66.1
Global Low Volatility	463,425	879	19.0
Investment Grade	438,140	763	17.4
High Yield Fixed Income	331,843	1,654	23.0
Real Estate	346,345	2,428	70.1
Global Listed Infrastructure	144,014	1,363	94.6
Marketable Alternatives	91,010	394	43.3
Private Equity	381,814	3,658	95.8
Cash Equivalents	80,062	139	17.4
Credit Opportunities	161,363	508	31.5
REITs	81,891	542	66.2
<b>Total</b>	<b>\$3,506,827</b>	<b>\$18,724</b>	<b>53.4</b>

## OTHER INVESTMENT SERVICES

As of December 31, 2022

(\$ in thousands)

Investment Consultant	\$516
Investment Management Fees	18,724
Custodian Fees	112
Securities Lending Fees	269
<b>Total Investment Expenses</b>	<b>\$19,621</b>

## TEN LARGEST HOLDINGS - EQUITY

As of December 31, 2022  
(\$ in thousands)

Equity	Shares	Fair Value
CF BLACKROCK MSCI ACWI MINIMUM	11,823,755	\$229,947
CF HEITMAN AMERICA REAL ESTATE	70,765	105,944
CF INVESCO CORE RE FUND	379	84,989
1900 MCKINNEY HARWOOD LLC	54,882,793	82,345
MFB NTGI-QM COLTV DAILY S&P 500	4,032	57,996
GCM GROSVENOR - DALLAS ERF PAR	31,015,773	57,276
HAMILTON LANE SECONDARY FUND V	40,738,116	54,360
GCM GROSVENOR - DALLAS ERF PAR	36,721,897	51,647
FAIRVIEW LONE STAR FUND L.P.	31,249,312	51,513
DAVIDSON KEMPNER INSTITUTIONAL	45,000,000	45,661

*A complete list of investments is available by contacting the Employees' Retirement Fund of the City of Dallas at 1920 McKinney Avenue, 10th Floor, Dallas, Texas 75201*

## TEN LARGEST HOLDINGS - FIXED INCOME

As of December 31, 2022  
(\$ in thousands)

Fixed Income	Par Value	Fair Value
CF WTC CIF II CORE BND MB due 12/31/2049	\$3,736	\$43,229
MFO NEUBERGER BERMAN 12/31/2049	4,249	38,622
UNITED STATES OF AMERICA TREASURY DUE 8/15/2041	19,815	18,916
UNITED STS TREAS NTS 1.125% DU 1.125 % due 02/15/2031	11,705	9,570
CF WA US OPP STRCTRD SEC LLC 0.000 % due 12/31/2049	441	9,178
UNITED STATES TREAS BDS 2.875% 2.875 % due 05/15/2052	11,330	9,163
U.S.A. TREASURY BOND 2.500 % due 05/15/2046	11,875	8,931
UNITED STATES OF AMER TREAS NOTES 2.750 % due 05/31/2029	9,540	8,884
FNMA 4.500 % due 01/15/2034	8,700	8,381
UNITED STATES TREAS NTS 2.375 % due 03/31/2029	8,000	7,291

*A complete list of investments is available by contacting the Employees' Retirement Fund of the City of Dallas at 1920 McKinney Avenue, 10th Floor, Dallas, Texas 75201*

## INVESTMENT HOLDINGS SUMMARY

As of December 31, 2022  
(\$ in thousands)

	Fair Value	Percentage of Fair Value
<b>Fixed Income</b>		
Government Bonds	\$244,514	7.06%
Corporate Bonds	650,083	18.77%
Total Fixed Income	894,597	25.82%
<b>Equity</b>		
Common Stock	1,710,927	49.39%
Index & Commingled	93,082	2.69%
Total Equity	1,804,009	52.08%
<b>Real Estate</b>		
Real Estate	346,345	10.00%
Total Real Estate	346,345	10.00%
<b>Alternative Investments</b>		
Private Equity	381,814	9.79%
Total Alternative Investments	381,814	9.79%
<b>Total Cash and Cash Equivalents</b>	80,062	2.31%
<b>Total Fund</b>	<b>\$3,506,827</b>	<b>100.00%</b>



# ACTUARIAL SECTION

ACTUARIAL SECTION

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The Report of the  
December 31, 2022 Actuarial Valuation  
of the Employees' Retirement Fund  
of the City of Dallas

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May 24, 2023

Board of Trustees

Employees' Retirement Fund of the City of Dallas

1920 McKinney Avenue 10th Floor

Dallas, Texas 75201

Dear Members of the Board:

We are pleased to present our report of the actuarial valuation of the Employees' Retirement Fund of the City of Dallas ("ERF" or the "Fund") as of December 31, 2022.

This valuation provides information on the financial health of ERF. It includes a determination of the actuarially calculated contribution rates for the 2023 calendar year. In addition, it also contains the information necessary to determine the current total obligation rate and the current adjusted total obligation rate for the fiscal year beginning October 1, 2023 per City Ordinance. The current adjusted total obligation rate is a function of the previous year's adjusted total obligation rate, this year's actuarially calculated contribution rate, and the rate necessary to make the debt service payment on the previously issued pension obligation bonds for fiscal year 2024.

In addition, the report provides various summaries of the data. A separate report is issued with regard to valuation results determined in accordance with Governmental Accounting Standards Board (GASB) Statements 67 and 68. Results of this report should not be used for any other purpose without consultation with the undersigned. Valuations are prepared annually as of December 31st, the last day of the ERF plan year. This report was prepared at the request of the Board and is intended for use by the ERF staff and those designated or approved by the Board. This report may be provided to parties other than ERF staff only in its entirety and only with the permission of the Board.

As authorized in Chapter 40A-4(a)(16) of the Dallas City Code, the actuarial methods and assumptions are set by the Board of Trustees, based upon recommendations made by the plan's actuary. An experience study was performed for the five-year period ending December 31, 2019. As a result of that study, revised assumptions were adopted by the Board effective with the valuation as of December 31, 2019. There were no changes in the actuarial assumptions or methods since the prior valuation.

We believe the assumptions are internally consistent, reasonable, and, where appropriate, based on the actual experience of the ERF. All of the methods and assumptions used for funding purposes meet the parameters set by the Actuarial Standards of Practice. All actuarial methods and assumptions are described under Section P of this report. The results of the actuarial valuation are dependent on the actuarial assumptions used. Actual results can and almost certainly will differ, as actual experience deviates from the assumptions.

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Board of Trustees  
May 24, 2023  
Page 2

Even seemingly minor changes in the assumptions can materially change the liabilities, calculated contribution rates and funding periods. Due to the limited scope of this assignment, GRS did not perform an analysis of the potential range of such possible future differences. The actuarial calculations are intended to provide information for rational decision making. Other than the sensitivity analysis shown in Section L, this report does not include a more robust assessment of the future experience not meeting the actuarial assumptions. Additional assessment of risks was outside the scope of this assignment.

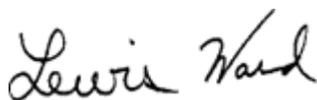
This valuation is based on the provisions of ERF in effect as of the valuation date, data on the ERF membership and information on the asset values of the Fund as of December 31, 2022. The member, annuitant and asset data used in the valuation were all prepared and furnished by ERF staff. While certain checks for reasonableness were performed, the data used was not audited.

To the best of our knowledge, this report is complete and accurate and was conducted in accordance with the Actuarial Standards of Practice as set forth by the Actuarial Standards Board and in compliance with the provisions of the Dallas City Code. The undersigned are independent actuaries and consultants. Mr. White is a Fellow of the Society of Actuaries, an Enrolled Actuary, and a Member of the American Academy of Actuaries and he meets the Qualification Standards of the American Academy of Actuaries. Both Mr. White and Mr. Ward have significant experience in performing valuations for large public retirement systems.

The following schedules in the actuarial section of the ERF Annual Comprehensive Financial Report were prepared by GRS: Executive Summary, Report Highlights, Summary of Actuarial Values, Demonstration of Actuarially Required Contribution Rate, Information for City Ordinance 25695, Net Assets Available for Benefits, Change in Assets Available for Benefits, Development of Actuarial Assets, Historical Investment Performance, Analysis of Change in Unfunded Actuarial Accrued Liability, Investment Experience (Gain) or Loss, Analysis of Actuarial (Gains) or Losses, Schedule of Funding Status, Summary of Data Characteristics, Distribution of Active Members and Payroll by Age and Years of Service, Distribution of Benefit Recipients, Schedule of Active Member Valuation Data, Schedule of Retirees and Beneficiaries Added to and Removed from Rolls, Solvency Test, Analysis of Pay Experience (Valuation Pay), Analysis of Retirement Experience – Each Age, Analysis of Retirement Experience - Age Groups, Analysis of Turnover Experience, Analysis of Active Mortality Experience, Analysis of Disability Experience, Analysis of Retiree Mortality Experience.

We would like to thank the ERF staff for their assistance in providing all necessary information to complete this valuation. Their courteous help is very much appreciated. We look forward to discussing this actuarial valuation report with you at your convenience. Please do not hesitate to let us know if you have any questions or need additional information.

Respectfully submitted,  
Gabriel, Roeder, Smith & Company



Lewis Ward  
Consultant



Daniel J. White, FSA, EA, MAAA  
Senior Consultant



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## EXECUTIVE SUMMARY

(\$ in 000s)

The key results from the actuarial valuation of the Employees' Retirement Fund of the City of Dallas as of December 31, 2022 may be summarized as follows:

	<u>December 31, 2021</u>	<u>December 31, 2022</u>
Members		
- Actives	7,175	7,464
- Benefit recipients	7,655	7,766
- Deferred vested*	974	1,042
- Other terminated*	<u>1,007</u>	<u>1,150</u>
- Total	16,811	17,422
- Covered payroll (including overtime)	\$ 442,863	\$ 476,601
- Normal cost	\$ 85,892	\$ 89,856
as % of expected payroll	19.71%	19.17%
- Actuarial accrued liability	\$ 5,094,362	\$ 5,276,469
- Actuarial value of assets	\$ 3,872,601	\$ 3,866,412
- Market value of assets	\$ 4,093,215	\$ 3,516,280
- Unfunded actuarial accrued liability (UAAL)	\$ 1,221,761	\$ 1,410,057
- Estimated yield on assets (market value basis)	16.01%	(9.25)%
- Estimated yield on assets (actuarial value basis)	8.68%	5.36%
- Contribution Rates		
- Prior Adjusted Total Obligation Rate	36.00%	36.00%
- Current Total Obligation Rate	43.17%	43.62%
- Current Adjusted Total Obligation Rate	36.00%	36.00%
- Actuarial gains/(losses)		
- Assets	\$ 52,230	\$ (71,539)
- Actuarial liability experience	\$ (29,375)	\$ (55,128)
- Assumption and method changes	\$ 0	\$ 0
- 30-year level % of pay funding cost	\$ 157,107	\$ 172,945
as % of payroll (Employee + City)	34.61%	35.40%
- Funded ratio		
- Based on actuarial value of assets	76.0%	73.3%
- Based on market value of assets	80.3%	66.6%

\* *Deferred vested are members who have applied for a deferred pension. Other terminations are other members who have terminated and still have contribution balances in the Fund.*

## PURPOSES OF THE ACTUARIAL VALUATION

At your request, we have performed the actuarial valuation of the Employees' Retirement Fund of the City of Dallas ("ERF" or the "Fund") as of December 31, 2022.

The purposes of an actuarial valuation are as follows:

- To determine the funding status of ERF as of the valuation date;
- To develop the actuarially determined level of contributions for ERF for the 2023 calendar year; and
- To develop the current total obligation rate and the current adjusted total obligation rate for the fiscal year beginning October 1, 2023.

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## REPORT HIGHLIGHTS

The following is a set of key actuarial results from the prior year's valuation as compared to the current year:

	<b>Valuation Date</b>	
	<b>December 31, 2021</b>	<b>December 31, 2022</b>
<b>Contribution Rates (% of Payroll)</b>		
Normal Cost (including administrative expense)	21.19%	20.89%
Total Actuarial Contribution Rate	34.61%	35.40%
Total Projected Actuarial Contribution	\$157,107	\$172,945
<b>Funded Status (on AVA basis)</b>		
Actuarial Accrued Liability	\$5,094,362	\$5,276,469
Actuarial Value of Assets	3,872,601	3,866,412
Unfunded Actuarial Accrued Liability	\$1,221,761	\$1,410,057
Funded Ratio	76.02%	73.28%

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## FUNDING PROCESS

Based on the previous work of the Employees' Retirement Fund Study Committee, which was ratified by the ERF Board, the Dallas City Council and the voters of Dallas, a new funding process commenced October 1, 2005. From this date forward, a new "current adjusted total obligation rate" will be contributed jointly by the City (63%) and the Membership (37%). This current adjusted total obligation rate will cover both the debt service tied to the pension obligation bonds issued in 2005 and the contributions to the ERF. In subsequent years, the contribution rate changes only if the actuarial valuation develops a "current total obligation rate" which differs from the "prior adjusted total obligation rate" by more than 3.00% (plus or minus).

As shown in Section N – Table 3 and discussed later in this report, the "current total obligation rate" (Item 4 in Table 3) exceeds the "prior adjusted total obligation rate" (Item 1 in Table 3) as of December 31, 2022. This means that the "current adjusted total obligation rate" will remain at 36.00% of active member payroll for the fiscal year beginning October 1, 2023. It should be noted that under the contribution corridor methodology, the "current adjusted total obligation rate" would have been higher if not for the maximum rate of 36.00% allowed under Chapter 40A of the Dallas City Code.

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## ACTUARIAL CONTRIBUTIONS

As shown in Section N – Table 2, the Actuarially Required Contribution Rate developed in this actuarial valuation is 35.40% of active member payroll. This rate excludes the amount needed to make the City's debt service payment on the pension obligation bonds in fiscal year 2024. This rate is the total level rate of pay (member + City) that would need to be contributed each of the next 30 years to pay off the unfunded liability of the Fund over that 30-year period. Note that because the total rate is assumed to remain level and the average normal cost as a percentage of pay is expected to decline over that time period (due to Tier B), the payment towards the unfunded liability as a percentage of pay is expected to increase over the 30-year period.

As shown in Section N – Table 3 of this report, the debt service payment is determined to be 8.22% of projected payroll. The sum of these rates is 43.62% (the Current Total Obligation Rate), which is 7.62% more than the Prior Adjusted Total Obligation Rate of 36.00%. Because the total contribution rate cannot exceed 36.00%, the total contribution rate in fiscal year 2024 (the Current Adjusted Total Obligation Rate) to fund the ERF and make the debt service payment on the pension obligation bonds will be 36.00%, which is the maximum rate allowed under Chapter 40A of the Dallas City Code.

The members contribute 37% of the Current Adjusted Total Obligation Rate and the City contributes 63%. Hence, the members' portion of the 36.00% total contribution rate will be 13.32% and the City portion will be 22.68%. All of the member contribution rate will be contributed to the ERF. As noted above, 8.22% of the City's contribution rate will go towards the debt service on the pension obligation bonds and the remaining 14.46% will be contributed towards the ERF. This means a total contribution rate of 27.78% will be contributed to the ERF for the 2023 fiscal year, which compares to the actuarially calculated rate of 35.40%.

## ACTUARIAL ASSUMPTIONS

Section P of this report includes a summary of the actuarial methods and assumptions used in this valuation. In short, costs are determined using the Entry Age Normal actuarial cost method. The assumed annual investment return rate is 7.25% and includes an annual assumed rate of inflation of 2.50%.

There were no changes in the actuarial assumptions since the prior valuation report. Please see Section P of this report for a summary description of these methods and assumptions.

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## ERF BENEFITS

There were no changes in the benefit provisions of ERF since the prior valuation. Please see Section Q for a summary description of the ERF benefits.

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## EXPERIENCE DURING PREVIOUS YEARS

An Actuarial (Gain)/Loss Analysis [(G)/L] reviews the effects of the actual experience on the expected Unfunded Actuarial Accrued Liability (UAAL). If any unexpected difference increases assets or reduces liabilities (i.e., reductions in the UAAL), we have an actuarial gain. Unexpected increases in the UAAL results in an actuarial loss.

On a market value return basis, the Fund returned approximately -9.25% (calculated on a dollar-weighted basis, net of investment expenses). Given this return, the actual investment income was less than the expected investment income on the market value of assets; therefore, an investment shortfall occurred. Please see Section N – Table 6 for the determination of the actuarial value of assets (AVA) and page 48 for a description of the AVA methodology. As developed on Section N – Table 9a, there was a \$71.5 million loss on the actuarial value of assets as of December 31, 2022. The rate of return on the actuarial value of assets for 2022 was 5.36% (calculated on a dollar-weighted basis, net of investment expenses). Since this result was less than the investment return assumption of 7.25% an actuarial loss occurred.

As developed on Section N – Table 8, ERF experienced an overall actuarial experience loss in calendar year 2022 in the amount of \$126.7 million. Since there was a \$71.5 million loss on the actuarial value of assets, this implies there was a liability actuarial loss of about \$55.1 million derived from demographic assumptions and non-investment economic assumptions (cost-of-living-adjustment). Please see Section N – Table 9b for an analysis of the experience loss by source.

The total (G)/L for the prior 5 years is broken down as follows (\$ in millions):

	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
1) Actuarial (Gain)/Loss on Assets	\$88.73	\$35.80	16.03	(52.23)	\$71.54
2) Actuarial (Gain)/Loss on Liabilities	11.35	(6.16)	(69.81)	29.37	55.13
3) Total Actuarial (Gain) or Loss (1+2)	\$100.08	\$29.64	(\$53.78)	(\$22.86)	\$126.67

The unfunded actuarial accrued liability (UAAL) also increased \$36.1 million due to the shortfall between the calculated contribution rate and the actual contributions during calendar year 2022.

## ASSET INFORMATION

The assets of the Fund (on a market value basis) decreased from \$4,093 million as of December 31, 2021 to \$3,516 million as of December 31, 2022.

An asset smoothing method (adopted by the Board) is used to recognize asset gains and losses. The purpose of such a smoothing method is to allow the use of market values, and to dampen the effect of the typical year-to-year market fluctuations. Please see page 48 of this report for a description of the smoothing method (actuarial value of asset method). See Table 6 in Section N of this report for the determination of the actuarial value of assets as of December 31, 2022.

The actuarial value of assets has decreased from \$3,873 million to \$3,866 million during 2022. The actuarial assets are less than the expected actuarial assets, \$3,938 million, due to unfavorable investment experience in calendar year 2022. This resulted in an actuarial loss on the actuarial assets of \$71.5 million.

The rate of return on investments for 2022 on the actuarial value of assets was 5.36%, compared to 8.68% in 2021. The detailed determinations of asset values utilized in this valuation and the change in assets in the last year are exhibited in Tables 4 and 5 of Section N of this report.

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## FUNDED STATUS

The funded status of ERF is measured by the Funded Ratio and the Unfunded Actuarial Accrued Liability (UAAL). The Funded Ratio is the ratio of the actuarial value of assets available for benefits to the Actuarial Accrued Liability (AAL) of the Fund on the valuation date. Therefore, it reflects the portion of the AAL that is covered by ERF assets. The UAAL is the difference between these two amounts.

A Funded Ratio of 100% means that the funding of ERF is precisely on schedule as of the particular valuation date. In addition, an increasing funded ratio from year-to-year may also mean that the funding of ERF is on schedule. By monitoring changes in the Funded Ratio each year, we can determine whether or not funding progress is being made.

Based on the market value of assets, the Funded Ratio of ERF decreased from 80.3% as of December 31, 2021 to 66.6% as of December 31, 2022. Based on the actuarial value of assets, the Funded Ratio of ERF decreased from 76.0% as of December 31, 2021 and 73.3% as of December 31, 2022.

The UAAL increased from \$1,221.8 million as of December 31, 2021 to \$1,410.1 million as of December 31, 2022. Since the UAAL is positive, this implies the actuarial accrued liabilities exceed the actuarial assets of the Fund as of December 31, 2022.

The actual \$188.3 million increase in the UAAL was more than the expected increase of \$61.6 million (\$25.5 million due to negative amortization and \$36.1 million as a result of the actual contributions being less than the actuarially determined contribution rate), resulting in a net actuarial experience loss in total. The primary reasons the increase in the UAAL was more than expected were unfavorable investment experience and the cost of living adjustment being greater than assumed.

The funded status is one of many metrics used to show trends and develop future expectations about the health of a retirement system. The funded status measure itself is not appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations or assessing the need for or the amount of future contributions since it does not reflect normal cost contributions, the timing of amortization payments, or future experience other than expected.

## GASB DISCLOSURE

Governmental Accounting Standards Board (GASB) Statement Numbers 67 and 68 detail the current accounting standards for ERF and the Fund's sponsor, the City of Dallas, Texas. These new standards were effective with the plan year ending December 31, 2014 for the Fund and the fiscal year ending September 30, 2015 for the City. The new standards created a clear distinction between the funding requirements of a pension plan and the accounting requirements. Because of these changes, the GASB disclosure information will no longer be included in the actuarial valuation report, but will instead be provided under separate cover.

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## ASSESSMENT AND DISCLOSURE OF RISK ASSOCIATED WITH MEASURING PENSION OBLIGATIONS AND DETERMINING PENSION PLAN CONTRIBUTIONS

The determination of the accrued liability and the actuarially determined contribution requires the use of assumptions regarding future economic and demographic experience. Risk measures, as illustrated in this report, are intended to aid in the understanding of the effects of future experience differing from the assumptions used in the course of the actuarial valuation. Risk measures may also help with illustrating the potential volatility in the accrued liability and the actuarially determined contribution that result from the differences between actual experience and the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions due to changing conditions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the plan's future financial condition include:

1. Investment risk – actual investment returns may differ from the expected returns;
2. Asset/Liability mismatch – changes in asset values may not match changes in liabilities, thereby altering the gap between the accrued liability and assets and consequently altering the funded status and contribution requirements;
3. Contribution risk – actual contributions may differ from expected future contributions.  
For example, actual contributions may not be made in accordance with the plan's funding policy or material changes may occur in the anticipated number of covered employees, covered payroll, or other relevant contribution base;
4. Salary and Payroll risk – actual salaries and total payroll may differ from expected, resulting in actual future accrued liability and contributions differing from expected;
5. Longevity risk – members may live longer or shorter than expected and receive pensions for a period of time other than assumed;
6. Other demographic risks – members may terminate, retire or become disabled at times or with benefits other than assumed resulting in actual future accrued liability and contributions differing from expected.

## ASSESSMENT AND DISCLOSURE OF RISK ASSOCIATED WITH MEASURING PENSION OBLIGATIONS AND DETERMINING PENSION PLAN CONTRIBUTIONS (Continued)

The effects of certain trends in experience can generally be anticipated. For example, if the investment return since the most recent actuarial valuation is less (or more) than the assumed rate, the cost of the plan can be expected to increase (or decrease). Likewise, if longevity is improving (or worsening), increases (or decreases) in cost can be anticipated.

The Current Adjusted Total Obligation Rate shown in the Executive Summary may be considered as a minimum contribution rate that complies with Chapter 40A of the Dallas City Code. However, due to the contribution rate cap, this is less than the actuarially calculated rate. The timely receipt of the actuarially determined contributions is critical to support the financial health of the plan. Users of this report should be aware that contributions made at the actuarially determined rate do not necessarily guarantee benefit security.

### **PLAN MATURITY MEASURES**

Risks facing a pension plan evolve over time. A young plan with virtually no investments and paying few benefits may experience little investment risk. An older plan with a large number of members in pay status and a significant trust may be much more exposed to investment risk. Several generally accepted plan maturity measures are described below and are followed by a table showing a 10-year history of the measurements for ERF.

### **RATIO OF MARKET VALUE OF ASSETS TO PAYROLL**

The relationship between assets and payroll is a useful indicator of the potential volatility of contributions. For example, if the market value of assets is 2.0 times the payroll, a return on assets 5% different than assumed would equal 10% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in plan sponsor contributions as a percentage of payroll.

### **RATIO OF ACTUARIAL ACCRUED LIABILITY TO PAYROLL**

The relationship between actuarial accrued liability and payroll is a useful indicator of the potential volatility of contributions for a fully funded plan. A funding policy that targets a funded ratio of 100% is expected to result in the ratio of assets to payroll and the ratio of liability to payroll converging over time.

## **ASSESSMENT AND DISCLOSURE OF RISK ASSOCIATED WITH MEASURING PENSION OBLIGATIONS AND DETERMINING PENSION PLAN CONTRIBUTIONS (Continued)**

The ratio of liability to payroll may also be used as a measure of sensitivity of the liability itself. For example, if the actuarial accrued liability is 2.5 times the payroll, a change in liability 2% other than assumed would equal 5% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in liability (and also plan sponsor contributions) as a percentage of payroll.

### **RATIO OF ACTIVES TO RETIREES AND BENEFICIARIES**

A young plan with many active members and few retirees will have a high ratio of active to retirees. A mature open plan may have close to the same number of actives to retirees, resulting in a ratio near 1.0. A super-mature or closed plan may have significantly more retirees than actives, resulting in a ratio below 1.0.

### **RATIO OF NET CASH FLOW TO MARKET VALUE OF ASSETS**

A positive net cash flow means contributions exceed benefits and expenses. A negative cash flow means existing funds are being used to make payments. A certain amount of negative net cash flow is generally expected to occur when benefits are prefunded through a qualified trust. Large negative net cash flows as a percent of assets may indicate a super-mature plan or a need for additional contributions.

### **DURATION OF PRESENT VALUE OF BENEFITS**

The duration of the actuarial accrued liability may be used to approximate the sensitivity to a 1% change in the assumed rate of return. For example, duration of 10 indicates that the liability would increase approximately 10% if the assumed rate of return were lowered 1%.

### **ADDITIONAL RISK ASSESSMENT**

Additional assessment may include scenario tests, sensitivity tests, stochastic modeling, stress tests, and a comparison of the present value of accrued benefits at low-risk discount rates with the actuarial accrued liability. While a robust measurement of additional risk assessment is outside the scope of the annual actuarial valuation, we have included a scenario test of a 1% increase or 1% decrease in the investment return assumption. The results of this test are shown at the end of this section.

**ASSESSMENT AND DISCLOSURE OF RISK ASSOCIATED WITH MEASURING PENSION  
OBLIGATIONS AND DETERMINING PENSION PLAN CONTRIBUTIONS (Continued)**

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Ratio of the market value of assets to total payroll	7.38	9.24	8.64	8.43	7.71	8.55	8.13	8.12	9.34	9.72
Ratio of actuarial accrued liability to payroll	11.07	11.50	11.50	11.21	10.68	10.39	10.48	10.50	11.03	10.55
Ratio of actives to retirees and beneficiaries	0.96	0.94	0.96	1.00	1.05	1.11	1.10	1.11	1.09	1.08
Ratio of net cash flow to market value of assets	-5.9%	-4.7%	-4.9%	-4.8%	-5.1%	-4.3%	-4.4%	-4.5%	-4.2%	-4.4%
Duration of the actuarial present value of benefits*	12.47	12.54	12.69	12.37	NA	NA	NA	NA	NA	NA

\*Duration measure not available prior to 2019

**Impact on Funding Metrics of Investment Return Assumption +/- 1%**

Cost Item	Investment Return Assumption		
	6.25%	7.25%	8.25%
Normal Cost % (excluding admin expenses)	23.70%	19.17%	15.81%
UAAL (\$ in millions)	\$2,024.9	\$1,410.1	\$896.1
30-year funding rate (employee + City)	43.97%	35.40%	27.62%
Funded Ratio	65.6%	73.3%	81.2%
Funding Period	Infinite	51 years	32 years

## CLOSING COMMENTS

The unfunded actuarial accrued liability of the Fund has increased by more than expected due to unfavorable experience from both the investments and liabilities.

## LIABILITIES

The calculated contribution rate necessary to pay the Fund's normal cost and amortize the UAAL over 30 years is 35.40% of pay. When the debt service payment on the Pension Obligation Bonds is considered, the total contribution rate is 43.62% of payroll. However, Chapter 40A of the Dallas City Code limits the contribution rate to 36.00% of payroll, therefore, the total rate to be contributed by the employees and the City for fiscal year 2024 will be 36.00% of pay.

Following adoption of the proposed changes by the ERF Board, the Dallas City Council, and approval by the City of Dallas voters, the new tier of benefits became effective for employees hired after December 31, 2016 and the outlook for the ERF improved. Based on our projections, reflecting the new tier of benefits and assuming the actuarial assumptions are exactly met (including a 7.25% return on the actuarial value of assets), ERF is expected to be fully funded in approximately 51 years.

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## ACTUARIAL TABLES

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**Summary of Actuarial Values**  
**As of December 31, 2022**  
(\$ in 000s)

**Entry Age Actuarial Values**

	APV* of Projected Benefits	Actuarial Accrued Liability (AAL)	Normal Cost \$	Normal Cost % of Pay**
<b>1 Active Members</b>				
a. Retirement	\$ 1,949,690	\$ 1,487,116	\$ 64,918	13.86%
b. Death	19,962	11,697	1,118	0.24%
c. Disability	13,007	4,864	1,116	0.23%
d. Termination	150,165	(6,397)	20,880	4.45%
e. Health Subsidy	39,953	30,243	1,824	0.39%
<b>Total</b>	<u>\$ 2,172,777</u>	<u>\$ 1,527,523</u>	<u>\$ 89,856</u>	<u>19.17%</u>
<b>2 Benefit Recipients</b>	3,603,830	3,603,830		
<b>3 Other Inactive</b>	145,116	145,116		
<b>4 Total Actuarial Value of Benefits</b>	\$ 5,921,723	\$ 5,276,469	\$ 89,856	19.17%
<b>5 Actuarial Value of Assets</b>		\$ 3,866,412		
<b>6 Unfunded Actuarial Accrued Liability (4 - 5)</b>		\$ 1,410,057		
<b>7 Funding Ratio</b>		73.28%		
<b>8 Market Value Measurements</b>				
UAAL on market value		\$ 1,760,189		
Funded Ratio on market value		66.64%		

\* APV – Actuarial Present Value

\*\* Percentage of expected payroll for continuing active members.

## DEMONSTRATION OF ACTUARIALLY REQUIRED CONTRIBUTION RATE FOR FY 2024

Valuation as of December 31,	Actuarially Determined Total Contribution Rate	Projected Compensation for Plan Year (in \$M)	Total Contributions to Fund for Plan Year (in \$M)	Actuarial Accrued Liability (AAL \$M)	Actuarial Value of Assets (AVA \$M)	Unfunded Actuarial Accrued Liability (UAAL \$M)
(1)	(2)	(3)	(4)	(5)	(6)	(7)
2022	35.40%	\$ 476.6	\$ 168.7	\$5,276.5	\$ 3,866.4	\$ 1,410.1
2023	35.40%	491.3	173.9	5,396.2	3,953.7	1,442.5
2024	35.40%	507.7	179.7	5,517.5	4,044.3	1,473.1
2025	35.40%	524.1	185.5	5,632.4	4,130.9	1,501.5
2026	35.40%	540.6	191.4	5,741.0	4,213.6	1,527.3
2027	35.40%	557.6	197.4	5,843.4	4,292.9	1,550.6
2028	35.40%	575.1	203.6	5,940.2	4,369.3	1,571.0
2029	35.40%	593.3	210.0	6,032.3	4,444.0	1,588.3
2030	35.40%	611.8	216.6	6,120.0	4,517.6	1,602.4
2031	35.40%	631.2	223.5	6,203.8	4,591.0	1,612.8
2032	35.40%	651.1	230.5	6,284.4	4,665.3	1,619.1
2033	35.40%	671.1	237.6	6,362.2	4,741.3	1,620.8
2034	35.40%	691.4	244.8	6,437.6	4,819.9	1,617.7
2035	35.40%	712.4	252.2	6,510.3	4,901.0	1,609.3
2036	35.40%	734.3	260.0	6,581.0	4,985.9	1,595.1
2037	35.40%	756.9	268.0	6,650.2	5,075.6	1,574.6
2038	35.40%	780.1	276.2	6,718.7	5,171.5	1,547.2
2039	35.40%	804.2	284.7	6,787.5	5,275.1	1,512.4
2040	35.40%	829.2	293.6	6,857.6	5,388.1	1,469.5
2041	35.40%	854.9	302.7	6,929.9	5,512.3	1,417.6
2042	35.40%	881.3	312.0	7,005.2	5,649.1	1,356.2
2043	35.40%	908.7	321.7	7,084.5	5,800.2	1,284.3
2044	35.40%	936.9	331.7	7,169.2	5,968.2	1,201.1
2045	35.40%	965.9	341.9	7,261.1	6,155.5	1,105.6
2046	35.40%	995.7	352.5	7,361.5	6,364.5	997.0
2047	35.40%	1,026.2	363.3	7,471.5	6,597.6	873.9
2048	35.40%	1,057.3	374.3	7,592.1	6,856.8	735.4
2049	35.40%	1,089.2	385.6	7,723.9	7,143.8	580.1
2050	35.40%	1,121.9	397.2	7,867.5	7,460.7	406.8
2051	35.40%	1,155.5	409.1	8,023.3	7,809.4	213.9
2052	35.40%	1,189.9	421.2	8,191.8	8,191.8	0.0

Table 2

**Information for City Ordinance 25695  
For the Fiscal Year Commencing October 1, 2023**

<b>1 Prior Adjusted Total Obligation Rate</b>		36.00%
<b>2 Actuarially Required Contribution Rate*</b>		35.40%
<b>3 Debt Service</b>		
a Scheduled Debt Service Payment for FY 2024	\$	40,142,080
b Projected Payroll	\$	488,516,155
c Pension Obligation Bond Credit Rate (a/b)		8.22%
<b>4 Current Total Obligation Rate (2 + 3c)</b>		43.62%
<b>5 Current Adjusted Total Obligation Rate</b>		36.00%
<b>6 Allocation of Contribution Rates Commencing October 1, 2023</b>		
a Employee (5 x .37)		13.32%
b City (5 x .63)		22.68%

\* Actuarially determined level contribution rate as demonstrated on Table 2.

\*\* If the absolute value of the difference between the Prior Adjusted Total Obligation Rate (PATOR) and the Current Total Obligation Rate (CTOR) is less than or equal to 3.0% then:

Current Adjusted Total Obligation Rate (CATOR) = PATOR

otherwise:

1) If  $PATOR - CTOR > 3.00\%$  then the CATOR is set equal to the greater of:

- a) the average of the Prior Adjusted Total Obligation Rate and the Current Total Obligation Rate; or
- b) 90% of the Prior Adjusted Total Obligation Rate

or

2) If  $PATOR - CTOR < -3.00\%$  then the CATOR is set equal to the lesser of:

- a) the average of the Prior Adjusted Total Obligation Rate and the Current Total Obligation Rate; or
- b) 110% of the Prior Adjusted Total Obligation Rate

Additionally, the CATOR cannot exceed 36.00%.

## EXCERPTS FROM CITY ORDINANCE 25695

**ACTUARIALLY REQUIRED CONTRIBUTION RATE** – means, for any fiscal year, a rate of contribution to the fund, expressed as a percentage of members’ projected wages for such fiscal year, which is the sum of the following as determined in the actuarial valuation report for the preceding plan year:

- (A) the actuarial present value of the pension plan benefits and expenses that are allocated to a valuation period by the actuarial cost method; and
- (B) the contribution that will amortize the difference between the actuarial accrued liability of the fund and the actuarial value of the assets of the fund over the period of years required by generally accepted accounting principles.

**CITY CONTRIBUTIONS** – means, for each pay period ending during a transition year, the city shall contribute to the retirement fund an amount equal to:

- (A) 63% times the current total obligation rate for that fiscal year times the members’ wages for the pay period, minus
- (B) The pension obligation bond credit rate for that fiscal year times the members’ wages for the pay period;

and, for each pay period ending during each fiscal year, except for a transition year, the city shall contribute to the retirement fund an amount equal to:

- (C) 63% times the current adjusted total obligation rate for that fiscal year times the members’ wages for the pay period, minus
- (D) The pension obligation bond credit rate for that fiscal year times the members’ wages for the pay period.

**EMPLOYEE CONTRIBUTIONS** – means, for each pay period ending during a transition year, each member shall contribute to the retirement fund an amount equal to:

- (A) 37% times the current total obligation rate for that fiscal year times the member’s wages for the pay period;

and, for each pay period ending during each fiscal year, except for a transition year, the member shall contribute to the retirement fund an amount equal to:

- (B) 37% times the current adjusted total obligation rate for that fiscal year times the member’s wages for the pay period.

## EXCERPTS FROM CITY ORDINANCE 25695 (Continued)

**CURRENT ADJUSTED TOTAL OBLIGATION RATE** – means, for any fiscal year, the rate determined by the board as follows, using whichever formula is applicable:

- (A) If the current total obligation rate minus the prior adjusted total obligation rate is greater than three, then the current adjusted total obligation rate for such fiscal year is equal to the lesser of:
  - (i) the prior adjusted total obligation rate plus one-half times the difference of the current total obligation rate minus the prior adjusted total obligation rate; or
  - (ii) 110 percent times the prior adjusted total obligation rate; or
  - (iii) 36 percent.
- (B) If the difference between the current total obligation rate and the prior adjusted total obligation rate is less than three, then the current adjusted total obligation rate for such fiscal year is equal to the prior adjusted total obligation rate.
- (C) If the prior adjusted total obligation rate minus the current total obligation rate is greater than three, then the current adjusted total obligation rate for such fiscal year is equal to the greater of:
  - (i) the prior adjusted total obligation rate minus one-half times the difference of the prior adjusted total obligation rate minus the current total obligation rate; or
  - (ii) 90 percent times the prior adjusted total obligation rate.

**CURRENT TOTAL OBLIGATION RATE** – means, for any fiscal year, the rate adopted by the board that is equal to the sum of the pension obligation bond credit rate for such fiscal year plus the actuarially required contribution rate for such fiscal year.

**PENSION OBLIGATION BOND CREDIT RATE** – means, for any fiscal year, the rate adopted by the board that is a percentage calculated by dividing:

- (A) the debt service due during such fiscal year on any pension obligation bonds, the proceeds of which have been deposited in the fund, by:
- (B) the total members' projected wages for such fiscal year, as reported in the relevant actuarial valuation report.

**PRIOR ADJUSTED TOTAL OBLIGATION RATE** – means:

- (A) for the fiscal year commencing October 1, 2006, the current total obligation rate that was effective for the prior fiscal year; and
- (B) for each fiscal year commencing on or after October 1, 2007, the current adjusted total obligation rate that was effective for the prior fiscal year.

EXCERPTS FROM CITY ORDINANCE 25695 (Continued)

**PROJECTED PAYROLL** – means the covered payroll for the valuation proceeding the fiscal year multiplied by the payroll growth assumption.

**TRANSITION YEAR** – means each of the following:

- (A) the first fiscal year in which debt service payments related to pension obligation bonds are due from the city;
- (B) the first fiscal year in which no debt service payments related to pension obligation bonds are due from the city; and
- (C) the fiscal year beginning October 1, 2005.

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**Net Assets Available for Benefits**  
(\$ in 000s)

	December 31, 2021	December 31, 2022
<b>1 Assets</b>		
a. Cash & Short-Term	\$ 473,616	\$ 458,347
<b>2 Receivables</b>		
a. Accrued Investment Income	\$ 13,295	\$ 16,036
b. Securities Sold	1,848	18,065
c. Employer Contribution	2,445	785
d. Employee Contribution	702	740
e. Pending Contracts	287,389	278,970
<b>3 Investments</b>	\$ 305,679	\$ 314,596
a. Index Funds	\$ 239,274	\$ 93,082
b. Fixed Income	991,047	894,597
c. Equities	2,059,147	1,710,927
d. Real Estate	291,794	346,345
e. Private Equity	384,761	381,814
	\$ 3,966,023	\$ 3,426,765
<b>4 Total Assets</b>	\$ 4,745,318	\$ 4,199,708
<b>5 Liabilities</b>		
a. Accounts Payable	\$ 9,005	\$ 10,872
b. Investment Transactions	643,098	672,556
	\$ 652,103	\$ 683,428
<b>6 Net Assets Available For Benefits</b>	\$ 4,093,215	\$ 3,516,280

Table 4

**Change in Assets Available for Benefits**  
**Fiscal Year Ending December 31, 2022**  
(\$ in 000s)

	<b>2021</b>	<b>2022</b>
<b>1 Assets Available at Beginning of Year</b>	\$ 3,706,753	4,093,215
Adjustment *	0	0
	\$ 3,706,753	\$ 4,093,215
<b>2 Revenues</b>		
a. Employer Contributions	\$ 63,583	\$ 67,288
b. Employee Contributions	59,256	63,427
c. Investment Income	88,100	114,233
d. Investment Expense	(21,075)	(19,621)
e. Realized and Unrealized Gains (Losses)	510,013	(464,890)
f. Other (Security Lending)	972	1,349
Total Revenues	\$ 700,849	\$ (238,214)
<b>3 Expenses</b>		
a. Benefits	\$ 296,586	\$ 317,528
b. Refunds	10,452	12,158
c. Administrative Expenses	6,547	8,209
d. Depreciation Expense	802	826
Total Expense	\$ 314,387	\$ 338,721
<b>4 Assets Available at End of Year (1 + 2 - 3)</b>	\$ 4,093,215	\$ 3,516,280

\* Change due to difference between unaudited asset value used for prior valuation and audited asset value reported the following year.

**Development of Actuarial Assets**  
(\$ in 000s)

	<u>December 31, 2022</u>
1. Market value of assets at beginning of year	\$ 4,093,215
2. External cashflow	
a. Contributions	\$ 130,715
b. Benefits and refunds paid	(329,686)
c. Administrative and miscellaneous expenses	(9,035)
d. Subtotal	<u>(208,006)</u>
3. Assumed investment return rate for fiscal year	7.25%
4. Assumed investment income for fiscal year	\$ 289,350
5. Expected Market Value at end of year (1+ 2 + 4)	\$ 4,174,559
6. Market value of assets at end of year	\$ 3,516,280
7. Difference (6 - 5)	\$ (658,279)
8. Development of amounts to be recognized as of December 31, 2022:	

Fiscal Year End	Remaining Deferral of Excess (Shortfall) of Investment Income (1)	Offsetting of Gains/ (Losses) (2)	Net Deferrals Remaining (3) = (1) + (2)	Years Remaining (4)	Recognized for this valuation (5) = (3) / (4)	Remaining after this valuation (6) = (3) - (5)
2018	\$ 0	\$ 0	\$ 0	1	\$ 0	\$ 0
2019	0	0	0	2	0	0
2020	0	0	0	3	0	0
2021	220,614	(220,614)	0	4	0	0
2022	<u>(658,279)</u>	<u>220,614</u>	<u>(437,655)</u>	<u>5</u>	<u>(87,533)</u>	<u>(350,132)</u>
Total	\$ (437,665)	\$ 0	\$ <u>(437,665)</u>		\$ (87,533)	\$ (350,132)

9. Final actuarial value of plan net assets, end of year (Item 6 - Item 8, Column 6)	\$ 3,866,412
10. Ratio of actuarial value to market value	110.0%

Notes: Remaining deferrals in Column (1) for prior years are from last year's report Table 6, column 6. The number in the current year is Item 7, above. Column 2 is a direct offset of the current year's excess/(shortfall) return against prior years' excess/(shortfall) of the opposite type.

Table 6

**Historical Investment Performance**  
**Dollar Weighted Basis Net of Investment Expenses**

<u>Calendar Year</u>	<u>On Market Value</u>	<u>On Actuarial Value</u>
2003	27.05%	2.03%
2004	15.22%	9.38%
2005	7.93%	13.71%
2006	16.90%	13.03%
2007	3.56%	9.58%
2008	-31.31%	-3.76%
2009	30.35%	6.79%
2010	15.77%	4.30%
2011	0.86%	1.15%
2012	14.29%	2.82%
2013	16.75%	10.65%
2014	6.14%	10.29%
2015	-1.83%	7.02%
2016	8.65%	8.51%
2017*	12.34%	8.99%
2018	-5.15%	5.23%
2019	17.30%	6.74%
2020	6.42%	6.81%
2021	16.01%	8.68%
2022	-9.25%	5.36%
5-year average ending in 2022	4.51%	6.56%
10-year average ending in 2022	6.35%	7.81%
20-year average ending in 2022	7.48%	6.79%

\* The yield on the actuarial value of assets for 2017 includes the impact of the method change for the Actuarial Value of Assets.

**Analysis of Change in Unfunded Actuarial Accrued Liability**  
**For the Year Ending December 31, 2022**  
(\$ in 000s)

<b>1. UAAL as of December 31, 2021</b>		\$ 1,221,761
<b>2. Expected Change in UAAL during 2022</b>		
a. Expected Amortization Payment for CY 2022 based on the Actuarially Determined Contribution Rate	(60,925)	
b. Interest adjustments on 1 & 2a to Year End @ 7.25%	86,408	
c. Expected change in UAAL		25,483
<b>3. Increase/(Decrease) in UAAL Due to Difference Between the Actuarially Determined Contribution Rate and Actual Contribution Rate</b>		36,146
<b>4. Net Actuarial Experience (Gains) &amp; Losses</b>		126,667
<b>5. Assumption and Method Changes</b>		0
<b>6. UAAL as of December 31, 2022</b>		\$ 1,410,057

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**Investment Experience (Gain) or Loss**  
(\$ in 000s)

Item	Valuation as of December 31, 2022
<b>1. Actuarial assets, beginning of year</b>	\$ 3,872,601
<b>2. Contributions</b>	130,715
<b>3. Benefits and refunds paid with administrative expenses</b>	(338,721)
<b>4. Assumed net investment income at 7.25% on</b>	
a. Beginning of year assets	280,764
b. Contributions	4,656
c. Benefits and refunds paid with administrative expenses	(12,064)
d. Total	\$ 273,356
<b>5. Expected actuarial assets, end of year (Sum of Items 1 through 4)</b>	3,937,951
<b>6. Actual actuarial assets, end of year</b>	3,866,412
<b>7. Asset experience (gain)/loss for year</b>	71,539

**Analysis of Actuarial (Gains) and/or Losses for 2022**  
(\$ in 000s)

	<b>2022</b>
<b>Investment Return</b>	\$ 71,539
<b>Salary Increase</b>	21,005
<b>Age and Service Retirement</b>	(4,934)
<b>General Employment Termination</b>	(6,535)
<b>Disability Incidence</b>	(260)
<b>Active Mortality</b>	965
<b>Benefit Recipient Mortality</b>	(18,719)
<b>Actual vs. Expected Cost of Living Adjustment (COLA)*</b>	59,457
<b>Other</b>	4,149
<b>Total Actuarial (Gain)/ Loss</b>	\$ 126,667

\* Actual COLA of 5.00% for Tier A and 3.00% for Tier B versus expected COLAs of 2.50% for Tier A and 2.20% for Tier B.

**Schedule of Funding Status**  
(\$ in 000s)

<b>End of Year</b>	<b>Actuarial Value of Assets</b>	<b>AAL (b)</b>	<b>UAAL (b-a)</b>	<b>Funding Ratio (a/b)</b>	<b>Payroll* (c)</b>	<b>UAAL as % of Payroll ((b-a)/c)</b>
<b>2003</b>	1,843,099	2,489,071	645,972	74.05%	318,492	202.82%
<b>2004</b>	2,482,082	2,488,270	6,188	99.75%	331,201	1.87%
<b>2005</b>	2,739,269	2,606,173	(133,096)	105.11%	332,446	-40.04%
<b>2006</b>	2,998,099	2,761,404	(236,695)	108.57%	344,997	-68.61%
<b>2007</b>	3,183,260	2,915,164	(268,096)	109.20%	370,150	-72.43%
<b>2008</b>	2,957,506	3,075,385	117,879	96.17%	389,362	30.27%
<b>2009</b>	3,031,652	3,192,120	160,468	94.97%	375,164	42.77%
<b>2010</b>	3,027,439	3,282,126	254,687	92.24%	332,045	76.70%
<b>2011</b>	2,916,746	3,391,652	474,906	86.00%	318,972	148.89%
<b>2012</b>	2,846,124	3,518,356	672,232	80.89%	340,452	197.45%
<b>2013</b>	3,074,284	3,610,845	362,477	85.14%	352,486	102.83%
<b>2014</b>	3,241,053	4,004,055	763,002	80.94%	374,002	204.01%
<b>2015</b>	3,320,387	4,129,133	808,746	80.41%	404,981	199.70%
<b>2016</b>	3,451,463	4,291,802	840,339	80.42%	420,693	199.75%
<b>2017</b>	3,601,612	4,377,844	776,232	82.27%	432,854	179.33%
<b>2018</b>	3,620,319	4,526,996	906,677	79.97%	435,375	208.25%
<b>2019</b>	3,682,959	4,863,325	1,180,366	75.73%	444,737	265.41%
<b>2020</b>	3,747,078	4,932,886	1,185,808	75.96%	439,544	269.78%
<b>2021</b>	3,872,601	5,094,362	1,221,761	76.02%	453,934	269.15%
<b>2022</b>	3,866,412	5,276,469	1,410,057	73.28%	488,516	288.64%

\* Projected to following year.

### Summary of Data Characteristics

As of December 31,	<u>2020</u>	<u>2021</u>	<u>2022</u>
<b>Active Members</b>			
Number	7,244	7,175	7,464
Total Annualized Earnings of Members as of 12/31 (000s)	\$ 428,824	\$ 442,863	\$ 476,601
Average Earnings	59,197	61,723	63,853
<b>Benefit Recipients</b>			
Number	7,552	7,655	7,766
Total Annual Retirement Income (000s)	\$ 277,429	\$ 294,130	\$ 309,799
Total Annual Health Supplement (000s)	10,929	11,077	11,234
Average Total Annual Benefit	38,228	39,870	41,338
<b>Inactive Members*</b>			
Deferred Vested	911	974	1,042
Deferred Nonvested	799	1,007	1,150
Total	1,710	1,981	2,192

\* The number of inactives on 12/31/2022 includes 1,042 members who have applied for a deferred pension and 1,150 other members who have terminated and still have contribution balances in the Fund.

Distribution of Active Members and Payroll by Age and Years of Service

Age	Years of Service										Totals
	Under 1	1-4	5-9	10-14	15-19	20-24	25-29	30 & Over	Totals		
Under 20	4 \$139,489										4 \$139,489
20-24	136 \$5,484,825	79 \$3,948,501	1 \$85,614								216 \$9,518,940
25-29	242 \$10,998,923	283 \$14,722,900	71 \$3,890,718	1 \$52,800							597 \$29,665,341
30-34	216 \$10,352,190	318 \$17,768,789	236 \$14,232,849	30 \$2,108,895	1 46,861						801 \$44,509,584
35-39	185 \$9,293,544	257 \$15,648,007	234 \$15,134,404	111 \$7,888,136	55 \$4,168,749						842 \$52,132,840
40-44	142 \$7,485,589	221 \$14,274,691	236 \$15,299,477	123 \$8,940,498	126 \$8,988,797	26 \$2,091,917					874 \$57,080,969
45-49	117 \$5,967,826	215 \$13,364,461	219 \$15,362,876	131 \$9,598,192	148 \$11,152,771	128 \$9,233,806	43 \$3,373,787	1 \$72,164			1,002 \$68,125,883
50-54	112 \$5,962,119	209 \$13,318,810	215 \$14,838,798	102 \$7,128,895	160 \$11,937,719	136 \$9,778,593	108 \$8,135,391	17 \$1,318,606			1,059 \$72,418,931
55-59	92 \$5,261,197	162 \$10,690,775	185 \$12,060,020	128 \$8,623,096	204 \$15,599,363	116 \$8,457,324	60 \$4,850,403	23 \$1,829,215			970 \$67,371,393
60-64	41 \$2,053,416	128 \$8,752,450	157 \$9,654,139	108 \$7,450,050	130 \$8,930,758	75 \$5,490,708	42 \$3,390,464	35 \$3,212,168			716 \$48,934,153
65&Over	17 \$859,949	39 \$2,584,325	76 \$4,602,242	55 \$4,193,955	74 \$5,204,801	49 \$3,528,630	36 \$2,632,808	37 \$3,096,894			383 \$26,703,604
Totals	1,304 \$63,859,067	1,911 \$115,073,709	1,630 \$105,161,137	789 \$55,984,517	898 \$66,029,819	530 \$38,580,978	289 \$22,382,853	113 \$9,529,047			7,464 \$476,601,127

Table 12

**Distribution of Benefit Recipients**  
As of December 31, 2022

Age	Number	Annual Benefit*	Annual Average Benefit*
<b>Under 50</b>	35	\$ 659,597	\$ 18,846
<b>50-54</b>	163	7,672,302	47,069
<b>55-59</b>	541	27,151,720	50,188
<b>60-64</b>	1,335	56,437,296	42,275
<b>65-69</b>	1,628	66,386,470	40,778
<b>70-74</b>	1,754	72,294,347	41,217
<b>75-79</b>	1,138	43,843,660	38,527
<b>80-84</b>	632	20,113,445	31,825
<b>85-89</b>	331	9,906,073	29,928
<b>90 &amp; Over</b>	209	5,334,225	25,523
<b>Total</b>	7,766	\$ 309,799,134	\$ 39,892

\* Does not include Health Benefit Supplement.

**Schedule of Active Member Valuation Data**

Year Ending December 31,	Active Participants	Percent Change	Covered Payroll	Percent Change	Average Salary	Percent Change
2007	8,117	-	\$ 359,369,000	-	\$ 44,274	-
2008	8,371	3.1%	378,021,000	5.2%	45,158	2.0%
2009	7,654	-8.6%	364,237,000	-3.6%	47,588	5.4%
2010	7,034	-8.1%	322,374,000	-11.5%	45,831	-3.7%
2011	6,745	-4.1%	309,682,000	-3.9%	45,913	0.2%
2012	6,864	1.8%	330,536,000	6.7%	48,155	4.9%
2013	6,993	1.9%	342,219,000	3.5%	48,937	1.6%
2014	7,180	2.7%	363,109,000	6.1%	50,572	3.3%
2015	7,477	4.1%	393,186,000	8.3%	52,586	4.0%
2016	7,619	1.9%	409,433,000	4.1%	53,738	2.2%
2017	7,838	2.9%	421,269,000	2.9%	53,747	0.0%
2018	7,584	-3.2%	423,723,000	0.6%	55,871	4.0%
2019	7,427	-2.1%	433,890,000	2.4%	58,421	4.6%
2020	7,244	-2.5%	428,824,000	-1.2%	59,197	1.3%
2021	7,175	-1.0%	442,863,000	3.3%	61,723	4.3%
2022	7,464	4.0%	476,601,000	7.6%	63,853	3.5%

Table 14a

**Schedule of Retirees and Beneficiaries Added to and Removed from Rolls**

Year Ending December 31,	Added to Rolls		Removed from Rolls		Rolls-End of Year		Average Annual Allowances
	Number	Annual Allowances	Number	Annual Allowances	Number	Annual Allowances	
2007	239	\$ 7,250,468	205	\$ 4,551,742	5,304	\$ 142,267,609	\$ 26,823
2008	383	8,905,680	211	4,684,964	5,476	154,692,846	28,249
2009	446	9,268,740	216	4,795,982	5,706	165,826,328	29,062
2010	508	12,798,268	221	4,907,000	5,993	179,730,384	29,990
2011	404	10,012,165	198	4,396,317	6,199	193,851,170	31,271
2012	325	9,795,464	204	4,529,539	6,320	202,120,582	31,981
2013	324	11,246,955	197	4,327,990	6,447	210,027,512	32,578
2014	370	12,415,771	219	4,821,713	6,598	219,150,070	33,215
2015	476	13,777,204	318	6,847,464	6,756	226,019,290	33,455
2016	384	12,746,549	237	5,562,549	6,903	237,992,528	34,477
2017	383	9,893,931	244	6,375,641	7,042	244,768,143	34,758
2018	402	14,905,595	220	5,976,286	7,224	258,085,328	35,726
2019	478	17,715,050	297	8,368,302	7,405	269,263,106	36,362
2020	455	28,634,730	308	11,614,128	7,552	277,428,698	36,736
2021	424	16,109,924	321	8,655,976	7,655	294,130,270	38,423
2022	384	14,364,767	273	8,500,245	7,766	309,799,134	39,892

Table 14b

		Solvency Test (\$ in 000s)				Portions of Accrued Liabilities Covered by Reported Assets			
		Active and Inactive		Active and Inactive					
		Aggregated Accrued Liabilities for		Members					
Valuation Date	Members Contributions	Retirees and Beneficiaries	(Employer Financed Portion)	Reported Assets	(5)/(2)	[(5)-(2)]/3	[(5)-(2)-(3)]/(4)		
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)		
December 31, 2007	\$ 206,090	\$ 1,591,731	\$ 1,117,343	\$ 3,183,260	100.0%	100.0%	100.0%	100.0%	
December 31, 2008	221,667	1,707,599	1,146,119	2,957,506	100.0%	100.0%	89.7%		
December 31, 2009	228,666	1,834,491	1,128,963	3,031,652	100.0%	100.0%	85.8%		
December 31, 2010	232,727	2,041,322	1,008,077	3,027,439	100.0%	100.0%	74.7%		
December 31, 2011	240,821	2,181,731	969,100	2,916,746	100.0%	100.0%	51.0%		
December 31, 2012	257,716	2,250,533	1,010,107	2,846,124	100.0%	100.0%	33.4%		
December 31, 2013	278,892	2,319,424	1,012,529	3,074,284	100.0%	100.0%	47.0%		
December 31, 2014	301,567	2,578,071	1,124,417	3,241,053	100.0%	100.0%	32.1%		
December 31, 2015	325,607	2,650,638	1,152,888	3,320,387	100.0%	100.0%	29.9%		
December 31, 2016	350,646	2,770,533	1,170,623	3,451,463	100.0%	100.0%	28.2%		
December 31, 2017	373,193	2,854,818	1,149,833	3,601,612	100.0%	100.0%	32.5%		
December 31, 2018	392,004	2,989,597	1,145,395	3,620,319	100.0%	100.0%	20.8%		
December 31, 2019	408,984	3,228,576	1,225,766	3,682,959	100.0%	100.0%	3.7%		
December 31, 2020	430,411	3,312,228	1,190,247	3,747,078	100.0%	100.0%	0.4%		
December 31, 2021	448,149	3,456,659	1,189,554	3,872,601	100.0%	99.1%	0.0%		
December 31, 2022	467,549	3,603,830	1,205,090	3,866,412	100.0%	94.3%	0.0%		

Table 14c

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## EXPERIENCE TABLES

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**Pay Experience for Employees who are Active at  
Beginning and End of Year  
Valuation Pay Analysis  
Analyzed by Years of Service**

Service Beginning of Year	Experience for 2022			
	Number	Expected Pay	Actual Pay	Ratio A/E
<b>Under 5</b>	1,724	\$ 97,924,191	\$ 103,335,886	106%
<b>5-9</b>	1,659	102,983,463	106,347,979	103%
<b>10-14</b>	835	57,707,950	58,963,276	102%
<b>15-19</b>	948	67,508,847	68,684,740	102%
<b>20-24</b>	526	38,048,820	38,838,812	102%
<b>25-29</b>	322	24,618,305	24,728,975	100%
<b>30 &amp; Over</b>	129	11,228,106	10,920,917	97%
<b>Total</b>	6,143	\$ 400,019,682	\$ 411,820,585	103%
<b>Over 10 Years</b>	2,760	\$ 199,112,028	\$ 202,136,720	102%

Service Beginning of Year	Experience for 2020-2022			
	Number	Expected Pay	Actual Pay	Ratio A/E
<b>Under 5</b>	5,427	\$ 298,158,043	\$ 304,692,680	102%
<b>5-9</b>	5,088	306,050,220	309,001,185	101%
<b>10-14</b>	2,682	179,134,773	179,548,027	100%
<b>15-19</b>	2,526	176,150,067	176,934,127	100%
<b>20-24</b>	1,849	128,655,771	128,553,044	100%
<b>25-29</b>	945	71,440,221	71,158,750	100%
<b>30 &amp; Over</b>	396	33,295,180	32,856,178	99%
<b>Total</b>	18,913	\$ 1,192,884,275	\$ 1,202,743,991	101%
<b>Over 10 Years</b>	8,398	\$ 588,676,012	\$ 589,050,126	100%

Table 15

**Analysis of Retirement Experience  
Each Age**

Age	2022 Retirement			2020-2022 Retirement		
	Actual	Expected	Ratio A/E	Actual	Expected	Ratio A/E
46	-	-	N/A	-	-	N/A
47	-	-	N/A	-	-	N/A
48	-	-	N/A	-	-	N/A
49	-	0.10	0%	1	0.70	143%
50	4	6.10	66%	13	16.65	78%
51	5	7.50	67%	14	24.80	56%
52	7	7.60	92%	23	25.80	89%
53	8	9.90	81%	29	35.40	82%
54	11	10.50	105%	28	30.80	91%
55	15	12.65	119%	39	33.75	116%
56	8	10.60	75%	33	36.25	91%
57	18	15.60	115%	49	42.35	116%
58	6	7.80	77%	33	34.60	95%
59	11	11.45	96%	35	39.75	88%
60	24	19.48	123%	79	59.55	133%
61	7	15.93	44%	47	50.75	93%
62	14	14.69	95%	49	49.03	100%
63	9	13.35	67%	37	44.24	84%
64	9	15.25	59%	26	46.01	57%
65	16	15.91	101%	48	51.09	94%
66	14	16.72	84%	42	46.00	91%
67	13	14.18	92%	32	34.66	92%
68	11	7.71	143%	25	23.04	109%
69	3	5.75	52%	15	16.66	90%
70 & Over	19	90.00	21%	58	261.00	22%
<b>Total</b>	<b>232</b>	<b>328.77</b>	<b>71%</b>	<b>755</b>	<b>1,002.88</b>	<b>75%</b>
<b>Total Under 70</b>	<b>213</b>	<b>238.77</b>	<b>89%</b>	<b>697</b>	<b>741.88</b>	<b>94%</b>

Table 16a

**Analysis of Retirement Experience  
Age Groups**

Age Group	2022 Retirements			2020-2022 Retirements		
	Actual	Expected	Ratio A/E	Actual	Expected	Ratio A/E
<b>Under 55</b>	35	41.70	84%	108	134.15	81%
<b>55-59</b>	58	58.10	100%	189	186.70	101%
<b>60-64</b>	63	78.70	80%	238	249.58	95%
<b>65-69</b>	57	60.27	95%	162	171.45	94%
<b>70 &amp; Over</b>	19	90.00	21%	58	261.00	22%
<b>Total</b>	232	328.77	71%	755	1,002.88	75%
<b>Total Under 70</b>	213	238.77	89%	697	741.88	94%

Table 16b

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### Analysis of Turnover Experience

Years of Service	2022 Quits			2020-2022 Quits		
	Actual	Expected	Ratio A/E	Actual	Expected	Ratio A/E
<b>0-4</b>	504	364.07	138%	1,394	1,100.66	127%
<b>5-9</b>	200	126.38	158%	516	381.51	135%
<b>10-14</b>	50	27.26	183%	126	81.85	154%
<b>15-19</b>	23	14.26	161%	57	38.84	147%
<b>20-24</b>	5	4.02	125%	21	15.21	138%
<b>25-29</b>	2	0.49	407%	2	1.43	209%
<b>Total</b>	784	536.47	146%	2,117	1,619.51	131%

Table 17

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**Analysis of Active Mortality Experience**

Age Group	2022 Deaths			2020-2022 Deaths		
	Actual	Expected	Ratio A/E	Actual	Expected	Ratio A/E
<b>20-24</b>	1	0.03	3629%	1	0.08	1281%
<b>25-29</b>	0	0.10	0%	2	0.31	645%
<b>30-34</b>	1	0.20	497%	2	0.62	325%
<b>35-39</b>	0	0.29	0%	5	0.90	554%
<b>40-44</b>	0	0.48	0%	2	1.49	134%
<b>45-49</b>	2	0.84	239%	5	2.56	195%
<b>50-54</b>	3	1.36	221%	10	4.29	233%
<b>55-59</b>	3	1.95	154%	8	6.06	132%
<b>60 &amp; Over</b>	6	3.38	177%	21	9.92	212%
<b>Total</b>	16	8.61	186%	56	26.23	213%

Table 18

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### Analysis of Disability Experience

Age	2022 Disabilities			2020-2022 Disabilities		
	Actual	Expected	Ratio A/E	Actual	Expected	Ratio A/E
20-24	0	0.00	0%	0	0.01	0%
25-29	0	0.02	0%	0	0.07	0%
30-34	0	0.12	0%	0	0.36	0%
35-39	0	0.27	0%	0	0.83	0%
40-44	0	0.53	0%	0	1.62	0%
45-49	0	0.93	0%	0	2.82	0%
50-54	0	1.28	0%	0	3.94	0%
55-59	0	1.46	0%	0	4.39	0%
60 & Over	0	0.99	0%	0	2.70	0%
<b>Total</b>	<b>0</b>	<b>5.60</b>	<b>0%</b>	<b>0</b>	<b>16.75</b>	<b>0%</b>

Table 19

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### Analysis of Retiree Mortality Experience\*

Age	2022 Experience			2020-2022 Experience		
	Actual	Expected	Ratio A/E	Actual	Expected	Ratio A/E
<b>Under 60</b>	3	2.24	134%	12	7.18	167%
<b>60-64</b>	7	8.17	86%	34	24.26	140%
<b>65-69</b>	23	17.14	134%	76	52.63	144%
<b>70-74</b>	41	29.67	138%	124	87.10	142%
<b>75-79</b>	27	28.93	93%	98	81.54	120%
<b>80-84</b>	28	27.67	101%	85	77.58	110%
<b>85-89</b>	28	21.54	130%	81	62.23	130%
<b>90 &amp; Over</b>	21	25.36	90%	74	72.79	102%
<b>Total</b>	178	158.75	112%	584	465.31	126%

\*This analysis does not include beneficiary, QDRO, or disabled deaths.

Table 20

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## ACTUARIAL METHODS AND ASSUMPTIONS

The most recent experience study was completed in conjunction with the December 31, 2019 actuarial valuation. Please see our experience study, dated June 2020, to see more detail of the rationale for the current assumptions. As authorized under Sec. 40A-9 of Chapter 40A, the actuarial methods and assumptions are established set by the Board of Trustees based upon recommendations from the Fund's actuary.

### ***Entry Age Normal Method***

The Entry Age Normal actuarial cost method is the actuarial valuation method used for all purposes under ERF. The concept of this method is that funding of benefits for each member should be affected as a, theoretically, level contribution (as a level percentage of pay) from entry into ERF to termination of active status.

The Normal Cost (NC) for a fiscal year under this method is determined as described in the prior paragraph for each individual member. The ERF NC for the year is the total of individual normal costs determined for each active member. The Actuarial Accrued Liability (AAL) under this method is the theoretical asset balance of the normal costs that would have accumulated to date based upon current actuarial assumptions. To the extent that the current assets of the fund are insufficient to cover the AAL, an Unfunded Actuarial Accrued Liability (UAAL) develops.

### ***Actuarially Determined Contribution***

The actuarially determined contribution rate is developed using an open group projection. The total contribution rate (member plus City) is the level percentage of pay needed to fund the Normal Cost for each year and pay off the UAAL over 30 years.

In the open group projection, the demographic assumptions are applied to the current active employees and any employees that are assumed to leave employment are replaced one for one with a new employee. Over time this results in the change of the employee group from mostly Tier A members to Tier B members. The projection is built to assume no gains or losses on the actuarial accrued liability or the actuarial value of assets.

In the projection, new members' pay is assumed to increase at 3.00% year over year (i.e. a new employee in 2023 is assumed to be hired at a salary that is 3.00% greater than a new employee hired in 2022). The 3.00% growth rate is equal to our wage inflation assumption of 3.00% (ultimate salary increase assumption). Note that this is not an assumption that payroll will grow at 3.00% per year. Payroll could grow more slowly in the near-term due to membership demographics.

### ***New Entrant Profile***

For the purposes of determining the funding period, an open group projection is used which replaces on a one-to-one basis each active member who leaves employment with an average new hire. The average new hire is determined based on a new entrant profile, which is created from the valuation data by determining

the entry age and entry pay for anyone with between one and six years of service as of the valuation date, with salaries normalized to the valuation date. A summary of the new entrant profile is shown in the table below, with 60% of the population being male. The salaries below would be applicable for the year preceding the valuation date. Future cohorts of new hires have starting salaries that are assumed to grow at the General Wage Inflation of 3.00% over the salaries of the previous year.

<b>New Entrant Profile</b>		
<b>Entry Age</b>	<b># of Employees</b>	<b>Average Salary</b>
15-19	4	\$ 54,089
20-24	216	46,562
25-29	355	50,139
30-34	359	53,095
35-39	280	56,847
40-44	276	60,463
45-49	241	60,231
50-54	230	60,942
55-59	171	58,853
60-64	94	63,496
65-69	8	49,340
<b>Total</b>	<b>2,234</b>	<b>\$55,819</b>

#### ***Actuarial Value of Asset Method***

The method for determining the actuarial value of assets in future years is equal to the market value of assets less a five-year phase in of the excess (shortfall) between expected investment return and actual income. The actual calculation is based on the difference between actual market value and the expected market value of assets each year, and recognizes the cumulative excess return (or shortfall) at a minimum rate of 20% per year. Each year, a base is set up to reflect this difference. If the current year's base is of opposite sign to the deferred bases, then it is offset dollar for dollar against the deferred bases. Any remaining bases are then recognized over the remaining period for the base.

***Annual Rate of Investment Return:*** For all purposes under the Fund, the rate of investment return is assumed to be 7.25% per annum, net of investment expenses. This rate includes an annual assumed rate of inflation of 2.50%. In addition, annual cost-of-living adjustments are assumed to occur on average at the rate of 2.50% per annum for Tier A members and 2.20% for Tier B members (due to the lower maximum on cost-of-living-adjustments).

## ACTUARIAL METHODS AND ASSUMPTIONS (Continued)

**Annual Compensation Increases:** Each member's compensation is assumed to increase in accordance with a table based on actual ERF experience. Sample rates follow:

Years of Service	Merit, Promotion, Longevity		General		Total
0	5.25	%	3.00	%	8.25
1	4.25		3.00		7.25
2	3.25		3.00		6.25
3	2.50		3.00		5.50
4	2.00		3.00		5.00
5	1.75		3.00		4.75
6	1.75		3.00		4.75
7	1.25		3.00		4.25
8	1.25		3.00		4.25
9	1.00		3.00		4.00
10	1.00		3.00		4.00
11	1.00		3.00		4.00
12	0.75		3.00		3.75
13	0.75		3.00		3.75
14	0.75		3.00		3.75
15	0.75		3.00		3.75
16	0.75		3.00		3.75
17	0.75		3.00		3.75
18	0.50		3.00		3.50
19 & Over	0.00		3.00		3.00

**Mortality:**

Disabled Lives: The gender-distinct 2019 Texas Municipal Retirees Mortality Table for males and females respectively, set forward 4 years for males and 3 years for females. Generational mortality improvements in accordance with the ultimate rates from the scales published through 2019 by Retirement Plans Experience Committee of the Society of Actuaries (“Ultimate MP”) and projected from the year 2019.

Sample rates as of 2022 follow (rate per 1,000), with projected mortality applied:

<b>Age</b>	<b>Disability Mortality Rate</b>	
	<b>Male</b>	<b>Female</b>
<b>20</b>	35	30
<b>30</b>	35	30
<b>40</b>	35	30
<b>50</b>	35	30
<b>60</b>	35	30
<b>70</b>	35	30
<b>80</b>	81	49
<b>90</b>	234	159

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Other Benefit Recipients: The gender-distinct 2019 Texas Municipal Retirees Mortality Tables are used for males and females respectively. Generational mortality improvements in accordance with the ultimate rates from the scales published through 2019 by Retirement Plans Experience Committee of the Society of Actuaries (“Ultimate MP”) and projected from the year 2019.

Sample rates as of 2022 follow (rate per 1,000), with projected mortality applied:

<b>Age</b>	<b>Mortality Rate</b>	
	<b>Male</b>	<b>Female</b>
<b>30</b>	0.4	0.1
<b>40</b>	0.8	0.3
<b>50</b>	2.7	1.1
<b>60</b>	7.3	3.5
<b>70</b>	19.6	10.9
<b>80</b>	54.2	34.7
<b>90</b>	152.9	111.1

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## ACTUARIAL METHODS AND ASSUMPTIONS (Continued)

### ***Mortality, Continued:***

Active Members: The PubG-2010 Employee Mortality Table for General Employees tables are used for males and females respectively. Generational mortality improvements in accordance with the ultimate rates from the scales published through 2019 by Retirement Plans Experience Committee of the Society of Actuaries (“Ultimate MP”) and projected from the year 2010.

Sample rates as of 2022 follow (rate per 1,000), with projected mortality applied:

<b>Age</b>	<b>Mortality Rate</b>	
	<b>Male</b>	<b>Female</b>
<b>30</b>	0.3	0.1
<b>40</b>	0.6	0.3
<b>50</b>	1.3	0.7
<b>60</b>	2.8	1.6
<b>70</b>	6.2	4.3
<b>80</b>	15.3	11.8
<b>90</b>	131.2	102.7

10% of active deaths are assumed to be service related.

***Disability:*** A client-specific table of disability incidence with sample rates follows (rate per 1,000):

<b>Age</b>	<b>Disability Rate</b>
<b>30</b>	0.1
<b>40</b>	0.5
<b>50</b>	1.2
<b>60</b>	2.2

20% of disabilities are assumed to be service related. There is a 0% assumption of disability for members who have over 10 years of service and are eligible for retirement.

**ACTUARIAL METHODS AND ASSUMPTIONS (Continued)****Retirement:** Upon eligibility, active members are assumed to retire as follows (rate per 1,000):**Tier A:**

Age	Male		Female	
	First Year Eligible	Thereafter	First Year Eligible	Thereafter
<b>48-49</b>	100	100	100	100
<b>50</b>	550	550	450	350
<b>51</b>	500	450	400	350
<b>52</b>	500	300	400	300
<b>53</b>	400	300	350	300
<b>54</b>	350	250	350	250
<b>55</b>	300	250	350	250
<b>56</b>	300	250	350	250
<b>57</b>	300	250	350	250
<b>58-59</b>	300	250	250	200
	Service < 18 yrs.	Service 18 yrs. +	Service < 18 yrs.	Service 18 yrs. +
<b>60</b>	80	230	90	200
<b>61</b>	90	230	90	180
<b>62</b>	100	230	90	200
<b>63</b>	100	230	150	150
<b>64</b>	150	230	120	130
<b>65</b>	150	230	120	300
<b>66</b>	200	230	150	300
<b>67</b>	200	230	250	300
<b>68</b>	200	230	150	300
<b>69</b>	200	230	150	300
<b>70</b>	1,000	1,000	1,000	300

**ACTUARIAL METHODS AND ASSUMPTIONS (Continued)**

**Retirement, Continued:** Upon eligibility, active members are assumed to retire as follows (rate per 1,000):

**Tier B:**

Age	Male		Female	
	Service < 40 yrs.	Service 40 yrs. +	Service < 40 yrs.	Service 40 yrs. +
<55	10	350	10	350
55-56	20	350	20	350
57-58	30	350	30	350
59-60	40	350	40	350
61-62	50	350	50	350
63-64	60	350	60	350
65	180	600	200	450
66	200	250	250	250
67	200	250	250	250
68	200	250	150	250
69	200	250	150	250
70	1,000	1,000	1,000	1,000

\*For service < 40 yrs, rates shown are for those who met the rule of 80.

**Retirement of Deferred Vested Members:**

All deferred vested members are assumed to commence payment at their normal retirement age, which is age 60 for Tier A members and age 65 for Tier B members.

## ACTUARIAL METHODS AND ASSUMPTIONS (Continued)

**General Turnover:** A table of termination rates based on ERF experience as shown below.

Years of Service	Terminations (per 1,000)	
	Male	Female
0	228	200
1	180	165
2	144	150
3	110	120
4	90	95
5	75	90
6	67	80
7	60	65
8	51	48
9	43	48
10	33	45
11	33	32
12	30	30
13	30	30
14	22	20
15	22	14
16	19	14
17	19	14
18	19	14
19	19	14
20	12	14
21	12	14
22	12	6
23	12	6
24	12	6
25	12	6
26 & Over	5	6

There is 0% assumption of termination for members eligible for retirement.

**Refunds of Contributions:** Members are assumed to choose the most valuable termination benefit.

## ACTUARIAL METHODS AND ASSUMPTIONS (Continued)

**Operational Expenses:** The amount of estimated administrative expenses expected in the next year is assumed to be equal to the prior year's expenses and is incorporated in the Normal Cost.

**Marital Status:** 75% of active male members and 50% of active female employees are assumed to be married.

**Vacation Leave Conversions:** Members with 20 or more years of service are assumed to convert unused vacation leave to 1.5 months of service. Other members are assumed to convert unused vacation leave to 1 month of service. No vacation leave conversion is assumed for disability retirement.

**Spouse Age:** The female spouse is assumed to be 3 years younger than the male spouse.

**Payroll Growth Rate:** Used to estimate projected payroll for the following fiscal year only. Assumed to be equal to the inflation rate of 2.50%. This assumption is not used as part of the open group projection used to calculate the Actuarially Determined Contribution Rate.

**Member's Pay:** In determining the member's valuation salary, the greater of the prior calendar year's gross pay and the member's rate of compensation is used.

**Form of Payment:** For Tier A it is assumed that 60% of married active male members and 84% of married active female employees will elect a Joint & 50% Survivor form of payment. Taking into consideration the marriage assumption and the inherent subsidy in the ERF's Joint & 100% Survivor factors, the male employees are valued with Joint and 28.0% Survivor annuities and the female employees are valued with Joint and 19.5% Survivor annuities. It is also assumed that 100% of Tier B employees will elect the normal form of payment under Tier B.

**Data Adjustments:** Certain records are missing spousal information. For these records we use the marital status assumption and spousal age difference assumption to value these records. No other adjustments are made to the data.

**Actuarial Equivalence Assumptions:** for form of payment conversion and Tier B early retirement factor sare based on the following assumptions:

- a. Interest Rate of 8.00%.
- b. Mortality: Unisex blend (60% male and 40% female) of the following assumptions for males and females. 109% of the RP-2000 Combined Healthy Table for males with Blue Collar adjustment projected to 2026 using improvement scale BB for males. 103% of the RP-2000 Combined Healthy Table for females with Blue Collar adjustment projected to 2026 using improvement scale BB for females.
- c. Cost-of-living-adjustments (COLA): a 3.00% COLA assumption for Tier A members and a 2.50% COLA assumption for Tier B members.

## ACTUARIAL METHODS AND ASSUMPTIONS (Continued)

**Actuarial Model:** This report was prepared using our proprietary valuation model and related software which in our professional judgment has the capability to provide results that are consistent with the purposes of the valuation and has no material limitations or known weaknesses. We performed tests to ensure that the model reasonably represents that which is intended to be modeled.

**Changes in Methods and Assumptions Since Prior Valuation:** None.

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**Summary of Benefit Provisions**  
**Employees' Retirement Fund of the City of Dallas**  
**As of December 31, 2022**

**Membership**

An employee becomes a member upon permanent employment and contributes to the Fund.

**Tier A**

A person who was employed by the City prior to January 1, 2017, or who was re-employed by the City on or after January 1, 2017 and whose pre January 1, 2017 credited service was not canceled by withdrawal or forfeiture or was reinstated.

**Tier B**

A person who was employed by the City on or after January 1, 2017, or who was re-employed by the City on or after January 1, 2017 and whose pre January 1, 2017 credited service has been canceled by withdrawal or forfeiture.

**Contributions**

Member: 37% of the current adjusted total obligation rate. New rates effective October 1 after the valuation date.

City: 63% of the current adjusted total obligation rate. New rates effective October 1 after the valuation date.

**Definitions**

Final Average Salary:

**Tier A**

Average monthly salary over the member's highest three years (or 36 months) of service.

**Tier B**

Average monthly salary over the member's highest five years (or 60 months) of service.

Credited Service: Length of time as an employee of the City of Dallas and while making contributions to the Fund.

## Summary of Benefit Provisions (Continued)

### Retirement Pension

#### Eligibility:

##### **Tier A**

- a. Attainment of age 60; or
- b. Attainment of age 55 (if credited service began before May 9, 1972); or
- c. At any age after completion of 30 years of credited service with a reduced benefit before age 50; or
- d. Attainment of age 50, if the sum of an active member's age and credited service is at least equal to 78.

##### **Tier B**

- a. Attainment of age 65 and 5 years of service; or
- b. At any age after completion of 40 years of credited service; or
- c. At any age if the sum of an active member's age and credited service is at least equal to 80 (under this eligibility the member's pension will be actuarially reduced for each year prior to the age of 65 that the member retires).
- d. Restricted Prior Service Credit included for eligibility (if approved).

#### Retirement Benefits:

##### **Tier A**

The retirement benefit equals 2-3/4% multiplied by average monthly earnings multiplied by credited service limited to a maximum of 36.3636 years plus a monthly \$125 health supplement (prorated for service less than 5 years).

##### **Tier B**

The retirement benefit equals 2-1/2% multiplied by average monthly earnings multiplied by credited service limited to a maximum of 40 years (no monthly health supplement).

#### Form of Payment:

##### **Tier A**

An unreduced pension benefit under a joint and one-half survivor option with 10 years guaranteed or a ten-year certain and life option. An actuarially equivalent joint and full survivor option is also available.

##### **Tier B**

An unreduced pension payable for life with 10 years guaranteed. Actuarially equivalent joint and survivor options (50% and 100%) are also available.

### Summary of Benefit Provisions (Continued)

Early Retirement Factors:

#### Tier A

For members retiring prior to age 50 with 30 or more years of service, the pension shall be multiplied by the following percentage:

Age	Percentage
49	93.3
48	87.2
47	81.5
46	76.3
45	71.5
44	67.0

#### Tier B

For members retiring prior to age 65 with 40 or more years of service, the pension shall be multiplied by the following percentage:

Age	Percentage	Age	Percentage
64	89.72	56	40.03
63	80.66	55	36.41
62	72.64	54	33.15
61	65.53	53	30.22
60	59.21	52	27.57
59	53.58	51	25.18
58	48.56	50	23.01
57	44.06	49	21.05

#### Deferred Retirement

**Eligibility:** Deferred retirement pension benefit commencing at age 60 for Tier A members or at age 65 for Tier B members, with at least five (5) years of credited service, and accumulated contributions are left on deposit with the Fund.

**Monthly Benefit:** The deferred retirement benefit is equal to the retirement pension based on earnings and credited service at the time of termination.

## Summary of Benefit Provisions (Continued)

### Disability Retirement Pension

#### Non-Service Disability:

1. Eligibility: Five (5) years of service and totally and permanently incapacitated for duty.
2. Monthly Benefit: Computed based on average monthly earnings and credited service at time of disability but not less than 10 times the percentage multiplier multiplied by the average monthly earnings.

#### Service Disability:

1. Eligibility: Totally and permanently incapacitated from the further performance of duty as a result of injury while in the course of employment for the City.
2. Monthly Benefit: Calculated as a non-service disability pension but not less than \$1,000 per month.

### Death Benefits

Eligibility: active or inactive members who die prior to retirement

Benefit: For members with less than 2 years of service or inactive member with less than 5 years of service: refund of the members contributions.

Benefit: For members with more than 2 years of service but less than 15 years of service: an unreduced pension to designated beneficiary for 120 months or a one-half survivor option for life with 120 payments guaranteed.

Benefit: For members eligible for retirement or members and inactive members with more than 15 years of service: an unreduced pension to designated beneficiary for 120 months or a Full Survivor option for life with 120 payments guaranteed.

Form: Benefit paid in accordance with the option on file, or the eligible option, or if no eligible beneficiary, a lump sum equivalent of 10 years of benefit payments to the member's estate.

Minimum Benefit for Service Death: For job-related death a minimum of 10 years of service used in calculation of benefit. Benefit will not be less than \$1,000 per month.

### Summary of Benefit Provisions (Continued)

#### **Return of Accumulated Contributions**

A member at the time of termination is entitled to be paid accumulated contributions without interest.

#### **Cost-of-Living Adjustments**

An annual cost-of-living adjustment to the base pension benefit shall be made based on the greater of:

##### **Tier A**

- a. The percentage of change in the price index for October of the current year over October of the previous year, up to 5%, or
- b. The percentage of annual average change in the price index for the 12-month period ending with the effective date of the adjustment, up to 5%.

##### **Tier B**

- c. The percentage of change in the price index for October of the current year over October of the previous year, up to 3%, or
- d. The percentage of annual average change in the price index for the 12-month period ending with the effective date of the adjustment, up to 3%.



**STATISTICAL  
SECTION**

The Statistical Section provides additional historical perspective, context and detail to assist the reader using the information in the financial statements, notes to the financial statements and required supplementary information to understand the economic condition of the Plan. The schedules presented contain information on financial trends, operations, and additional analytical information on employees' membership and retirement benefits. The information in this section is obtained from Annual Comprehensive Financial Reports for relevant years, actuarial reports, and various internal sources.

**Schedule of Additions by Source:** Presents contributions, investment revenue and contributions as a percent of covered payroll for ten years.

**Schedule of Deductions by Type:** Presents benefit payments, administrative expenses and refunds for ten years.

**Schedule of Changes in Net Position:** Presents the increase or decrease in net position for ten years.

**Schedule of Benefit Expenses by Type:** Presents retiree, beneficiary, disability and supplemental benefit expenses for ten years.

**Average Benefit Payment:** Presents the average monthly benefit payment, average final salary, and number of retired members based on years of credited service for nine years. An additional year will be displayed as it becomes available.

**Retired Members by Type of Benefit:** Presents the number of retirees receiving various ranges of monthly benefit amounts. The information is further broken out by type of retirement and retirement option selected.

**Average Age and Monthly Pension at Retirement:** Presents the average age, average monthly pension, and average age at retirement based on status (members only, members and survivors, and survivors only).

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**SCHEDULE OF ADDITIONS BY SOURCE**

(\$ in thousands)

<b>Year Ending</b>	<b>Member Contributions</b>	<b>Employer Contributions</b>	<b>% of Annual Covered P/R</b>	<b>Investment Income</b>	<b>Investment Professional Expenses</b>	<b>Other Income</b>	<b>Total Increases</b>
2013	\$41,730	\$37,823	11.0	\$509,784	(\$16,286)	\$626	\$573,677
2014	46,536	45,833	12.6	226,670	(18,678)	157	300,518
2015	50,742	50,721	13.2	(35,158)	(18,185)	162	48,282
2016	53,436	56,130	13.9	310,730	(15,812)	333	404,817
2017	55,175	58,966	14.4	430,396	(16,886)	207	527,858
2018	56,772	60,924	14.4	(150,098)	(17,685)	121	(49,966)
2019	58,314	62,177	14.3	569,071	(18,129)	301	671,734
2020	58,358	61,615	14.2	246,936	(17,915)	84	349,078
2021	59,256	63,584	14.1	599,003	(21,074)	81	700,850
2022	63,427	67,288	14.1	(349,377)	(19,621)	69	(238,214)

**SCHEDULE OF DEDUCTIONS BY TYPE**

(\$ in thousands)

<b>Year Ending</b>	<b>Benefit Payments</b>	<b>Administrative and Depreciation Expenses</b>	<b>Refunds</b>	<b>Total Deductions</b>
2013	\$216,988	\$3,595	\$4,405	\$224,988
2014	225,614	4,150	4,629	234,393
2015	235,106	4,594	4,854	244,554
2016	243,775	5,343	5,864	254,982
2017	253,534	5,951	8,156	267,641
2018	263,981	7,485	8,515	279,981
2019	278,007	7,516	10,436	295,956
2020	287,465	6,091	6,857	300,413
2021	296,586	7,349	10,452	314,387
2022	317,528	9,035	12,158	338,721

## SCHEDULE OF CHANGES IN NET POSITION

(\$ in thousands)

Year Ending	Change in Net Position
2013	\$348,689
2014	66,125
2015	(196,277)
2016	149,835
2017	259,392
2018	(329,947)
2019	375,775
2020	48,665
2021	386,462
2022	(576,935)

## SCHEDULE OF BENEFIT PAYMENTS BY TYPE

(\$ in thousands)

Year Ending	Retiree	Beneficiary	Disability	Supplement	Total
2013	\$196,525	\$6,470	\$4,656	\$9,337	\$216,988
2014	205,172	6,147	4,743	9,552	225,614
2015	214,343	6,101	4,908	9,754	235,106
2016	220,979	7,926	4,884	9,986	243,775
2017	229,843	8,317	5,194	10,180	253,534
2018	240,186	8,276	5,109	10,410	263,981
2019	253,635	8,640	5,046	10,686	278,008
2020	263,182	8,436	4,947	10,900	287,465
2021	271,984	8,682	4,823	11,099	296,587
2022	288,006	13,336	4,924	11,262	317,528

## AVERAGE BENEFIT PAYMENT

As of December 31, 2022

Retirement Effective Dates	Years of Credited Service						
	0 - 5	5 - 10	10 - 15	15 - 20	20 - 25	25 - 30	30+
<b>Period 01/01/2022 to 12/31/2022</b>							
Average monthly benefit	\$359.97	\$832.04	\$1,625.48	\$2,431.09	\$3,435.22	\$4,640.07	\$5,828.64
Average final average salary	\$4,544.98	\$4,522.27	\$4,660.34	\$5,260.12	\$5,611.51	\$6,754.08	\$6,455.67
Number of retired members	7	42	43	49	68	54	26
<b>Period 01/01/2021 to 12/31/2021</b>							
Average monthly benefit	\$512.73	\$883.59	\$1,662.03	\$2,390.70	\$3,315.48	\$4,346.92	\$5,826.24
Average final average salary	\$7,266.21	\$4,589.03	\$5,013.79	\$5,013.79	\$5,478.37	\$5,986.19	\$6,592.88
Number of retired members	2	48	48	41	86	61	36
<b>Period 01/01/2020 to 12/31/2020</b>							
Average monthly benefit	\$412.15	\$1,088.17	\$1,544.86	\$2,473.03	\$3,156.40	\$4,068.53	\$6,084.19
Average final average salary	\$3,980.24	\$4,261.10	\$4,162.30	\$4,874.51	\$5,077.47	\$5,615.31	\$6,554.32
Number of retired members	13	39	37	43	93	39	44
<b>Period 01/01/2019 to 12/31/2019</b>							
Average monthly benefit	\$411.49	\$868.60	\$1,559.50	\$2,554.02	\$3,007.07	\$4,360.05	\$5,478.80
Average final average salary	\$4,573.78	\$3,200.67	\$3,625.18	\$4,812.60	\$4,531.23	\$5,776.53	\$6,132.39
Number of retired members	13	50	51	56	106	68	39
<b>Period 01/01/2018 to 12/31/2018</b>							
Average monthly benefit	\$452.84	\$901.30	\$1,727.75	\$2,169.69	\$3,120.36	\$4,181.67	\$5,731.43
Average final average salary	\$2,312.10	\$2,700.97	\$4,721.44	\$3,588.84	\$5,033.05	\$5,807.68	\$6,395.12
Number of retired members	18	28	43	47	65	62	55
<b>Period 01/01/2017 to 12/31/2017</b>							
Average monthly benefit	\$395.27	\$840.28	\$1,456.48	\$2,422.33	\$3,365.92	\$4,441.36	\$5,039.49
Average final average salary	\$4,260.11	\$1,821.11	\$3,470.15	\$4,985.34	\$5,366.59	\$6,123.49	\$5,798.23
Number of retired members	12	41	51	44	53	56	37
<b>Period 01/01/2016 to 12/31/2016</b>							
Average monthly benefit	\$325.38	\$762.64	\$1,487.94	\$2,427.06	\$2,488.97	\$4,170.49	\$4,974.11
Average final average salary	\$4,289.71	\$3,561.23	\$4,840.13	\$5,273.92	\$4,942.79	\$5,650.83	\$5,719.72
Number of retired members	20	37	40	65	45	50	65
<b>Period 01/01/2015 to 12/31/2015</b>							
Average monthly benefit	\$144.71	\$882.40	\$1,366.61	\$2,125.58	\$3,025.21	\$4,105.72	\$4,922.06
Average final average salary	\$3,346.57	\$4,697.46	\$4,059.07	\$4,581.92	\$4,947.81	\$5,592.10	\$5,691.11
Number of retired members	4	33	24	50	46	62	57
<b>Period 01/01/2014 to 12/31/2014</b>							
Average monthly benefit	\$327.07	\$643.96	\$1,451.21	\$1,933.56	\$2,948.51	\$4,012.32	\$5,568.28
Average final average salary	\$3,844.96	\$3,210.89	\$4,108.76	\$4,164.61	\$4,888.48	\$5,444.86	\$6,371.13
Number of retired members	7	42	36	56	45	71	38
<b>Period 01/01/2013 to 12/31/2013</b>							
Average monthly benefit	\$302.03	\$577.63	\$1,688.96	\$2,012.42	\$2,909.37	\$3,823.04	\$4,639.47
Average final average salary	\$3,891.55	\$3,100.14	\$4,953.89	\$4,223.11	\$4,763.82	\$5,259.98	\$5,389.69
Number of retired members	8	29	33	33	49	62	44

\* Data includes disability retirements

## RETIRED MEMBERS BY TYPE OF BENEFIT

As of December 31, 2022

Amount of Monthly Benefits		Type of Retirement							Option Selected			
		1	2	3	4	5	6	7	#1	#2	#3	#4
\$1	\$250	66	1	25					22	36	27	6
\$251	\$500	179	7	93			2	15	34	172	69	27
\$501	\$750	243	8	86	6		4	13	47	203	87	25
\$751	\$1,000	256	17	74	16		13	11	53	202	107	21
\$1,001	\$1,250	235	17	78		4	12	9	55	184	95	17
\$1,251	\$1,500	258	18	76		10	12	3	92	159	92	28
\$1,501	\$1,750	226	19	94	3	8	12	5	82	147	115	11
\$1,751	\$2,000	250	8	65		7	7	4	85	156	101	9
over	\$2,000	4,639	53	435		7	34	23	1,379	2,290	1,506	25
Total		6,352	148	1,026	25	36	96	83	1,849	3,549	2,199	169

### a) Type of Retirement

- 1) Normal retirement
- 2) Early retirement
- 3) Beneficiary payment, normal or early retirement
- 4) Beneficiary payment, service connected death
- 5) Service connected disability retirement
- 6) Non-Service connected disability retirement
- 7) Beneficiary payment, disability retirement

### b) Option Selected

- 1) Joint & 100%-beneficiary receives 100% of member's benefit
- 2) Joint & 50%-beneficiary receives 50% of member's benefit
- 3) 10 Year Certain-beneficiary receives member's unused benefits
- 4) QDRO retirement

## AVERAGE AGE AND MONTHLY PENSION AT RETIREMENT

As of December 31, 2022

Status	Average Age	Average Pension	Average Age at Retirement
Members Only	72	\$3,199	58
Members and Survivors	73	\$2,555	N/A
Survivors Only	73	\$1,910	N/A



**EMPLOYEES' RETIREMENT FUND OF THE CITY OF DALLAS**

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